

Annual Comprehensive Financial Report



For the fiscal year
ended June 30, 2022

Jefferson County,
Colorado



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Jefferson County School District No. R-1
Jefferson County, Colorado



Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2022

Presented to the Board of Education

Prepared by the Financial Services Division

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Jefferson County School District Annual Comprehensive Financial Report Table of Contents

Introductory Section

Page

Letter of Transmittal.....	7
Jeffco Board of Education.....	11
Organizational Chart	12

Financial Section

Independent Auditors' Report.....	13
Management's Discussion and Analysis	17
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position.....	28
Statement of Activities.....	29
Fund Financial Statements:	
Balance Sheet – Governmental Funds	30
Reconciliation of Governmental Funds Balance Sheet to Statement of Net Position.....	33
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	34
Reconciliation of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	36
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual – General Fund.....	37
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual – Grants Fund.....	38
Statement of Net Position – Proprietary Funds	39
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds	40
Statement of Cash Flows - Proprietary Funds	41
Notes to Basic Financial Statements	43
Required Supplementary Information:	
Schedule of the District's Proportionate Share of the Net Pension Liability	82
Schedule of the District's Proportionate Share of the Net OPEB Liability.....	84
Schedule of Pension Contributions and Related Ratios	86
Schedule of OPEB Contributions and Related Ratios.....	88
Supplementary Information:	
Combining and Individual Fund Statements and Schedules:	
Combining Balance Sheet – Nonmajor Governmental Funds	93
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds	94
Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual:	
Campus Activity Fund.	95
Transportation Fund.....	96
Food and Nutrition Service Fund	97
Building Fund 2018 - Capital Projects Fund	98
Bond Redemption - Debt Service Fund	99
Capital Reserve - Capital Projects Fund.....	100

Building Fund 2020 - Capital Projects Fund.....	101
Combining Statement of Net Position – Internal Service Funds.....	103
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position –Internal Service Funds.....	104
Combining Statement of Cash Flows - Internal Service Funds.....	105
Component Units:	
Combining Statement of Net Position	108
Combining Statement of Activities	111
Combining Balance Sheet.....	112
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit).....	114

Statistical Section

Net Assets/Net Position by Component	118
Changes in Net Assets/Net Position	120
Fund Balances of Governmental Funds	124
Changes in Fund Balances of Governmental Funds	126
Assessed Value and Estimated Actual Value of Taxable Property	128
Direct and Overlapping Property Tax Rates	130
Principal Property Taxpayers	131
Property Tax Levies and Collections.....	132
Ratios of Outstanding Debt by Type.....	133
Ratios of Net General Bonded Debt Outstanding and Legal Debt Margin	134
Demographic and Economic Statistics	136
Principal Employers	137
Full-time Equivalent District Employees by Category.....	138
Operating Statistics	140
School Building Information	141
Certificated Staff Data – Number of certificated staff by salary level with average salaries	142

Colorado Department of Education Auditor’s Electronic Financial Data Integrity Check Figures

Colorado Department of Education Auditor’s Electronic Financial Data Integrity Check Figures.....	143
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Single Audit Section

Table of Contents for Single Audit.....	147
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November 21, 2022

Board of Education and Citizens of Jefferson County

We are pleased to provide this Annual Comprehensive Financial Report for the Jefferson County School District (the district) for the fiscal year ending June 30, 2022. This report was prepared by the Financial Services Department and includes the report of the independent auditors, CliftonLarsonAllen LLP (CLA).

State law requires that local governments publish within five months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

The responsibility for both the accuracy of the data and the completeness of the presentation, including all disclosures, rests with the management of the district. To the best of management's knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner to present fairly the financial position and results of operations of the various funds of the district. The district's framework of internal controls provides assurance of the accuracy of the reports. District internal controls are designed to protect district assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the district's financial statements in conformity with generally accepted accounting principles. As the cost of internal controls should not outweigh the benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Under provisions of Article 29-1-603, Colorado Revised Statutes, 1973, an independent public accounting firm must perform an annual audit of the district's accounts. CliftonLarsonAllen LLP, Certified Public Accountants, have issued TBD opinion on the district's financial statements for the year ended June 30, 2022. The independent auditor's report is located at the front of the financial section of this report. The independent audit of the district's financial statements also includes the federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited entity's internal controls and compliance with legal requirements, with emphasis on the administration of federal awards. The results of the district's Single Audit for the period ending June 30, 2022 are included herein.

Readers of this report are encouraged to consider the information presented here in conjunction with additional information presented in Management's Discussion and Analysis. All disclosures necessary to enable the reader to gain an understanding of the financial activities for the fiscal year ended June 30, 2022, have been included.

The District's Profile

Jefferson County School District, No. R-1 (Jeffco) was formed in 1950 when 39 independent districts were consolidated into a countywide district encompassing the 774 square miles of Jefferson County and five square miles of the City and County of Broomfield, Colorado. A five-member board of education elected by the citizens governs the district as a legally separate, primary government entity. The board of education is the policy-making body of the district. Board members are elected to alternating four-year terms with elections held every two years. Board members represent a specific area of the county but are elected at large.

The district and the authorized public charter schools within the district provide a full range of Pre-kindergarten to 12th grade educational programs and services to approximately 78,480 enrolled students, as of October 2021. During the

2021-22 school year, district-run schools serve approximately 69,480 students including approximately 1,900 students enrolled in our pre-kindergarten programs and 1,400 students enrolled in online schools.

16 charter schools are included as component units of the district for the 2022 Annual Comprehensive Financial Report. Charter schools are public schools approved by the Jeffco board of education and organized under provisions of state law. The district passes through per pupil funding to its charter schools from both state and local sources. The charter schools are disclosed as discretely presented component units of the district.

Colorado state law obligates the Jeffco board of education to adopt an annual budget no later than June 30th preceding the start of the next fiscal year. The annual budget serves as the foundation for the district's financial planning and control. The board may revise the budget at any point through January 31 of a given fiscal year.

Economic Condition and Outlook

The information presented in the financial statements is best understood within the broader economic context of Jefferson County and the state of Colorado. The district closely monitors economic and revenue forecasts from the state's Legislative Council issued on a quarterly basis. At the start of the 2021-22 fiscal year, highlights from the economic forecast included:

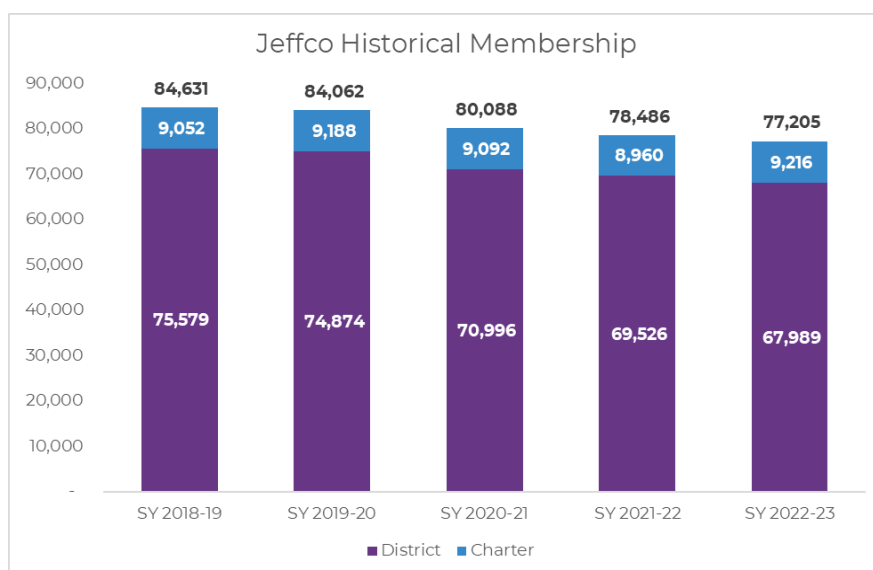
- Total state revenue collections increasing by 3.7% above prior year
- Some strength in the rebounding economy statewide, with spending and employment in certain sectors still lagging pre-pandemic levels
- Inflationary pressures created by supply chain disruptions, higher energy prices and higher global demand for goods
- State revenues exceeding the Referendum C cap in both the 2020-21 and 2021-22 fiscal years

Source: [June 2021 Economic & Revenue Forecast](#), Colorado Legislative Council Staff

By December 2021, the state was highlighting increasing inflationary pressures nationwide, with the November 2021 headline inflation rising to 6.9% nationwide. Labor shortages were noted in several areas and expected to continue throughout the fiscal year. Even though the unemployment rate in October 2021 was 5.4% for the state of Colorado, fewer job seekers were leading to persistent job openings in excess of qualified applicants. See the [December 2021 Economic & Revenue Forecast](#).

District funding varies based on the number and demographics of students served in a given year. Population trends, particularly within Jeffco, have a significant impact on the district's budget and forecast. The December 2021 Economic Forecast noted an overall decline in Colorado's pupil count of 0.3% from the prior year. In the metro Denver area, this decline was more substantial amounting to 0.7% or roughly 3,300 students lost compared to the prior year. This area accounts for over half of the statewide enrollment. The actual enrollment was 2.6% lower than expected from the December 2020 forecast. Whereas many people believed that enrollment declines would cease and/or reverse after the initial phase of the pandemic, by December 2021 this was clearly not the case.

The multi-year enrollment (i.e., membership) trend within Jeffco is as follows:



The chart illustrates that total membership (district and charter) has declined by about 7,426 from school year 2018-19 to 2022-23 (figures are unaudited and unofficial for 2022-23). Enrollment among district-run schools has declined by 7,590, or 10% over the four-year period. The district will continue to adapt its programs and operations to account for this enrollment loss.

Major Initiatives

Mission & Strategic Plan. Jeffco’s mission is to provide a world-class education that prepares all Jeffco students for bright and successful futures as local and global citizens. The core values that guide the work are focus on students, excellence, equity, integrity and belonging. The [Jeffco Thrives 2025](#) strategic plan organizes our work into four priority areas: our learners, our people, our operations and our community. Each priority area has a set of initiatives and action steps that further detail the district’s plans.

The Jeffco Thrives 2025 strategic plan articulates four major initiatives for the 2022-23 school year:

- 1) Implement healthy and equitable start and end times for schools
- 2) Improve regional opportunities for thriving schools
- 3) Develop a thriving and inclusive culture aligned with the district’s values
- 4) Implement a data dashboard

The district priorities and major initiatives guide the budgeting process for schools and departments within the district.

Capital Improvement Program. In November 2018, the voters of Jefferson County approved a \$567 million general obligation bond as part of a six-year, \$700-750 million capital improvement program. In December of 2018 the district issued the first series of bonds for \$336.5 million and was able to obtain an additional \$50.2 million in bond premium. In December of 2020, the district issued its second series of bonds for \$240.5 million and received a premium of \$68.3 million. Factoring in interest collected and fees paid to-date, the total forecasted capital improvement program is \$831 million. Work continues on the program, with a target completion in fiscal year 2025-26. Additional information on the program progress, including the monthly updated to the Capital Asset Advisory Committee are published [here](#) on the district website.

Financial Information

Long-term Financial Planning. The district’s annual budget is developed concurrent to the state budget which drives a significant portion of the district’s revenue. The governor typically releases a proposed budget on November 1 that applies to the following fiscal year. The legislature then conducts the full budgeting process during the spring and eventually passes the School Finance Act in late May. Once the fiscal year starts, the state will sometimes revise the per pupil funding amounts once the statewide enrollment figures are finalized. The state’s constitution mandates

funding increases that at least match the rate of inflation. This computation is performed in arrears. The actual inflation from January to December of 2020 drove the 2.0% inflationary increase to per pupil revenue applied in the 2021-22 school year. For the 2022-23 school year, the district is receiving a 3.5% inflationary increase to per pupil revenue, based on the actual inflation computed from January to December of 2021.

The districts funded pupil count continues to decline, though not as quickly as the actual pupil count. The state's funding formula provides a smoothing effect for district's facing enrollment declines to give the district time to adjust core services. Effectively, the funded count for a given year is the maximum value of either the actual count or up to a five-year average of current and historical counts. In 2021-22, the funded count was about 4,680 students higher than the actual count, producing additional revenue in the approximate amount of \$42 million. In 2022-23 year-to-date and using unofficial count numbers, the funded count is about 3,600 students higher than the actual count, producing an additional \$32.4 million in revenue.

Over time and if the enrollment levels off to a consistent figure, the funded count will catch up to the actual count. As this day approaches, Jeffco has to plan for a moment where actual revenue may be flat even with the state mandated inflationary adjustment to per pupil revenue. The budget process includes a multi-year projection that illustrates this adjustment over time.

Financial Policies. More detailed descriptions of the district's accounting policies are contained within the Notes to the Financial Statements. From a fiscal oversight perspective, the board is primary authority that adopts and oversees the adherence to the annual budget. The board receives advice and input from the independent Financial Oversight Committee, composed of citizens from the district. Quarterly financial reports are presented and discussed as required by state law. The district policies guiding the budget, financial planning and management functions are found in policies under D: Fiscal Management.

Fund Balance and Reserves. The district maintains a mix of assigned and unassigned reserves to ensure long-term financial health and stability. Consistent with state law, the district maintains a TABOR reserve of 3% of budgeted expenditures, excluding debt service and capital expense. In addition, district policy DAB stipulates that the district will maintain 4% in unassigned general fund reserves, computed on current fiscal year budgeted expenditures. More information about the current reserves and fund balances are contained in the Financial Statements.

Acknowledgements

This report was prepared in a timely and accurate manner thanks to the hard work and dedication of several people in the Financial Services division. Thank you to staff across the district who helped compile data and information contained in this report. Further, we thank Superintendent Dorland and the entire board of education for their leadership and oversight in all financial matters. We would also like to express our appreciation to the district's independent auditors, CliftonLarsonAllen LLP, for the expert manner in which they have accomplished the audit.

Respectfully submitted,



Brenna Copeland
Chief Financial Officer



Christie Moss
Controller

Stephanie Schooley
President, District 3



Stephanie lives in Lakewood with her husband and two daughters, both current Jeffco Public Schools students. She earned a BA in History from Reed College and an MA in Conflict Resolution from the University of Denver.

Mary Parker
1st Vice President, District 5



Mary and her husband live in Littleton and own an HR Consulting company. Mary is also a Court Appointed Special Advocate (CASA) for neglected and abused children. She received her undergraduate degree from the University of Maryland.

Susan Miller
2nd Vice President, District 4



Susan works for a consulting firm that advises school district clients across the country on enrollment, facilities, financing, and project management. She has served on multiple district committees and has been a volunteer at her four children's schools. She received her BA from Northwestern University.

Danielle Varda, PhD
Treasurer, District 1



Dr. Varda is the mother of three kids in Jeffco schools, a regular volunteer in the classroom and chair of her School Accountability Committee. She is the CEO of Visible Network Labs, a health technology company, and a tenured professor at the University of Colorado School of Public Affairs.

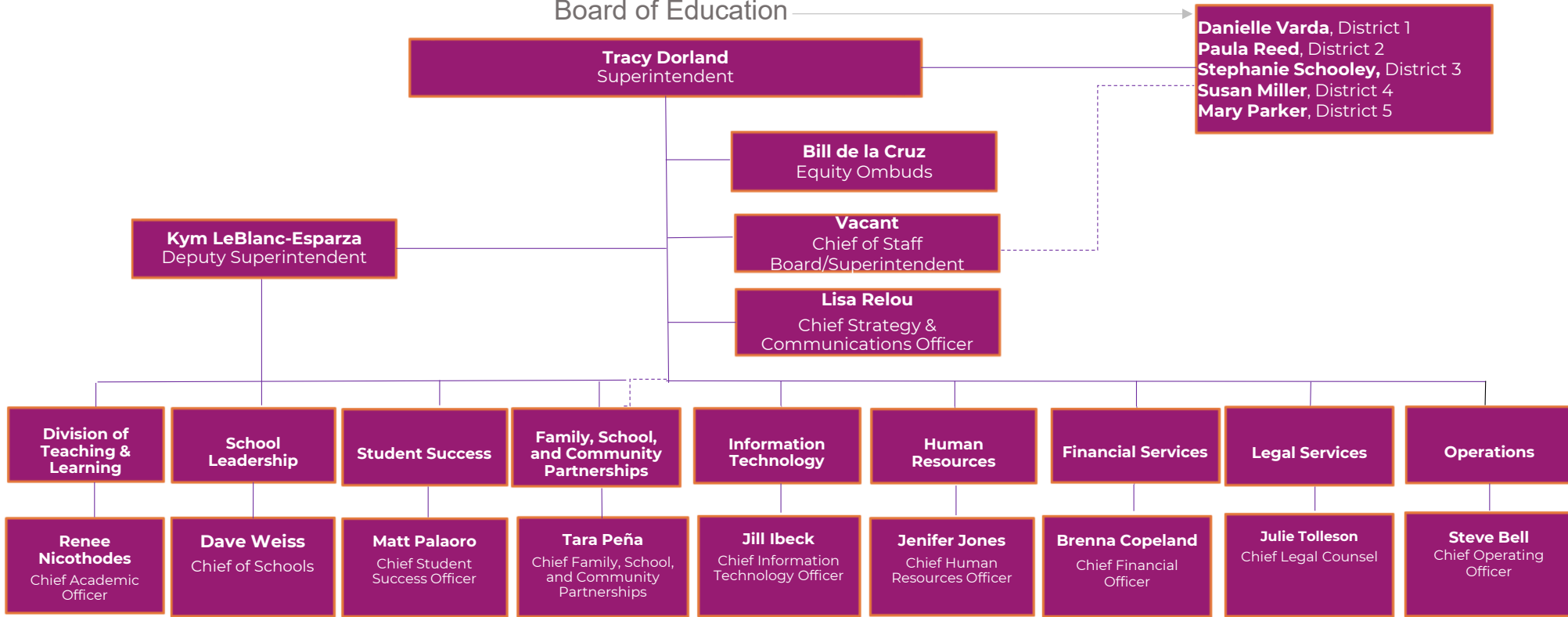
Paula Reed
Secretary, District 2



Paula was a Jeffco teacher for 30 years, mostly at Columbine High School. She and her husband are Jeffco graduates who raised two Jeffco graduates. She retired in 2018 and now works in her husband's small business. She received her undergraduate degree from the University of Colorado at Boulder.

Jeffco Public Schools Leadership Structure

Board of Education





INDEPENDENT AUDITORS' REPORT

Board of Education
Jefferson County School District, No. R-1
Jefferson County, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Jefferson County School District, No. R-1 (the District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Jefferson County School District, No. R-1, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and Grants Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Jefferson County School District, No. R-1 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Jefferson County School District, No. R-1's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County School District, No. R-1's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Jefferson County School District, No. R-1's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of the District's proportionate share of the net pension liability, the schedule of the District's proportionate share of the net OPEB liability, the schedule of pension contributions and related ratios, and the schedule of OPEB contributions and related ratios be presented to supplement the basic financial statements as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Jefferson County School District, No. R-1's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, combining component unit financial statements and schedules, and the Colorado Department of Education Auditor's Electronic Data Integrity Check Figures are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is also presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual nonmajor fund financial statements and schedules, combining component unit financial statements and schedules, and the Colorado Department of Education Auditor's Electronic Data Integrity Check Figures, and schedule of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 21, 2022, on our consideration of the Jefferson County School District, No. R-1' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Jefferson County School District, No. R-1' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jefferson County School District, No. R-1' internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Greenwood Village, Colorado
November 21, 2022

Management's Discussion and Analysis

Management of the Jefferson County School District No. R-1 in Jefferson County, Colorado (the district) this narrative and analysis of the financial activities of the district for the fiscal year ended June 30, 2022. We encourage readers of the district's Annual Comprehensive Financial Report to consider the information presented here in conjunction with additional information that can be found in the letter of transmittal at the front this report.

FINANCIAL HIGHLIGHTS

On the Comparative Statement of Net Position, as of June 30, 2022, the district's net position for governmental activities is a deficit of \$598,770,450, representing an increase of \$413,988,160 compared to the prior year. The change in net position can be largely attributed to the district's proportionate share of the net pension liability associated with the state's Public Employees' Retirement Association (PERA); this proportionate share represents a liability of \$1,032,420,784 and is down from \$1,523,282,578 in the prior year. Government-wide total assets decreased \$39 million, reflecting offsetting investment in capital assets and declining cash.

As of June 30, 2022, the district's governmental funds reported a combined fund balance of \$583 million, a decrease of \$126 million over the prior year. The decrease is primarily due to construction and bond activity.

OVERVIEW OF THE FINANCIAL STATEMENTS

Management's Discussion and Analysis is intended to serve as an introduction to the district's basic financial statements. Comparison to the prior year's activity is provided in this document. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplemental information in addition to the basic financial statements.

Government-wide financial statements

The government-wide financial statements are designed to provide readers a broad overview of the district's financial activities in a manner similar to a private sector business.

The statement of net position presents information on all the district's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as net position. Over time, changes in net position may serve as a useful indicator of whether the financial position of the district is improving or deteriorating.

The statement of activities presents information showing how the district's net position changed during the current fiscal year. Changes in net position are reported whenever the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement even though the resulting cash flows may be recorded in a future period (e.g., earned but unused compensated employee absences).

The government-wide financial statements consolidate governmental and internal service activities that are supported from taxes and intergovernmental revenues and business-type activities.

The government-wide financial statements encompass not only the district itself (known as the primary government) but also legally separate units such as the Jefferson County School Finance Corporation (JCSFC) and district-authorized charter schools (known as component units). Specific financial information for the charter schools is also presented separately as discrete component units later in the financial statements.

The only activity of JCSFC is to act as a conduit for the transfer of funds relating to the issuance and refunding of Certificates of Participation (COPs). JCSFC has no assets or liabilities as of June 30, 2022; and, therefore, has no financial impact on the district.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities and/or objectives. The fund financial statements provide more detailed information about the district's operations and help ensure compliance with finance-related legal requirements. The district has two types of funds: governmental funds and proprietary funds. The district does not use fiduciary fund types.

Governmental funds: Governmental funds account for essentially the same information reported in the governmental activities of the government-wide financial statements. However, unlike the government-wide statements, the governmental fund financial statements focus on near-term financial resources and fund balances. Such information may be useful in evaluating the financing requirements in the near term.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the district's near-term financing decisions.

The district maintains eight governmental funds. The major funds are the general, the capital reserve capital projects, building, the bond redemption debt service, and grants funds. These funds are presented separately in the fund financial statements with the remaining governmental funds combined into a single aggregated presentation labeled other governmental funds. Nonmajor governmental funds include the special revenue funds such as campus activity, transportation and food and nutrition services funds. Individual fund data for each of these nonmajor governmental funds is provided as supplementary information to the financial statements.

Proprietary funds: Proprietary funds for the district include enterprise funds and internal service funds. Enterprise funds are used to present the same functions as the business-type activities presented in the government-wide financial statements. The enterprise funds, the Child Care Fund and the Property Management Fund, are listed individually and are considered to be major funds.

Internal service funds are used to accumulate and allocate costs internally among the district's various functions. Individual internal service fund information is presented as other supplementary information in this document. The district's internal service funds include Central Services Fund, the Employee Benefits Fund, the Insurance Reserve Fund and the Technology Fund.

Notes to the basic financial statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Other information

In addition to the basic financial statements and accompanying notes, this report also contains supplementary information concerning the districts governmental funds. The supplementary information includes some information referenced above concerning nonmajor governmental funds and internal services funds.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Government-wide net position

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. The district's net position increased \$413,988,160 million from the prior year, primarily due to declines in our net pension and OPEB liabilities. The table below provides a comparative summary of net position for the district on a year over year basis.

**Comparative Summary of Net Position
As of June 30**

	Fiscal Year 2021			Fiscal Year 2022		
	Governmental Activities	Business- type Activities	Government - Wide	Governmental Activities	Business-type Activities	Government - Wide
Assets:						
Current and other assets	\$ 914,060,590	\$10,092,822	\$924,153,412	\$773,167,761	\$10,354,409	\$783,522,170
Capital assets, net of depreciation	1,005,391,754	1,151,164	1,006,542,918	1,106,733,681	1,036,164	1,107,769,845
Total assets	1,919,452,344	11,243,986	1,930,696,330	1,879,901,442	11,390,573	1,891,292,015
Total deferred outflows of resources	482,667,606	-	482,667,606	292,796,530	-	292,796,530
Liabilities:						
Other Liabilities	183,695,501	1,760,368	185,455,869	170,989,237	1,692,021	172,681,258
Long term liabilities outstanding	2,576,105,166	160,338	2,576,265,504	2,049,093,031	155,712	2,049,248,743
Total liabilities	2,759,800,667	1,920,706	2,761,721,373	2,220,082,268	1,847,733	2,221,930,001
Deferred inflows of resources	664,401,173	-	664,401,173	560,928,994	-	560,928,994
Net position:						
Net investment in capital assets	329,173,777	1,151,164	330,324,941	263,000,590	1,036,164	264,036,754
Restricted for:						
Grants	11,945,338	-	11,945,338	13,291,337	-	13,291,337
Debt service	66,023,467	-	66,023,467	66,079,128	-	66,079,128
Food services	-	-	-	10,776,744	-	10,776,744
TABOR	19,452,802	181,299	19,634,101	22,337,586	275,770	22,613,356
Unrestricted	(1,452,596,511)	7,990,817	(1,444,605,694)	(983,798,675)	8,230,906	(975,567,769)
Total net position	(1,022,081,890)	9,323,280	(1,012,758,610)	(608,313,290)	9,542,840	(598,770,450)

Among the district's assets, current and other assets account for 41% of total assets and provide the means for the district to meet both its near term operating obligations and the capital construction obligations remaining in the district's Capital Improvement Program. Capital assets are increasing year-over-year as the district continues to complete construction projects. Among the district's liabilities, the general obligation bonds that were issued to support the district's Capital Improvement Program show up in the long-term liabilities line. Additional detail on outstanding debt is in the table that follows.

Long-term liabilities also include \$1 billion in pension liability and \$50 million in other postemployment benefit (OPEB) liability. This represents the district's share in PERA. Long term liabilities are discussed in greater detail in the section titled, *Capital Assets and Debt Administration*, elsewhere in this analysis.

**Comparative Schedule of Net Investment in Capital Assets
As of June 30**

	<u>Fiscal Year 2021</u>		<u>Fiscal Year 2022</u>	
	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>
Capital assets, net of accumulated depreciation	\$1,005,391,754	\$1,151,164	\$1,106,733,681	\$1,036,164
Deferred outflows on refunding	3,715,478	-	2,179,123	-
Unspent proceeds from bond issuance	335,487,997	-	157,981,111	-
Less: General obligation bonds	933,981,816	-	890,364,693	-
Less: Retainage Payable	38,848,467	-	41,349,099	-
Less: Certificate of participation and premium/Note	<u>45,591,169</u>	-	<u>70,770,850</u>	-
Net investment in capital assets	<u>\$329,173,777</u>	<u>\$1,151,164</u>	<u>\$281,919,255</u>	<u>\$1,036,164</u>

Net investment in capital assets has decreased in comparison to fiscal year 2021. Capital assets have increased by about \$101 million net of accumulated depreciation and the balance of bond proceeds has decreased to pay for these capital projects. The balance of general obligation bonds has declined by about \$43 million with ongoing payments of principal and interest; the balance of certificates of participation have increased with the new debt raised towards the northwest aquatics center.

Government-wide activities

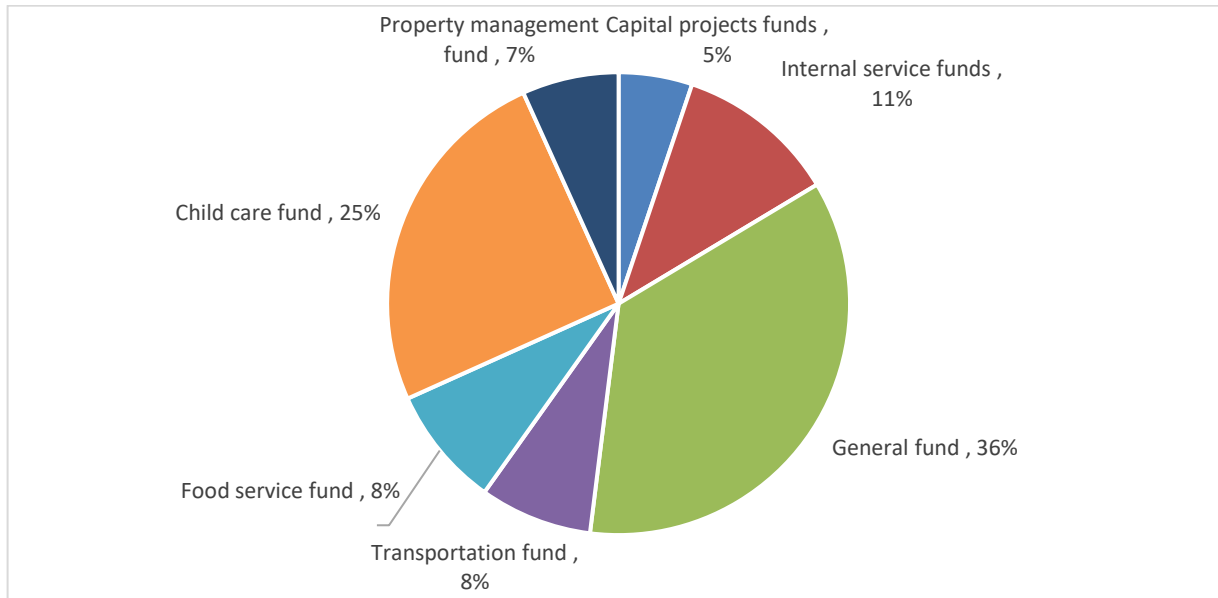
Government-wide activities increased the net position of the district by \$414 million during the year ended June 30, 2022. The following schedules and charts elaborate on the changes in activities that led to this change.

Comparative Schedule of Changes in Net Position, As of June 30

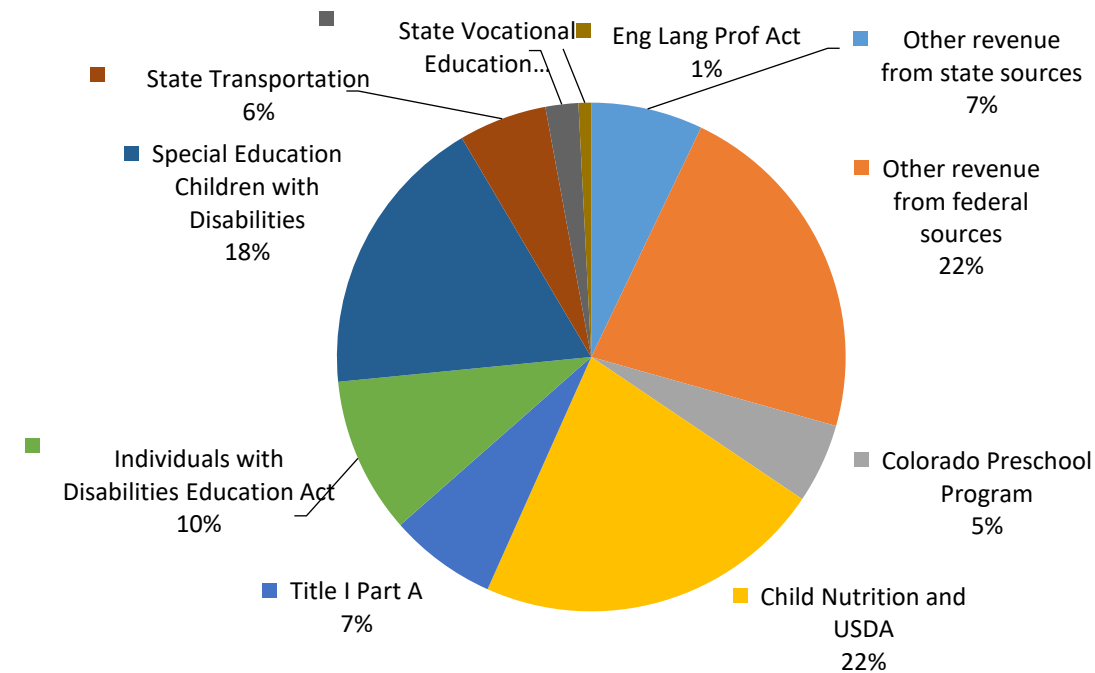
	Fiscal Year 2021			Fiscal Year 2022		
	Governmental Activities	Business-type Activities	Government Wide	Governmental Activities	Business-type Activities	Government Wide
Revenues						
Program revenues						
Charges for services	\$ 28,399,142	\$ 6,043,299	\$ 34,442,441	\$ 21,666,612	\$ 10,068,785	\$ 31,735,397
Operating grants and contributions	144,648,920	4,543,476	149,192,396	91,394,835	7,400,355	98,795,190
General revenues						
Local property taxes	484,553,570	-	484,553,570	489,457,156	-	489,457,156
Specific ownership taxes	40,389,511	-	40,389,511	36,454,553	-	36,454,553
State equalization	273,247,679	-	273,247,679	325,060,033	-	325,060,033
Earnings on investments	355,199	-	355,199	(571,812)	-	(571,812)
Total revenues	971,594,021	10,586,775	982,180,796	963,461,377	17,469,140	980,930,517
Expenses						
Governmental activities:						
General administration	9,453,037	-	9,453,037	29,269,203	-	29,269,203
School administration	45,382,896	-	45,382,896	38,283,658	-	38,283,658
General instruction	263,752,821	-	263,752,821	237,213,486	-	237,213,486
Special education instruction	45,882,175	-	45,882,175	42,230,694	-	42,230,694
Instructional support	70,501,522	-	70,501,522	92,925,284	-	92,925,284
Operations and maintenance	75,465,174	-	75,465,174	25,933,231	-	25,933,231
Food services	9,476,795	-	9,476,795	31,654,256	-	31,654,256
Transportation	15,952,466	-	15,952,466	26,375,353	-	26,375,353
Interest expense, unallocated	38,868,012	-	38,868,012	25,957,612	-	25,957,612
Child care	-	13,392,903	13,392,903	-	15,820,026	15,820,026
Property management	-	557,634	557,634	-	1,279,554	1,279,554
Total expenses	574,734,898	13,950,537	588,685,435	549,842,777	17,099,580	566,942,357
Incr (dec) in net position, excl transfers	396,859,123	(3,363,762)	393,495,361	413,618,600	369,560	413,988,160
Transfers	(2,550,000)	2,550,000	-	150,000	(150,000)	-
Total incr (dec) in net position	394,309,123	(813,762)	393,495,361	413,768,600	219,560	413,988,160
Net position, July 1	(1,416,391,013)	10,137,042	(1,406,253,971)	(1,022,081,890)	9,323,280	(1,012,758,610)
Net position, June 30	(1,022,081,890)	9,323,280	(1,012,758,610)	(608,313,290)	9,542,840	(598,770,450)

Analysis of Revenues

Charges for Services. The district realized a \$3 million decrease in charges for services related to forgiving bus fees and certain food service charges.



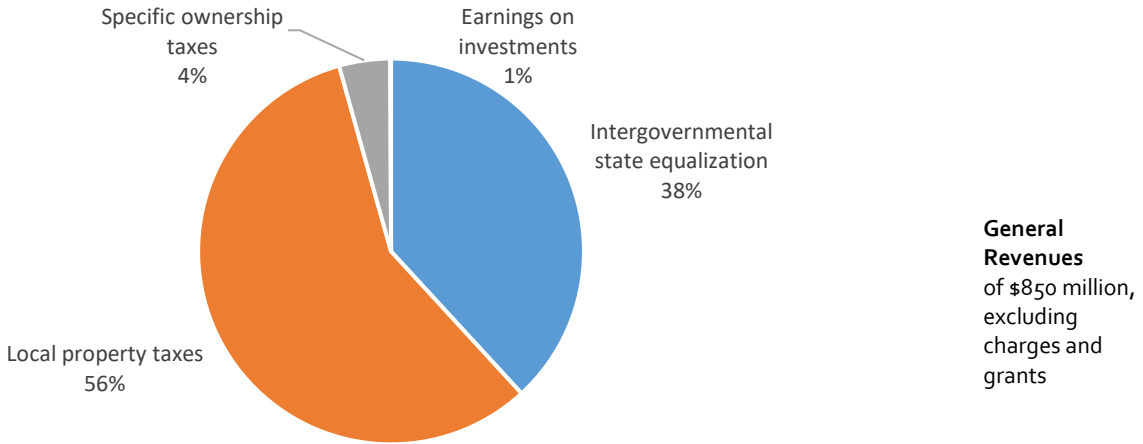
Operating Grants and Contributions. The \$50 million decrease is due primarily certain one-time and pandemic related state and federal awards that were higher in 2020-21 compared to 2021-22. In the chart below, “other revenue from federal sources” includes all pandemic related grants in 2021-22. These accounted for 22% of operating grants and contributions.



Local Property Taxes. Local property taxes increased nominally at \$5 million and include base program mill levies that contribute to the district’s total program funding as well as \$14.6 million in voter-approved mill levy overrides. A majority of

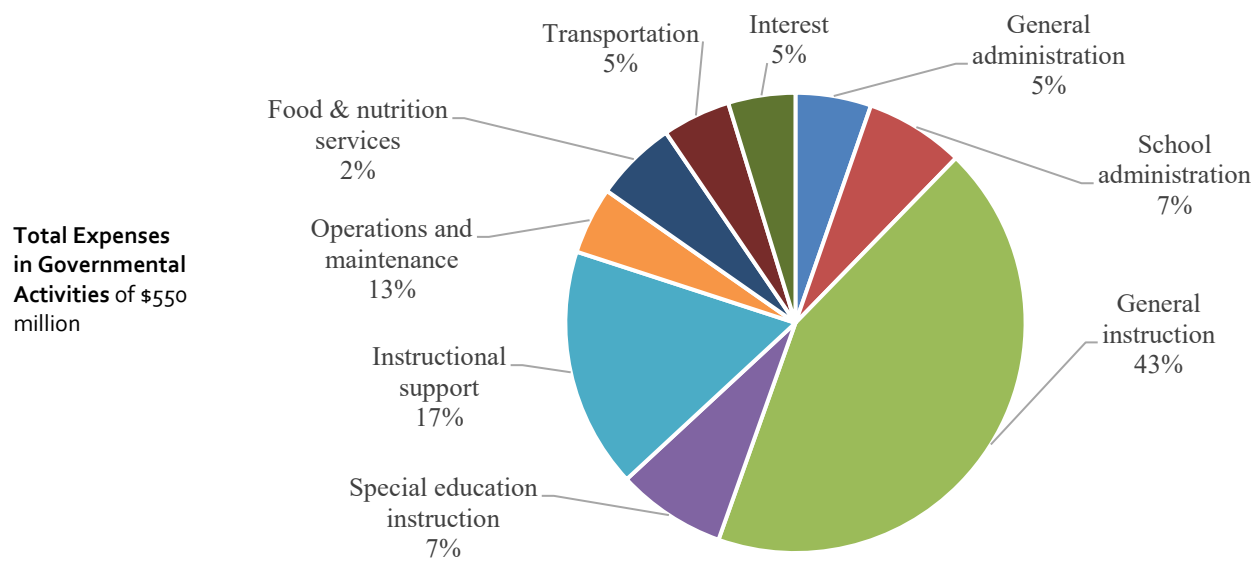
the district's mill levy overrides are fixed dollar overrides that do not increase with inflation and thus contribute a smaller proportion to the overall revenue each year.

State Equalization. The state equalization payment increased by \$52 million. The increase is primarily due to an accounting change whereby the charter schools' share of per pupil revenue is now removed proportionately from local taxes and the state equalization payment. In 2020-21, the charter schools' share was removed entirely from the state equalization payment. This accounting change has no net impact on district or charter revenue.



Analysis of Expenses

Total expenditures on governmental activities were approximately \$550 million in 2021-22. The majority of these expenditures were for instruction and instructional support, per the chart below.



FINANCIAL ANALYSIS OF THE DISTRICT'S GOVERNMENTAL FUNDS

As noted earlier, the district uses fund accounting to ensure and demonstrate compliance with generally accepted accounting principles (GAAP), the School Finance Act and other related legal requirements.

The governmental funds of the district provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the district's financing requirements. Unassigned fund balance, in particular, measures the district's net resources available for spending at the end of the fiscal year. The State of Revenues, Expenditures and Changes contains the figures discussed below.

As of June 30, 2022, the district's governmental funds reported combined fund balance of \$583 million, a decrease of \$126 million over the prior year, largely due to expected progress on the Capital Improvement Program. Approximately \$139 million of this amount constitutes unassigned fund balance, which is available for spending at the district's discretion. Remaining fund balance is non-spendable, restricted or assigned to specific purposes.

The General Fund is the primary operating fund of the district with most of the funding from state and local tax revenues. The district receives revenue per pupil and thus the enrollment drives the total revenue; the funded enrollment count decreased by 268 students from 2020-21 to 2021-22 even though the actual enrollment decreased by more than 1,100 students. Approximately 89% of expenditures and transfers out of the General Fund are for personnel (i.e., salary, benefits, Medicare taxes, etc.)

The Bond Redemption Debt Service Fund has a fund balance of \$66.8 million. This fund reports receipt and disbursement of voter-approved property taxes collected to repay general obligation debt. The district makes regularly scheduled principal and interest payments on its outstanding debt from this fund.

The Capital Reserve Capital Projects Fund receives an annual transfer from the General Fund for the Capital Improvement Program and to support necessary capital outlays. The fund balance has grown from 2018-19 to present as initial construction projects in the Capital Improvement Program have been funded out of the 2018 and 2020 Building Funds.

The Building Fund 2018 Capital Projects accounts for a portion of the 2018 voter-approved bond issuance. The initial bond proceeds of \$327 million as well as \$50 million in bond premium are tracked and reported in this fund. This fund has a balance of \$8 million.

The Building Fund 2020 Capital Projects accounts for the second portion of the 2018 voter-approved bond issuance. The initial bond proceeds of \$240.5 million as well as \$68 million in bond premium are tracked and reported in this fund. This fund has a balance of \$150 million.

The Grants Fund accounts for the expenditure and matching receipt of grants to the district for various programs and services. Expenditures of \$66 million are lower than the budget because the budget allowed for full expenditure of certain one-time funds available as part of pandemic relief. The district will spend these funds, as allowed, in the coming years.

The Other Governmental Funds column on the Statement of Revenues, Expenditures and Changes in Fund Balances includes revenues and expenditures for four nonmajor funds: the Campus Activity Fund, the Transportation Fund, the Food & Nutrition Services Fund and the Building Fund 2018 Capital Projects. These governmental funds accounted for a combined \$118 million in total expenditures and ended the year with a combined \$34 million in fund balance.

GENERAL FUND BUDGETARY HIGHLIGHTS

In accordance with state law, a budget is adopted and reported for all funds. The most significant budgeted fund is the General Fund.

The board of education adopted the 2021-22 budget in June 2021, approved an amendment to the budget in September 2021, approved a revised budget in January 2022 and finalized adjustments to the appropriation in June 2022. The final budgeted expenditures, before transfers, were \$766.7 million, which was \$16 million lower than the original budgeted figure. Approximately \$11 million of that adjustment involved improving estimated salary and benefits expenses (without adjusting the staff count) and \$5 million of that adjustment involved moving one-time savings into the Capital Reserve Fund to offset one-time yet unfunded expenditures relating to the Board approved JeffcoNet fiber construction and installation project. Actual General Fund expenditures were 99.5% percent of the final budget.

As of June 30, 2022, the total fund balance in the General Fund is \$214 million with approximately \$139 million unassigned.

CAPITAL ASSETS AND DEBT ADMINISTRATION

The district’s investment in capital assets for its governmental and business-type activities as of June 30, 2022, increased to \$1.1 billion (net of accumulated depreciation). The majority of the increase is from progress with the capital improvement program.

As of June 30, of 2021 and 2022 respectively, the district’s long-term debt consisted of the following amounts.

General Obligation Bonds and Certificates of Participation/Bank Loans

	Fiscal Year 2021			Fiscal Year 2022		
	Governmental Activities	Business-type Activities	Totals	Governmental Activities	Business-type Activities	Totals
General obligation bonds	\$ 812,290,000	-	\$ 812,290,000	\$ 779,805,000	-	\$ 779,805,000
COP’s/Bank Loan	<u>55,760,000</u>	<u>-</u>	<u>55,760,000</u>	<u>55,760,000</u>	<u>-</u>	<u>55,760,000</u>
Total outstanding long-term debt	<u>\$ 868,050,000</u>	<u>-</u>	<u>\$ 868,050,000</u>	<u>\$ 835,565,000</u>	<u>-</u>	<u>\$ 835,565,000</u>

The district maintains an Aa1 credit rating from Moody’s and an AAA from Standard & Poor’s for senior general obligation debt. State statutes limit the amount of general obligation debt that the district may issue. At the end of the current fiscal year, the legal debt limit was \$2,351,432,956 and the legal debt margin was \$1,648,179,463.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the district’s finances for residents, taxpayers, parents, investors, and creditors. For additional information, consider visiting the district’s [Financial Transparency Web Page](#) or, address questions to:

Controller, Jeffco Public Schools
 1829 Denver West Drive, Building 27, 3rd Floor
 Golden, Colorado 80401

Basic Financial Statements

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Net Position
June 30, 2022

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	Charter Schools
Assets				
Cash	\$ 10,813,160	\$ 750	\$ 10,813,910	\$ 8,500
Restricted cash	17,546,980	-	17,546,980	27,933,398
Cash held by county treasurer	6,102,673	-	6,102,673	-
Equity in pooled cash with investments	449,235,551	10,026,474	459,262,025	37,167,990
Investments	238,747,662	-	238,747,662	-
Property taxes receivable	13,383,393	-	13,383,393	-
Accounts receivable	926,055	327,185	1,253,240	664,597
Intergovernmental receivable	22,960,173	-	22,960,173	-
Inventories	3,767,158	-	3,767,158	414
Prepaid expenses	9,684,955	-	9,684,955	-
Capital assets				
Land and construction in progress	316,524,497	-	316,524,497	44,217,556
Depreciable assets	2,112,813,798	3,084,142	2,115,897,940	161,679,289
Accumulated depreciation	(1,322,604,614)	(2,047,978)	(1,324,652,592)	(51,699,225)
Total capital assets	<u>1,106,733,681</u>	<u>1,036,164</u>	<u>1,107,769,845</u>	<u>154,197,620</u>
Total assets	<u>1,879,901,441</u>	<u>11,390,573</u>	<u>1,891,292,014</u>	<u>219,972,519</u>
Deferred outflows of resources				
Loss on refunding	\$ 2,179,123	\$ -	\$ 2,179,123	\$ 1,151,501
Pension				
Contributions after measurement date	56,546,554	-	56,546,554	4,729,151
Changes in proportionate share	110,743,004	-	110,743,004	9,101,049
Changes in experience	39,525,205	-	39,525,205	3,248,249
Changes in assumptions	78,817,618	-	78,817,618	6,477,366
OPEB				
Contributions after measurement date	2,901,282	-	2,901,282	242,643
Changes in proportionate share	973,494	-	973,494	80,002
Changes in experience	76,114	-	76,114	6,255
Changes in assumptions	1,034,136	-	1,034,136	84,989
Total deferred outflows of resources	<u>292,796,530</u>	<u>-</u>	<u>292,796,530</u>	<u>25,121,205</u>
Liabilities				
Accounts payable	\$ 43,108,839	\$ 211,150	\$ 43,319,989	\$ 2,318,067
Accrued salaries and benefits	102,327,011	1,239,503	103,566,514	3,776,327
Payroll withholding	13,957,036	-	13,957,036	-
Unearned revenue	1,951,739	241,368	2,193,107	70,591
Liability claims/premiums	7,377,052	-	7,377,052	-
Interest payable	1,147,560	-	1,147,560	452,420
Early retirement	1,120,000	-	1,120,000	-
Long term liabilities				
Due within 1 year	49,562,201	-	49,562,201	1,992,719
Due in more than 1 year	911,573,342	-	911,573,342	96,031,087
Compensated absences (long term)	5,587,625	155,712	5,743,337	-
Net pension liability	1,032,420,784	-	1,032,420,784	84,846,113
Net OPEB liability	49,949,079	-	49,949,079	4,104,902
Total liabilities	<u>2,220,082,268</u>	<u>1,847,733</u>	<u>2,221,930,001</u>	<u>193,592,226</u>
Deferred inflows of resources				
Pension				
Changes in proportionate share	\$ 154,090,347	\$ -	\$ 154,090,347	\$ 12,663,408
Changes in investment earnings	388,159,375	-	388,159,375	31,899,603
OPEB				
Changes in proportionate share	1,034,427	-	1,034,427	85,011
Changes in experience	11,843,534	-	11,843,534	973,321
Changes in assumptions	2,709,445	-	2,709,445	222,666
Changes in investment earnings	3,091,866	-	3,091,866	254,095
Total deferred inflows of resources	<u>560,928,994</u>	<u>-</u>	<u>560,928,994</u>	<u>46,098,104</u>
Net position				
Net investment in capital assets	280,510,570	1,036,164	281,546,734	76,667,829
Restricted for:				
Capital projects	-	-	-	1,998,373
Grants	13,291,337	-	13,291,337	-
Debt service	66,079,128	-	66,079,128	3,510,825
Food services	10,776,744	-	10,776,744	-
TABOR	22,337,586	275,770	22,613,356	2,629,265
Unrestricted	(1,001,308,656)	8,230,906	(993,077,750)	(79,402,898)
Total net position	<u>\$ (608,313,291)</u>	<u>\$ 9,542,840</u>	<u>\$ (598,770,451)</u>	<u>\$ 5,403,394</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Activities
Fiscal year ended June 30, 2022

Functions/Programs	Program Revenues		Net (Expenses) Revenue and Changes in Net Position			Component Units	
	Expenses	Charges For Services	Operating Grants and Contributions	Primary Government		Charter Schools	
				Governmental Activities	Business-type Activities		TOTAL
Primary government:							
Governmental activities:							
General administration	\$ 29,269,204	\$ 1,339,591	\$ 1,855,000	\$ (26,074,613)	\$ -	\$ (26,074,613)	\$ -
School administration	38,283,658	-	2,242,537	(36,041,121)	-	(36,041,121)	-
General instruction	237,213,486	7,746,291	10,362,757	(219,104,438)	-	(219,104,438)	-
Special education instruction	42,230,696	7,761,966	26,396,660	(8,072,070)	-	(8,072,070)	-
Instructional support	92,925,284	-	9,828,481	(83,096,803)	-	(83,096,803)	-
Operations and maintenance	25,933,230	2,062,749	-	(23,870,481)	-	(23,870,481)	-
Food & nutrition services	31,654,254	2,756,015	32,522,499	3,624,260	-	3,624,260	-
Transportation	26,375,353	-	8,186,901	(18,188,452)	-	(18,188,452)	-
Interest expense, unallocated	25,957,612	-	-	(25,957,612)	-	(25,957,612)	-
Total governmental activities	<u>549,842,777</u>	<u>21,666,612</u>	<u>91,394,835</u>	<u>(436,781,330)</u>	<u>-</u>	<u>(436,781,330)</u>	<u>-</u>
Business-type Activities:							
Child care	15,820,026	7,925,514	7,400,355	-	(494,157)	(494,157)	-
Property management	1,279,554	2,143,271	-	-	863,717	863,717	-
Total business-type activities	<u>17,099,580</u>	<u>10,068,785</u>	<u>7,400,355</u>	<u>-</u>	<u>369,560</u>	<u>369,560</u>	<u>-</u>
Total primary government	<u>\$ 566,942,357</u>	<u>\$ 31,735,397</u>	<u>\$ 98,795,190</u>	<u>\$ (436,781,330)</u>	<u>\$ 369,560</u>	<u>\$ (436,411,770)</u>	<u>-</u>
Component units-Charter schools	<u>\$ 59,441,610</u>	<u>\$ 9,998,035</u>	<u>\$ -</u>				<u>\$ (49,443,575)</u>
General revenues							
Taxes:							
Local property taxes				489,457,156	-	489,457,156	-
Automotive ownership taxes				36,454,553	-	36,454,553	-
Unrestricted intergovernmental state equalization				325,060,033	-	325,060,033	87,570,050
Unrestricted Investment income				(571,812)	-	(571,812)	-
Transfers				150,000	(150,000)	-	-
Total general revenues and transfers				<u>850,549,930</u>	<u>(150,000)</u>	<u>850,399,930</u>	<u>87,570,050</u>
Change in net position				<u>413,768,600</u>	<u>219,560</u>	<u>413,988,160</u>	<u>38,126,475</u>
Net position July 1, 2021				<u>(1,022,081,890)</u>	<u>9,323,280</u>	<u>(1,012,758,610)</u>	<u>(32,723,081)</u>
Net position June 30, 2022				<u>\$ (608,313,290)</u>	<u>\$ 9,542,840</u>	<u>\$ (598,770,450)</u>	<u>\$ 5,403,394</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Balance Sheet
Governmental Funds
June 30, 2022

	General	Bond Redemption Debt Service	Capital Reserve Capital Projects
Assets			
Cash	\$ 2,000	\$ -	\$ 100
Restricted Cash	-	-	17,509,980
Cash held by county treasurer	5,669,217	433,456	-
Equity in pooled cash with investments	294,435,148	-	88,564,521
Investments	-	65,099,274	-
Property taxes receivable, net of allowance for doubtful collections of \$2,652,874	11,689,435	1,693,958	-
Accounts, notes, contracts, and interest receivable	456,484	-	17,844
Intergovernmental receivables	-	-	-
Due from other funds	-	-	27,996
Inventories	1,156,115	-	-
Prepaid items	1,210,579	-	-
Total assets	<u>314,618,978</u>	<u>67,226,688</u>	<u>106,120,441</u>
Liabilities			
Accounts and retainages payable	9,318,715	-	413,051
Accrued salaries, benefits, and compensated absences	88,987,723	-	282,911
Due to other funds	-	-	-
Unearned revenue	269,912	-	-
Total liabilities	<u>98,576,350</u>	<u>-</u>	<u>695,962</u>
Deferred Inflows of Resources			
Unavailable property tax revenues	<u>2,371,322</u>	<u>444,859</u>	<u>-</u>
Fund balances:			
Nonspendable:			
Inventory	1,156,115	-	-
Prepaid items	1,210,579	-	-
Restricted for:			
TABOR	21,237,410	-	577,356
Grants	-	-	-
Food Service	-	-	-
Debt service	-	66,781,829	-
Construction	-	-	17,509,980
Committed to:			
Construction	-	-	87,337,143
Multi-year contract	456,601	-	-
Assigned to:			
School carry forward	16,880,832	-	-
Special revenue funds - campus activity	-	-	-
Planned 2022 one-time expenses for 5A MLO	5,158,666	-	-
Designated for subsequent year budget	28,080,611	-	-
Unassigned	139,490,492	-	-
Total fund balances	<u>213,671,306</u>	<u>66,781,829</u>	<u>105,424,479</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 314,618,978</u>	<u>\$ 67,226,688</u>	<u>\$ 106,120,441</u>

The notes to the financial statements are an integral part of this statement.

Building Fund 2020 Capital Projects	Grants	Other Governmental	Total Governmental
\$ 4,568,461	\$ -	\$ 6,242,299	\$ 10,812,860
-	-	-	17,509,980
-	-	-	6,102,673
-	1,998,018	27,388,897	412,386,584
169,458,974	-	4,189,414	238,747,662
-	-	-	13,383,393
21,787	38,962	203,650	738,727
-	19,950,556	3,009,617	22,960,173
-	-	-	27,996
-	-	2,406,554	3,562,669
-	82,281	114,149	1,407,009
<u>174,049,222</u>	<u>22,069,817</u>	<u>43,554,580</u>	<u>727,639,726</u>
23,590,389	1,776,074	6,250,870	41,349,099
-	6,232,531	2,928,180	98,431,345
27,996	-	-	27,996
-	687,594	825,058	1,782,564
<u>23,618,385</u>	<u>8,696,199</u>	<u>10,004,108</u>	<u>141,591,004</u>
-	-	-	2,816,181
-	-	2,406,554	3,562,669
-	82,281	114,149	1,407,009
-	-	522,820	22,337,586
-	13,291,337	-	13,291,337
-	-	10,776,744	10,776,744
-	-	-	66,781,829
150,430,837	-	7,550,274	175,491,091
-	-	-	87,337,143
-	-	-	456,601
-	-	-	16,880,832
-	-	12,179,931	12,179,931
-	-	-	5,158,666
-	-	-	28,080,611
-	-	-	139,490,492
<u>150,430,837</u>	<u>13,373,618</u>	<u>33,550,472</u>	<u>583,232,541</u>
<u>\$ 174,049,222</u>	<u>\$ 22,069,817</u>	<u>\$ 43,554,580</u>	<u>\$ 727,639,726</u>

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JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
 Reconciliation of governmental funds balance sheet to statement of net position
 June 30, 2022

Governmental funds total fund balances	\$	583,232,541
Add:		
Unearned property tax revenue: Revenues that do not provide current financial resources are unearned on the governmental fund financial statements but recognized on the government-wide financial statements.		2,816,181
Capital assets used in governmental funds are not considered current financial resources and therefore, not reported in the governmental funds.		2,391,498,017
Deferred outflows from refunding debt are not considered current financial resources and not reported in the governmental funds.		2,179,123
Deferred outflows of resources used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. Pension: Contributions subsequent to measurement date \$56,546,554, changes in proportion and differences between contributions recognized and proportionate share of contributions \$110,743,004, the difference in change of assumptions \$78,817,618, the difference between expected and actual experience \$39,525,205 and the difference between expected and actual investment earnings \$0. OPEB: Contributions subsequent to measurement date \$2,901,282 and the difference between expected and actual experience \$76,114, changes in proportion and differences between contributions recognized and proportionate share of contributions \$973,494, the difference in change of assumptions \$1,034,136 and the difference between expected and actual investment earnings \$0.		290,617,407
Internal service funds are used by management to charge costs of various activities to the general and other funds. The net position of the internal service funds are included in the governmental activities statement of net position.		25,018,866
Less:		
Accumulated depreciation is not recognized in the governmental funds because capital assets are expensed at the time of acquisition. Internal service funds include depreciation.		1,292,622,591
Long-term liabilities for general obligation debt, net of discounts and premiums (\$890,364,693), lease liability of (\$17,605,000) certificates of participation net of discounts and premiums (\$53,165,850), early retirement estimate (\$1,120,000), and compensated absences (\$4,350,875) are not due and payable in the current period and, therefore, not reported in the funds.		966,606,418
Interest payable on certificates of participation and general obligation debt is not recorded on the fund statements because it is not a current use of cash. Interest is accrued on the government-wide statements since the liability is to be paid in the near term.		1,147,560
Deferred inflows of resources used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds: Pension: Difference between expected and actual assumptions \$0, change in proportionate share \$154,090,347, and changes in investment earnings \$388,159,375. OPEB: change in proportionate share \$1,034,427, change in experience \$11,843,534, changes in assumptions \$2,709,445, and changes in investment earnings \$3,091,866.		560,928,993
The long-term liability for pension and OPEB is not due and payable in the current period and, therefore, not reported in the funds.		1,082,369,863
Governmental activities net position	\$	<u><u>(608,313,290)</u></u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Revenues, Expenditures and Changes
in Fund Balances - Governmental Funds
Fiscal year ended June 30, 2022

	General	Bond Redemption Debt Service	Capital Reserve Capital Projects
Revenues:			
Taxes	\$ 459,149,302	\$ 67,577,680	\$ -
Intergovernmental	347,480,611	-	-
Investment income	(294,136)	55,763	6,431
Other	21,461,799	-	1,633,755
Total revenues	827,797,576	67,633,443	1,640,186
Expenditures:			
Current:			
General administration	34,169,966	-	-
School administration	71,095,911	-	-
General instruction	389,370,390	-	-
Special education instruction	72,887,729	-	-
Instructional support	112,778,627	-	-
Operations and maintenance	79,950,736	-	-
Food service operation	-	-	-
Transportation	-	-	-
Capital outlay	-	-	3,466,239
Debt service:			
Principal retirements	2,550,000	32,485,000	1,655,000
Interest and fiscal charges	461,140	35,604,181	1,741,304
Total expenditures	763,264,499	68,089,181	6,862,543
 Excess (deficiency) of revenues over (under) expenditures	 64,533,077	 (455,738)	 (5,222,357)
Other Financing Sources (Uses):			
Lease issuance	-	-	17,605,000
Transfers out	(63,571,875)	-	-
Transfers in	200,000	-	29,134,494
Total other financing sources (uses)	(63,371,875)	-	46,739,494
 Net change in fund balances	 1,161,202	 (455,738)	 41,517,137
 Fund balances - July 1, 2021	 212,510,104	 67,237,567	 63,907,342
Fund balances - June 30, 2022	\$ 213,671,306	\$ 66,781,829	\$ 105,424,479

The notes to the financial statements are an integral part of this statement.

Building Fund 2020 Capital Projects	Grants Fund	Other Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ -	\$ 526,726,982
-	66,668,710	38,108,636	452,257,957
(358,747)	-	18,877	(571,812)
-	751,465	25,026,464	48,873,483
<u>(358,747)</u>	<u>67,420,175</u>	<u>63,153,977</u>	<u>1,027,286,610</u>
-	3,998,930	-	38,168,896
-	823,370	-	71,919,281
-	27,633,728	19,682,269	436,686,387
-	14,842,910	-	87,730,639
-	17,129,639	-	129,908,266
-	1,613,347	-	81,564,083
-	-	28,181,967	28,181,967
-	114,122	25,408,669	25,522,791
132,118,831	-	44,997,272	180,582,342
-	-	-	36,690,000
50,914	-	-	37,857,539
<u>132,169,745</u>	<u>66,156,046</u>	<u>118,270,177</u>	<u>1,154,812,191</u>
<u>(132,528,492)</u>	<u>1,264,129</u>	<u>(55,116,200)</u>	<u>(127,525,581)</u>
-	-	-	17,605,000
-	-	-	(63,571,875)
-	-	18,118,720	47,453,214
-	-	<u>18,118,720</u>	<u>1,486,339</u>
(132,528,492)	1,264,129	(36,997,480)	(126,039,242)
282,959,329	12,109,489	70,547,952	709,271,783
<u>\$ 150,430,837</u>	<u>\$ 13,373,618</u>	<u>\$ 33,550,472</u>	<u>\$ 583,232,541</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
 Reconciliation of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the
 Statement of Activities
 Fiscal year ended June 30, 2022

Governmental funds changes in fund balances	\$ (126,039,242)
Add:	
Unavailable property tax revenue of the current year: Revenues that do not provide current financial resources are unavailable on the governmental fund financial statements but recognized on the government-wide financial statements.	2,816,181
Principal retirements including premiums and discounts: Retirements of principal outstanding on the District's debt result in a reduction of accumulated resources on the fund financial statements. The government-wide statements show these reductions against the long-term liabilities.	48,027,442
Reverse the prior year interest payable accrued to offset current year expenditures.	1,710,045
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay (governmental additions \$169,682,450) was more than depreciation (\$68,949,814) in the current period.	100,732,636
Amount of long term compensated absences accrued for the current year.	274,422
Less:	
Loss on disposals: The net effect of transactions involving these capital assets is to reduce net position.	682,111
Internal service funds are used by management to charge costs of various activities to the general and other funds. The net income of the internal service funds are included in the statement of activities.	581,097
Unavailable property taxes of the prior year: Property taxes unavailable in the prior year and received in the current year are recognized in the prior year net position on the statement of activities.	3,631,454
Interest payable on certificates of participation and general obligation debt is not recorded on the fund statements because it is not a current use of cash. Interest is accrued on the government-wide statements since the liability is to be paid in the near term.	1,147,560
Amortization of deferred outflows on refunding.	1,536,355
Lease issuance is recognized on the fund statement \$17,605,000 on the government-wide financial statements as a liability.	17,605,000
Net pension liability related items are reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These activities consist of: Pension expense \$(405,279,893) and OPEB expense \$(6,150,800).	(411,430,693)
	\$ 413,768,600

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund
Fiscal year ended June 30, 2022

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes:				
Property taxes	\$ 440,479,049	\$ 440,479,049	\$ 422,694,749	\$ (17,784,300)
Automotive ownership taxes	37,000,000	37,000,000	36,454,553	(545,447)
State of Colorado	340,725,220	340,725,220	347,480,611	6,755,391
Investment earnings	50,000	50,000	(294,136)	(344,136)
Other	17,175,127	17,175,127	21,461,799	4,286,672
Total revenues	<u>835,429,396</u>	<u>835,429,396</u>	<u>827,797,576</u>	<u>(7,631,820)</u>
Expenditures:				
Current:				
General administration	33,484,546	33,647,307	34,169,966	(522,659)
School administration	74,218,765	75,267,216	71,095,911	4,171,305
General instruction	402,428,925	386,443,427	389,370,390	(2,926,963)
Special education instruction	73,616,410	73,227,936	72,887,729	340,207
Instructional support	114,908,394	114,326,185	112,778,627	1,547,558
Operations and maintenance	80,954,307	80,561,015	79,950,736	610,279
Debt Service:				
Principal retirement	1,815,000	1,815,000	2,550,000	(735,000)
Interest and fiscal charges	1,385,953	1,385,953	461,140	924,813
Total expenditures	<u>782,812,300</u>	<u>766,674,039</u>	<u>763,264,499</u>	<u>3,409,540</u>
Excess of revenues over expenditures	52,617,096	68,755,357	64,533,077	(4,222,280)
Other financing sources (uses) -				
Transfers out	(65,784,143)	(65,784,143)	(63,571,875)	2,212,268
Transfers in	200,000	200,000	200,000	-
Total other financing uses	<u>(65,584,143)</u>	<u>(65,584,143)</u>	<u>(63,371,875)</u>	<u>2,212,268</u>
Excess of expenditures over revenues and other financing sources (uses)	<u>\$ (12,967,047)</u>	<u>\$ 3,171,214</u>	1,161,202	<u>\$ (2,010,012)</u>
Other State Revenue - on behalf contribution from State to PERA, Jeffco's Portion			12,635,784	
On-behalf payment from State to PERA, Jeffco's Portion			(12,635,784)	
Fund balance - July 1, 2021			<u>212,510,104</u>	
Fund balance - June 30, 2022			<u>\$ 213,671,306</u>	

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Grants Special Revenue Fund
Fiscal year ended June 30, 2022

	Grants Fund		Variance with Final Budget - Positive (Negative)
	Original and Final Budget Amounts	Actual	
Revenues:			
Intergovernmental:			
Federal government	\$ 105,572,995	\$ 57,036,121	\$ (48,536,874)
State of Colorado	10,055,025	9,632,589	(422,436)
Other:			
Gifts and grants	<u>3,350,068</u>	<u>751,465</u>	<u>(2,598,603)</u>
Total revenues	<u>118,978,088</u>	<u>67,420,175</u>	<u>(51,557,913)</u>
Expenditures:			
Current:			
General administration	7,746,040	3,998,930	3,747,110
School administration	2,154,624	823,370	1,331,254
General instruction	45,382,745	27,633,728	17,749,017
Special education instruction	22,150,699	14,842,910	7,307,789
Instructional support	33,281,486	17,129,639	16,151,847
Operations and maintenance	8,257,060	1,613,347	6,643,713
Transportation	-	114,122	(114,122)
Capital Outlay	5,434	-	5,434
Total expenditures	<u>118,978,088</u>	<u>66,156,046</u>	<u>52,822,042</u>
Excess of revenues over expenditures	<u>\$ -</u>	1,264,129	<u>\$ 1,264,129</u>
Fund balance - July 1, 2021		12,109,489	
Fund balance - June 30, 2022		<u>\$ 13,373,618</u>	

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Net Position
Proprietary Funds
June 30, 2022

	Business-Type Activities			Governmental
	Enterprise Funds			Activities
	Child Care Fund	Property Management Fund	Totals	Internal Service Funds
Assets				
Current assets:				
Cash	\$ 250	\$ 500	\$ 750	\$ 300
Restricted cash	-	-	-	37,000
Equity in pooled cash with investments	4,995,450	5,031,024	10,026,474	36,848,967
Accounts and other receivable	-	-	-	187,328
Inventories	2,218	324,967	327,185	204,489
Prepaid items	-	-	-	8,277,946
Total current assets	<u>4,997,918</u>	<u>5,356,491</u>	<u>10,354,409</u>	<u>45,556,030</u>
Noncurrent assets:				
Capital assets:				
Vehicles and equipment	698,543	2,385,599	3,084,142	37,840,278
Less accumulated depreciation	<u>(351,776)</u>	<u>(1,696,202)</u>	<u>(2,047,978)</u>	<u>(29,982,023)</u>
Total capital assets, net of accumulated depreciation	<u>346,767</u>	<u>689,397</u>	<u>1,036,164</u>	<u>7,858,255</u>
Total assets	<u>\$ 5,344,685</u>	<u>\$ 6,045,888</u>	<u>\$ 11,390,573</u>	<u>\$ 53,414,285</u>
Liabilities and Net Position				
Current liabilities:				
Accounts payable	\$ 86,325	\$ 124,825	\$ 211,150	\$ 1,759,740
Accrued salaries, benefits, and compensated absences	1,218,490	21,013	1,239,503	3,895,666
Payroll withholding	-	-	-	13,957,036
Other unearned revenues	241,368	-	241,368	169,175
Estimated liability for premiums and claims	-	-	-	7,377,052
Total current liabilities	<u>1,546,183</u>	<u>145,838</u>	<u>1,692,021</u>	<u>27,158,669</u>
Non-current liabilities:				
Compensated absences	136,000	19,712	155,712	1,236,750
Total noncurrent liabilities	<u>136,000</u>	<u>19,712</u>	<u>155,712</u>	<u>1,236,750</u>
Total liabilities	<u>1,682,183</u>	<u>165,550</u>	<u>1,847,733</u>	<u>28,395,419</u>
Net position:				
Investment in capital assets	346,767	689,397	1,036,164	7,858,255
Restricted for:				
TABOR	223,448	52,322	275,770	107,103
Unrestricted	3,092,287	5,138,619	8,230,906	17,053,508
Total net position	<u>3,662,502</u>	<u>5,880,338</u>	<u>9,542,840</u>	<u>25,018,866</u>
Total liabilities and net position	<u>\$ 5,344,685</u>	<u>\$ 6,045,888</u>	<u>\$ 11,390,573</u>	<u>\$ 53,414,285</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Revenues, Expenses, and Changes in Fund Net Position
Proprietary Funds
Fiscal year ended June 30, 2022

	Business-Type Activities			Governmental
	Enterprise Funds			Activities
	Child Care Fund	Property Management Fund	Totals	Internal Service Funds
Operating Revenues:				
Insurance premiums	\$ -	\$ -	\$ -	\$ 8,702,522
Service contracts	908,972	2,143,271	3,052,243	27,214,736
Tuition	7,016,542	-	7,016,542	-
Total operating revenues	<u>7,925,514</u>	<u>2,143,271</u>	<u>10,068,785</u>	<u>35,917,258</u>
Operating Expenses:				
Salaries and employee benefits	13,049,696	830,821	13,880,517	19,719,681
Administration services	1,706,334	80,252	1,786,586	4,155,076
Utilities	-	105,040	105,040	56,671
Supplies	253,585	148,473	402,058	4,521,939
Repairs and maintenance	32,182	-	32,182	7,041,539
Rent	748,903	-	748,903	-
Depreciation	29,326	109,059	138,385	1,742,537
Other	-	5,909	5,909	35,306
Claim losses	-	-	-	10,518,105
Premiums paid	-	-	-	4,971,532
Total operating expenses	<u>15,820,026</u>	<u>1,279,554</u>	<u>17,099,580</u>	<u>52,762,386</u>
Income (loss) from operations	<u>(7,894,512)</u>	<u>863,717</u>	<u>(7,030,795)</u>	<u>(16,845,128)</u>
Non-operating revenues (expenses):				
Reimbursement from government sponsored programs	7,400,355	-	7,400,355	-
Loss on sale of capital assets	-	-	-	(4,630)
Total non-operating revenues (expenses)	<u>7,400,355</u>	<u>-</u>	<u>7,400,355</u>	<u>(4,630)</u>
Income (loss) before transfers and capital contributions	(494,157)	863,717	369,560	(16,849,758)
Transfers out to other funds	-	(650,000)	(650,000)	-
Transfers in from other funds	500,000	-	500,000	16,268,661
Change in net position	<u>5,843</u>	<u>213,717</u>	<u>219,560</u>	<u>(581,097)</u>
Total net position - July 1, 2021	3,656,659	5,666,621	9,323,280	25,599,963
Total net position - June 30, 2022	<u>\$ 3,662,502</u>	<u>\$ 5,880,338</u>	<u>\$ 9,542,840</u>	<u>\$ 25,018,866</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Cash Flows
Proprietary Funds
Fiscal year ended June 30, 2022

	Business-Type Activities Enterprise Funds			Governmental Activities
	Child Care Fund	Property Management Fund	Totals	Internal Service Funds
Cash flows from operating activities:				
Receipts from customers	\$ 8,006,278	\$ 1,975,376	\$ 9,981,654	\$ 35,979,462
Payments to employees	(13,205,821)	(830,932)	(14,036,753)	(19,956,249)
Payments to vendors	(2,678,700)	(399,478)	(3,078,178)	(47,680,932)
Net cash provided by (used for) operating activities	<u>(7,878,243)</u>	<u>744,966</u>	<u>(7,133,277)</u>	<u>(31,657,720)</u>
Cash flows from noncapital financing activities:				
Transfers received	500,000	-	500,000	16,268,661
Transfers out	-	(650,000)	(650,000)	-
Federal and state reimbursements	7,400,355	-	7,400,355	-
Net cash provided (used) by noncapital financing activities	<u>7,900,355</u>	<u>(650,000)</u>	<u>7,250,355</u>	<u>16,268,661</u>
Cash flows from capital and related financing activities:				
Purchase of capital assets	(23,385)	-	(23,385)	(3,038,570)
Net cash (used for) capital and related financing activities	<u>(23,385)</u>	<u>-</u>	<u>(23,385)</u>	<u>(3,038,570)</u>
Net increase (decrease) in cash and cash equivalents	(1,273)	94,966	93,693	(18,427,629)
Cash and cash equivalents - July 1, 2021	4,996,973	4,936,558	9,933,531	55,313,897
Cash and cash equivalents - June 30, 2022	<u>\$ 4,995,700</u>	<u>\$ 5,031,524</u>	<u>\$ 10,027,224</u>	<u>\$ 36,886,268</u>
Reconciliation of cash flows from operating activities:				
Operating Income (Loss)	\$ (7,894,512)	\$ 863,717	\$ (7,030,795)	\$ (16,845,128)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Depreciation	29,326	109,059	138,385	1,742,537
(Increase) decrease intergovernmental and other receivables	-	(167,894)	(167,894)	95,084
(Increase) in prepaid items	-	-	-	(1,018,893)
(Increase) in inventories	-	-	-	(19,305)
Increase (decrease) in accounts payable	62,306	(59,804)	2,502	811,839
Increase (decrease) in accrued salaries, benefits, and compensated absences	(156,127)	(112)	(156,239)	(142,627)
Increase in payroll withholding	-	-	-	(16,248,345)
Increase in unearned revenues	80,764	-	80,764	(32,882)
Decrease in estimated liability for premiums and claims	-	-	-	-
Net cash provided by (used for) operating activities	<u>(7,878,243)</u>	<u>744,966</u>	<u>(7,133,277)</u>	<u>(31,657,720)</u>
Noncash investing, capital, and financing activities:				
Disposal and write off of capital assets	\$ -	\$ -	\$ -	\$ (4,630)

The notes to the financial statements are an integral part of this statement.

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Notes to Basic Financial Statements

1. Summary of significant accounting policies

The summary of significant accounting policies of Jefferson County School District, R-1 (the district) is presented to assist in understanding the district's financial statements. A summary of the significant accounting policies applied in the preparation of the basic financial statements is described below.

A) Reporting entity

Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity* (GASB No. 14), as amended by GASB Statements 39, 61, 90, and 97, describes the financial reporting entity as it relates to governmental accounting. According to this Statement, the financial reporting entity consists of a) the primary government, b) organizations for which the primary government is financially accountable and c) other organizations whose exclusion from the reporting entity's financial statements would cause those statements to be misleading or incomplete. Any organizations that can be described by these last two items are included with the primary government in the financial statements as component units.

The district is not included in any other governmental reporting entity as defined in GASB No. 14 and amended by GASB No. 39, 61, 90, and 97. As required by accounting principles generally accepted in the United States, these basic financial statements present the district (the primary government) and its component units. The component units discussed below are included in the district's reporting entity as required by the Colorado Department of Education. None of the component units are considered to be a major component unit.

Discretely presented component units - charter schools

The State of Colorado Legislature in 1993 enacted the "Charter School Act – Colorado Revised Statutes (CRS) Section 22-30.5-101." This Act permits the district to contract with individuals and organizations for the operation of schools within the district. The statutes define these contracted schools as "Charter Schools." Charter schools are financed from state School Finance Act revenues, property taxes and from revenues generated by the charter school, within the limits established by the Charter School Act and per GASB statement No. 14, paragraph 21b. Charter Schools have separate governing boards; however, the Jefferson County School District's Board of Education must approve all charter school applications and budgets. The charter schools are required to be presented as component units by the Colorado Department of Education. All charter schools are required to have individual independent audits.

Blended component unit - Jefferson County School District Finance Corporation

The purpose of the Jefferson County School Finance Corporation (the Corporation) is to provide a mechanism to issue certificates of participation. Because the Board of Directors is appointed by the Board of Education and must obtain the Board of Education's approval for renovation and expansion decisions, issuance of debt, disbursements of funds, and any amendments to the articles of incorporation, the Corporation is considered to be a part of the district.

B) Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the district and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or programs are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds (General Fund, Bond Redemption Debt Service Fund, Capital Reserve Capital Projects Fund, Building Fund 2020 Capital Projects Fund, and Grants Fund) and individual enterprise funds (Child Care Fund and Property Management Fund) are reported as separate columns in the fund financial statements.

C) Measurement focus, basis of accounting, and financial statement presentation

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the district's governmental and business-type activities and component units. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, operating statements present increases and decreases in net current assets and fund balance as a measure of available spendable resources. This means that only current liabilities are generally included on their balance sheets.

All governmental fund types use the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Measurable means the amount of the transaction can be determined and available means collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. Property tax revenues are considered to be available if collected

within 60 days after year-end. All other revenues are considered to be available if collected within 180 days after year end. Property taxes are reported as receivables and deferred inflows of resources when levied and as revenues when due for collection in the following year and determined to be available.

Expenditures are recorded when the related fund liability is incurred with the exception of general obligation and capital lease debt service which is recognized when due and certain accrued sick and personal pay which are accounted for as expenditures when expected to be liquidated with expendable available financial resources.

The proprietary fund types are accounted for on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred. The measurement focus in these funds is on the flow of economic resources and emphasizes the determination of net income. All assets and all liabilities associated with their activity are included on their statements of net position. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net total position.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing goods and services in connection with a proprietary fund's ongoing operations. The principal operating revenues of the district's proprietary funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the district's policy to use restricted resources first, then unrestricted resources, as they are needed.

D) Fund accounting

The accounts of the district are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred inflows of resources, liabilities, deferred outflows of resources, fund equity, revenues and expenditures, or expenses, as appropriate. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The major funds presented in the accompanying basic financial statements are as follows:

- **Major governmental funds**

1. General fund. The general operating fund of the district; used to account for all resources that are not required legally or by sound financial management to be accounted for in another fund.
2. Bond redemption debt service fund. This fund is used to account for the accumulation of resources for, and the payment of, long-term general obligation debt principal, interest, and related costs.
3. Capital reserve capital projects fund. This fund is used to account for resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

4. Building fund 2020 – Capital projects. This fund is used to account for resources to be used from the 2018 voter approved bond for a capital improvement plan. This series was issued in December of 2020.
5. Grants fund. This fund is used to account for federal, state and private sector grant programs.

- **Major proprietary funds-business-type activities**

Enterprise funds - used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent is that the costs (including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. Enterprise funds are considered major funds because of community interests in the activities and sources of funding supporting these operations.

1. Child care fund. This fund accounts for all financial activities associated with the district's school-age child care and preschool program.
2. Property management fund. This fund accounts for all financial activities associated with the district's facilities.

- **Internal service funds**

Internal service funds account for Central Services, Employee Benefits, Insurance Reserve and Technology Operations. These services are provided to other funds of the District on a cost reimbursement basis.

E) Cash and investments

The pooled cash concept is used whereby cash balances of each of the district's funds are pooled and invested in certain investments. The district is allowed to invest in the following types of investments: short-term certificates of deposit, repurchase agreements, money market deposit accounts, mutual funds, government pools, U.S. instruments and U.S. Treasury Obligations. The district's investment in CSAFE and money market funds are recorded at amortized cost. The district records nonparticipating interest-earning investment contracts at amortized cost. All other securities are recorded at fair value. It is the intention of the investment pool to maximize interest income, and securities are selected according to their risk, marketability, and diversification. Income earned or losses arising from the investment of pooled cash balances are allocated to the various funds based on their respective average periodic equity in pooled cash. The pooled cash and investments are used essentially as demand deposit accounts and are considered to be cash equivalents for cash flow purposes. Component units are included with the district's pooled cash.

F) Fair value measurement and application

The district adopted GASB 72 in fiscal year 2016, which addresses accounting and financial reporting issues related to fair value measurements. The fair value is the price that would be received by the district to sell an asset or paid by the district to transfer a liability in an orderly transaction between market participants and the measurement date. The fair value measurement for financial reporting at fiscal year end June 30, 2022 and the application used is determined by a hierarchy of one of three levels. Level one is the most reliable and is quoted prices in active markets for identical assets or liabilities, level two is reliable and consists of quoted prices for similar assets or liabilities, other observable inputs, interest rates, credit spreads, condition of the asset, activity level of markets for

observable input, and level three is least reliable which is based on unobservable inputs. All donated assets are measured at the estimated acquisition value.

G) Restricted cash

Certain assets of the employee benefits fund and Component Units are classified as restricted because their use is restricted to liabilities relating to deposits and leases.

H) Receivables

Property taxes levied in 2021 but not yet collected as of June 30, 2022 are identified as property taxes receivable and deferred inflows of resources if not received within sixty days of year end, and are presented net of an allowance for uncollectable taxes. Intergovernmental receivables of \$22,960,173 include amounts due from grantors for specific program grants. Program grants are recorded as receivables and revenues at the time reimbursable project costs are incurred.

I) Inventories and prepaid items

Materials and supplies inventories are stated at average cost. Inventories recorded in the Food Services fund consist of purchased and donated commodities. Purchased inventories are stated at average cost. Donated inventories, received at no cost under a program supported by the Federal Government, are recorded at their estimated value at the date of receipt. The cost of all inventories is recorded as an asset when the individual inventory items are purchased, and as an expenditure or expense when consumed. Fund balance is considered nonspendable and for the inventory balances; the district reports \$1,156,115 and \$2,406,554 for the general fund and other governmental funds, including food and nutrition services fund, respectively.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both government-wide and fund financial statements. Fund balance is nonspendable for the prepaid balances of \$1,210,579 for general fund, \$82,281 for grants, and \$114,149 for other governmental funds.

J) Capital assets

Capital assets, which include property, vehicles and equipment, are utilized for general District operations and are capitalized at actual or estimated cost. Donations of such assets are recorded at acquisition value at the time of donation or at estimated acquisition value if the acquisition value is unknown. Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Maintenance, repairs, and minor renovations are recorded as expenditures when incurred. Major additions and improvements are capitalized. When assets used in the operation of the governmental fund types are sold, the proceeds of the sale are recorded as revenues in the appropriate fund. The district does not capitalize interest on the construction of capital assets.

The monetary threshold for capitalization of assets is \$5,000. The district's capital assets are depreciated using the straight-line method over the estimated useful lives of the capital assets. Depreciation of all capital assets used by proprietary funds is charged as an expense against their

operations. No depreciation is recorded in the year of acquisition with the remaining depreciation being recorded in the year of disposition.

Estimated useful lives are:

Motor vehicles	5 to 15 years
Equipment, movable	3 to 20 years
Buildings and improvements	10 to 30 years

K) Deferred outflows of resources

For current refundings and advance refundings, resulting in defeasance of debt reported by governmental activities and component units, the difference between the reacquisition and the net carrying amount of the old debt is reported as a deferred outflow of resources or a deferred inflow of resources. The district refundings have resulted in deferred outflows of resources of \$2,179,123 and \$1,151,501 for component units. Deferred outflows of resources for pension and OPEB activity is included and referenced below (note 12 &13).

L) Liabilities

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

The District's general obligation bonds are serviced from property taxes of the Bond Redemption Debt Service fund. Certificates of participation are serviced from school finance act, property taxes and other revenues of the General fund. Capital leases are funded from school finance act and other revenue of the component units. The long-term accumulated unpaid vacation, accrued sick and personal leave, and estimated liability for insurance claims (note 10) are serviced from property taxes and other revenues by the respective fund type from future appropriations.

M) Pension and OPEB

Pension. The District participates in the School Division Trust Fund (SCHDTF), a cost sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

OPEB. The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on

benefit of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

N) Constitutional amendment

In November 1992, Colorado voters approved Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR contains revenue, spending, tax and debt limitations, which apply to the State of Colorado and local governments. It requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that for the prior year, extension of an expiring tax, or tax policy change directly causing a net tax revenue gain to any entity.

On November 2, 1999, the District conducted a TABOR revenue and expenditure override election and the Jefferson County voters approved the measure exempting the District from the TABOR revenue and expenditure limits. Management believes it is in compliance with the provisions of TABOR. However, the provisions are complex and subject to interpretation. Many of the provisions may require judicial interpretation.

Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future years. TABOR requires local governments to restrict emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These restricted fund balances are required to be three percent or more of fiscal year spending (excluding bonded debt service). As of June 30, 2022, for budgetary purposes the District restricted \$21,237,410 in the general fund, \$577,356 in the capital reserve capital projects fund, \$522,820 in other governmental funds, \$223,448 in the child care fund, \$52,322 in the property management fund, \$107,103 in internal service funds and \$2,629,265 was restricted in the component units charter schools for this purpose.

O) Property taxes

Under Colorado law, all property taxes are due and payable in the year following the year levied. The property tax calendar for Jefferson County was as follows:

Levy date	December 22
Lien date	January 1
Tax bills mailed	January 1
First installment due	March 2
Second installment due	June 15
If paid in full, due	April 30

P) Accumulated sick and personal leave and vacation

District policy allows unlimited accumulation of sick and personal leave, and annual carry-over of vacation to a maximum of 40 days. Up to 40 days accrued vacation is paid to employees upon termination of employment. Payment for unused sick and personal leave days is made upon meeting eligibility requirements at the rate of .0015 times annual rate of pay times accumulated days up to a

maximum of 660 hours. Each fund liquidates the accrued vacation, personal and sick leave for its respective liabilities.

As of June 30, 2022, a summary of changes in accumulated vacation is as follows:

	Accumulated Vacation				
	Balance June 30, 2021	Additions	Deletions	Balance June 30, 2022	Due within one year
General	\$ 5,622,007	\$ 1,201,587	\$ (1,696,996)	\$ 5,126,598	\$ 1,707,157
Grants Fund	211,014	124,956	(63,439)	272,531	90,753
Special Revenue	685,629	147,638	(122,631)	710,636	236,642
Capital Projects	415,830	66,395	(68,939)	413,286	137,624
Enterprise	240,507	63,836	(70,892)	233,451	77,739
Internal Service	1,888,180	292,115	(326,097)	1,854,198	617,448
	<u>\$ 9,063,167</u>	<u>\$ 1,896,527</u>	<u>\$ (2,348,994)</u>	<u>\$ 8,610,700</u>	<u>\$ 2,867,363</u>

Accumulated vacation pay is recorded as accrued salaries, benefits and compensated absences with the current portion reported as current liabilities in the government-wide financial statements. The short-term portion is included in the district's accrued salaries and benefits and the long-term portion is included in compensated absences in the government-wide financial statements.

Q) Fund balance

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The district itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

Fund balances are classified in one of five categories: 1) nonspendable, 2) restricted, 3) committed, 4) assigned and 5) unassigned. Nonspendable fund balance represents assets that will never be converted to cash. Restricted fund balances reflect resources that are subject to externally enforceable legal restrictions. Committed fund balance includes amounts that can be used only for the specific purposes that are limited by actions of the Board of Education, the highest level of decision-making authority at the district. The committed reserves are established during the budget appropriation process and cannot be used for other purposes without a formal board resolution. Assigned fund balance displays the district's intended use of these resources. The Board of Education executive limitations policy titled Budgeting (EL-15), directs the Superintendent to submit the financial plan that includes any assignments for fund balance. The Superintendent or the Chief Financial Officer, as designee, is allowed by Board policy to make any necessary adjustments to this assignment. Unassigned fund balance for the general fund represents the net resources in excess of the prior classifications. The district does have a formal fund balance reserve policy for all funds to establish a level of reserves above the statutorily required TABOR amount to insure a continued strong financial position. This reserve does not meet the GASB Statement No. 54 requirements for a stabilization agreement and is included in unassigned. When expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available, the district considers restricted funds to have

been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the district considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Board of Education has provided otherwise in its commitment or assignment actions. Fund balance is adopted annually by the Board of Education during the budget process.

R) On-Behalf Payments

GAAP requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. The State of Colorado makes direct on-behalf payments for retirement benefits to Colorado PERA. Beginning on July 1, 2018, the State of Colorado is required to make a payment to PERA each year equal to \$225 million. PERA allocates the contribution to the trust funds of the State, School, Denver Public Schools, and Judicial Division Trust Funds of PERA, as proportionate to the annual payroll of each division. This annual payment is required on July 1st of each year thereafter until there are no unfunded actuarial accrued liabilities of any division of PERA that receives the direct distribution. The amount of on-behalf payments made for the District by the State of Colorado has been recorded in the fund financial statements.

S) Lease liabilities

During the year ended June 30, 2022, the District implemented the GASB issued Statement No. 87, "Leases" (GASB 87). This standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It established a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The District has applied the provisions of this standard to the beginning of the period of adoption.

2. Budgetary information

The district follows these procedures in establishing the budgetary data reflected in the basic financial statements:

1. Within the fourth quarter of the fiscal year, the Superintendent submits to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings and citizen reviews are conducted at special meetings and at regular Board of Education meetings to obtain taxpayer comments.
3. Prior to June 30, the budget is legally adopted by the Board of Education.
4. Formal budgetary integration is employed as a management control device during the year for all funds.
5. The district issues a separate budget document after it is approved by the Board of Education.

Colorado Budget Law requires that all funds have legally adopted budgets and appropriations. The total expenditures for each fund may not exceed the amount appropriated. Appropriations for a fund

may be increased if unanticipated revenues offset them. Where applicable, the Board of Education includes available fund balance in the amount appropriated in the annual Appropriations Resolution. GAAP serves as the basis for budgeting.

All appropriations lapse at the end of each fiscal year. Authorization to transfer budgeted amounts between programs and/or departments within any fund and the reallocation of budget line items within any program and/or department rests with the superintendent and may be delegated to an appropriate level of management. Revisions and/or supplemental appropriations that alter the total expenditures of any fund must be approved by the Board of Education.

Budgetary amounts reported in the accompanying basic financial statements are as originally adopted and amended by the Superintendent and/or the Board of Education throughout the year.

Supplemental appropriations are approved by the Board of Education with final adopted budgets shown below. The budget and actuals for the proprietary funds and internal service funds at June 30, 2022 are as follows:

	Budget	Actuals	Variance
Employee Benefits Fund	\$ 7,427,496	\$ 6,723,039	\$ 704,457
Insurance Reserve Fund	11,865,043	11,512,722	352,321
Central Services Fund	3,470,259	2,587,003	883,256
Information Technology	33,886,894	31,939,622	1,947,272

3. Deposits and investments

	Government-wide statement of Net Position		
	Primary Government	Component Unit	Total
Cash	\$ 10,813,910	\$ 8,500	\$ 10,822,410
Restricted Cash	17,546,980	27,933,398	45,480,378
Cash held by county treasurer	6,102,673	-	6,102,673
Equity in pooled cash and investments	459,262,025	37,167,990	496,430,015
Investments	238,747,662	-	238,747,662
Total Cash and Investments	\$ 732,473,250	\$ 65,109,888	\$ 797,583,138

The carrying value of the district's cash, restricted cash held by third parties and cash held in trust is \$77,405,415; cash held at the county treasurer is excluded.

The district investment policies are approved by the Board of Education and governed by Colorado statute. The discretely presented component units' investment policies are approved by their respective Boards and governed by Colorado statute. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories; state regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the financial institution

to create a single collateral pool for all public funds. The pool is to be maintained by another financial institution or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the district’s deposits may not be returned to it. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institution through PDPA. Deposits of \$250,000 are insured under FDIC.

Cash held in trust:

As of June 30, 2022 the District had \$6,102,673 held in trust. Jefferson County collects the property taxes for the district and holds the funds in trust until sent to the district monthly.

Investments:

As of June 30, 2022, the District (including the primary government and component units) had the following investments:

Investment Type	Amount	Weighted Average Maturities (yrs)	Ratings	
			S&P	Moody's
Money Market Mutual Funds	\$ 65,471,375	Under 17 days	AAAm	Aaamf
CSAFE	438,041,145	Under 60 days	AAAm	N/A
ColoTrust	69,714,045	Under 60 days	AAAm	N/A
FFCB	4,091,785	1.05	AA+	Aaa
FNMA	6,785,048	1.90	AA+	Aaa
FHLMC	2,563,006	1.97	AA+	Aaa
FHLB	2,970,251	1.72	AA+	Aaa
US Treasury Bills	33,823,313	0.15	A-1+	P-1
US Treasury T-Notes	87,620,320	0.98	AA+	Aaa
Corporate Bonds	1,574,396	Average 0.19 years	A+	A1
Municipal Bonds	1,420,367	2.04	AAA	Aaa
	<u>\$ 714,075,051</u>			

Local Governmental Pool – The Colorado Surplus Asset Fund (CSafe) is an investment vehicle established under state statute for local governments to pool surplus assets to take advantage of short-term investments and maximize net earnings. The State Securities Commissioner administers and enforces all state statutes governing CSafe. As of June 30, 2022, CSafe had a balance of \$438,041,145.

At June 30, 2022, the District had \$69,714,045 invested in the Colorado Local Government Liquid Asset Trust (ColoTrust). ColoTrust is an investment vehicle established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating ColoTrust. ColoTrust is rated AAAm by Standard and Poor’s. Investments of ColoTrust are limited to those allowed by State statutes. Purchases and redemptions are available daily at a net asset value (NAV) of \$1.00. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian’s internal records identify the investments owned by the participating governments. ColoTrust records investments at fair value and the District at net asset value. There are no unfunded commitments, the redemption frequency is daily, and there is no redemption notice period.

Interest rate risk – In accordance with its investment policy, the district manages its exposure to declines in fair values by limiting the weighted average maturity of its overall investment portfolio to less than two years. The Colorado revised statutes generally limit investment maturities to five years. Revenue bonds of U.S. local governments, corporate and bank securities and guaranteed investment contracts not purchased with bond proceeds are limited to maturities of three years or less.

Credit risk – State law allows school districts to invest U.S. treasury securities and other securities guaranteed by the full credit of the U.S. Treasury without any credit quality limitations. Securities issued by the Government National Mortgage Association and by Federal Government Sponsored Enterprises require the highest rating by at least two nationally recognized rating agencies. Money market instruments including bankers acceptances and commercial paper must be rated A-1, P-1, or F-1, or the equivalent by at least two nationally recognized rating agencies. State law allows other securities, including money market funds that are registered under the Federal Investment Company Act of 1940, if they have assets in excess of \$1 billion or have the highest credit rating from one or more of a nationally recognized rating agency.

Concentration of Credit Risk – The District does diversify its investments so that the impact of potential losses from any one type of security or from any one Individual issuer will be minimized. The district will minimize credit risk by limiting investments to the types of securities listed in District policy and pre-qualifying the financial institutions, broker/dealers, intermediaries and advisers with which the district will do business in accordance with policy. The district does not have exposure greater than 5% to any individual issuer.

Type of Security	Maximum Percentage of the Total Portfolio
U.S. Treasury Obligations	100%
Federal Instrumentality Securities	100%
Repurchase Agreements	100%
Local Government Investment Pools	100%
Money Market Mutual Funds	100%
Time Certificates of Deposit	15%
Commercial Paper and Corporate Debt	50%
Municipal Bonds	30%

Foreign Investment Risk – The District does not allow foreign investments in accordance with state statute restrictions.

Fair Value – The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities’ relationship to benchmark quoted process; Level 3 inputs are significant unobservable inputs.

The district has the following fair value measurements as of June 30, 2022:

Investment by fair value level	Fair Value Measurements Using			
	June 30, 2022	Level 1	Level 2	Level 3
Corporate Bonds	\$ 1,574,396	\$ -	\$ 1,574,396	\$ -
Government Agencies	86,124,135	-	86,124,135	-
Government Bonds	121,443,633	-	121,443,633	-
Municipal Bonds	1,420,367	-	1,420,367	-
Total investments by fair value level	210,562,531	\$ -	\$ 210,562,531	\$ -
Investments at amortized cost	503,512,520			
Investments at NAV	69,714,045			
	<u>\$ 714,075,051</u>			

4. Capital assets

A summary of changes in capital assets is as follows:

Governmental Activities

	Balance June 30, 2021	Additions	Deletions	Transfers	Balance June 30, 2022
Non-depreciable assets					
Land	\$ 63,820,364	\$ -	\$ -	\$ -	\$ 63,820,364
Construction in Progress	142,403,048	164,990,438	(217,527)	(54,471,826)	252,704,133
Total non-depreciable assets	206,223,412	164,990,438	(217,527)	(54,471,826)	316,524,497
Depreciable assets					
Buildings and site improvements	1,937,020,279	1,463,544	(1,227,369)	54,471,826	1,991,728,280
Equipment and vehicles					
Internal service funds	37,478,543	3,038,570	(2,676,835)	-	37,840,278
Equipment and vehicles	82,056,682	3,228,468	(2,039,910)	-	83,245,240
Total depreciable assets	2,056,555,504	7,730,582	(5,944,114)	54,471,826	2,112,813,798
Less accumulated depreciation					
Buildings and site improvements	(1,171,006,529)	(63,943,048)	799,955	-	(1,234,149,622)
Equipment and vehicles					
Internal service funds	(30,911,690)	(1,742,538)	2,672,205	-	(29,982,023)
Equipment and vehicles	(55,468,943)	(5,006,766)	2,002,740	-	(58,472,969)
Total accumulated depreciation	(1,257,387,162)	(70,692,352)	5,474,900	-	(1,322,604,614)
Total capital assets, net	<u>\$ 1,005,391,754</u>	<u>\$ 102,028,668</u>	<u>\$ (686,741)</u>	<u>\$ -</u>	<u>\$ 1,106,733,681</u>

Note: In the reconciliation of governmental funds balance sheet to statement of net position, internal service funds will be a reconciling item with the capital assets added.

Business-type activities

Total capital assets for business-type activities:

Total capital assets being depreciated, business-type activities	\$ 3,084,142
Accumulated depreciation	<u>(2,047,978)</u>
Business-type activities capital assets, net	<u>\$ 1,036,164</u>

A summary of changes in child care fund capital assets is as follows:

	Balance June 30, 2021	Additions	Deletions	Transfers	Balance June 30, 2022
Equipment	\$ 675,158	\$ 23,385	\$ -	\$ -	\$ 698,543
Accumulated depreciation	<u>(322,450)</u>	<u>(29,326)</u>	<u>-</u>	<u>-</u>	<u>(351,776)</u>
Total	<u>\$ 352,708</u>	<u>\$ (5,941)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 346,767</u>

A summary of changes in Property management fund capital assets is as follows:

	Balance June 30, 2021	Additions	Deletions	Transfers	Balance June 30, 2022
Equipment	\$ 2,385,599	\$ -	\$ -	\$ -	\$ 2,385,599
Accumulated depreciation	<u>(1,587,143)</u>	<u>(109,059)</u>	<u>-</u>	<u>-</u>	<u>(1,696,202)</u>
Total	<u>\$ 798,456</u>	<u>\$ (109,059)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 689,397</u>

Discretely presented component units

A summary of changes in component unit charter schools capital assets is as follows:

	Balance June 30, 2021	Additions	Deletions	Transfers	Balance June 30, 2022
Non-depreciable assets					
Land	\$ 17,773,149	\$ 3,148,060	\$ (244,964)	\$ -	\$ 20,676,245
Construction in progress	<u>15,704,166</u>	<u>14,534,495</u>	<u>(3,157,540)</u>	<u>(3,539,810)</u>	<u>23,541,311</u>
Total non-depreciable assets	33,477,315	17,682,555	(3,402,504)	(3,539,810)	44,217,556
Depreciable assets					
Buildings and equipment	157,515,647	779,193	(155,361)	3,539,810	161,679,289
Accumulated depreciation	<u>(44,968,587)</u>	<u>(6,805,629)</u>	<u>74,991</u>	<u>-</u>	<u>(51,699,225)</u>
Total depreciable assets	<u>112,547,060</u>	<u>(6,026,436)</u>	<u>(80,370)</u>	<u>3,539,810</u>	<u>109,980,064</u>
Total	<u>\$ 146,024,375</u>	<u>\$ 11,656,119</u>	<u>\$ (3,482,874)</u>	<u>\$ -</u>	<u>\$ 154,197,620</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

<u>Governmental activities:</u>	
General Administration	\$ 398,563
School Administration	9,241,183
General Instruction	52,366,701
Special Ed Instruction	335,557
Instructional Support	420,549
Operations & Maintenance	2,468,809
Transportation	3,472,289
Food Services	246,164
Capital assets held by the District's internal service funds	<u>1,742,537</u>
 Total depreciation expense - governmental activities	 <u>\$ 70,692,352</u>
<u>Business-type activities:</u>	
Child Care	\$ 29,326
Property Management	<u>109,059</u>
 Total depreciation expense - business-type activities	 <u>\$ 138,385</u>

Construction commitments

The District has active construction projects as of June 30, 2022. The projects include renovations, new schools and site improvements. At year end, commitments with contractors on all projects are too numerous to list. All accumulated resources for capital projects are reserved for construction commitments. A list of significant commitments as of June 30, 2022, are as follows:

	<u>Spent-to-Date</u>	<u>Remaining Commitment</u>
Prospect Valley ES School Replacement	\$ 12,717,997	\$ 9,377,841
District Wide Network Upgrades	8,662,649	6,869,575
Evergreen HS Renovation & Upgrades	7,426,699	5,208,036
Jeffco Open School Building Improvements	8,101,531	5,004,114
Standley Lake HS Addition and upgrades	3,686,286	4,920,521
Mt Evans OELS Building improvements	1,026,561	4,146,083
Marshdale ES Replace School	14,279,473	4,017,671
Ralston Valley HS Addition & Upgrades	4,094,378	3,932,904

5. Transfers

The district transfers amounts between funds to meet their operational needs and legal requirements. At June 30, 2022, the detail for these transfers from the general fund and property management fund to other funds is as follows:

Transfers In (Receiving Fund)	Transfers Out (Paying Fund)		
	General Fund	Property Management Fund	Total
Campus Activity fund	\$ 699,769	\$ -	\$ 699,769
Child Care fund	500,000	-	500,000
Transportation fund	17,418,951	-	17,418,951
Capital reserve capital projects fund	28,684,494	450,000	29,134,494
General fund	-	200,000	200,000
Net transfers within funds	47,303,214	650,000	47,953,214
Internal service funds	16,268,661	-	16,268,661
Net transfers into the proprietary funds	16,268,661	-	16,268,661
Total transfers out	63,571,875	650,000	64,221,875
Net general fund transfers	\$ 63,571,875	\$ (400,000)	\$ 63,171,875

6. Reconciliation of government-wide and fund financial statements

The governmental funds balance sheet includes a reconciliation between *fund balances – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. Additionally, the governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net change in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities.

These reconciliations detail items that require adjustment to convert from the current resources measurement and modified accrual basis for governmental fund statements to the economic resources measurement and full accrual basis used for government-wide statements. However, certain items having no effect on measurement and basis were eliminated from the government fund statements during the consolidation of governmental activities. The transfer covers interfund borrowing for construction management administration costs.

7. Lease liability and certificates of participation (COP's)

Certificates of participation terms are twenty years with interest ranging from 0.75 percent to 5 percent. Certificates of participation and capital lease obligations for the fiscal year ended June 30, 2022, are comprised of the following:

	Balance June 30, 2021	Additions	Deletions	Outstanding June 30, 2022	Current Portion
<u>Governmental activities:</u>					
Supplemental Ret COP's					
2015 Refunding	\$ 14,985,000	\$ -	\$ (2,550,000)	\$ 12,435,000	\$ 2,615,000
2016 Construction COP	40,775,000	-	(1,655,000)	39,120,000	1,725,000
Myers Pool Lease Liability	-	17,605,000	-	17,605,000	373,858
Less deferred amounts:					
Premiums	1,816,169	-	(205,319)	1,610,850	196,323
Governmental activity long-term liabilities	<u>\$ 57,576,169</u>	<u>\$ 17,605,000</u>	<u>\$ (4,410,319)</u>	<u>\$ 70,770,850</u>	<u>\$ 4,910,181</u>

The 2015 COP's refunded the 2006 COP's that were issued and applied towards the Supplemental Retirement Plan unfunded actuarial accrued liability. The security for the 2015 COP's consists of four schools, the net book value as of June 30, 2022 was \$6,523,751. The 2016 COP's were issued for construction of one new elementary school and renovation of Sierra. The security consists of land and building of one high school with a net book value as of June 30, 2022 of \$2,585,738.

On December 22, 2021, the District issued \$17,605,000 for a lease agreement. The lease has a 2.25% interest rate. Principal payments are due semi annually on June 15th and December 15th beginning in 2023 and running through 2041. The lease will serve as a portion of the District's match on the Meyers Aquatic Center where the District entered into a 50% share with the City of Arvada to construct an aquatic center for the City and District which the City will own after construction and the District will have the right to use the asset. As of June 30, 2022, there has been no construction on this project. The money placed into escrow is the collateral for the lease. In the event of a default, the District must vacate and surrender position of the property once constructed.

	Balance June 30, 2021	Additions	Deletions	Outstanding June 30, 2022	Current Portion
<u>Component unit activities:</u>					
Component units - buildings/COP's	\$ 80,305,000	\$ 19,669,219	\$ (2,210,730)	\$ 97,763,489	\$ 1,974,851
For discounts and premiums	278,185	-	(17,868)	260,317	17,868
Total component unit COP's	<u>\$ 80,583,185</u>	<u>\$ 19,669,219</u>	<u>\$ (2,228,598)</u>	<u>\$ 98,023,806</u>	<u>\$ 1,992,719</u>

For financial reporting purposes, the district follows the requirements of GAAP; the present value of future minimum lease payments is shown as a liability and related assets are capitalized in the basic financial statements. It is the expectation that the leases will be renewed annually until title to the related property is acquired pursuant to the leases.

Lease liability and COP's have the following minimum annual lease payments:

Fiscal Year Ending June 30	Governmental Activities	
	Leases	
	Principal	Interest
2023	\$ 373,858	\$ 396,113
2024	760,381	383,447
2025	777,585	366,243
2026	795,180	348,649
2027	813,172	330,656
2028-2032	4,350,317	1,368,824
2033-2037	4,865,262	853,879
2038-2042	4,869,247	277,980
Total	<u>\$ 17,605,000</u>	<u>\$ 4,325,791</u>

8. General obligation bonds payable

The district issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds payable and payments on the bonds for the fiscal year ended June 30, 2022 are comprised of the following:

\$233,400,000 2010 Series Refunding Bonds due in semi-annual installments with annual payments of \$844,400 to \$35,335,375 through December 15, 2024. Interest rate: 2.00% to 5.25%.	\$ 98,835,000
\$69,540,000 2012 Series Refunding Bonds due in semi-annual installments with annual payments of \$854,250 to \$35,024,250 through December 15, 2026. Interest rate: 3.50% to 5.00%.	34,170,000
\$99,000,000 2012 Series Bonds due in semi-annual installments with annual payments of \$30,375 to \$1,245,375 through December 15, 2022. Interest rate: 2.00% to 5.00%. This bond was partially refunded in fiscal year 2018.	1,215,000
\$70,395,000 2017 Series Refunding Bonds due in semi-annual installments with annual payments of \$162,400 to \$10,822,400 through December 15, 2032. Interest rate: 2.00% to 3.90%.	70,395,000
\$326,490,000 2018 Series Bonds due in semi-annual installments with annual payments of \$930,375 to \$38,645,375 through December 15, 2038. Interest rate: 1.82% to 3.56%.	296,485,000
\$38,930,000 2020 Series Refunding Bonds due in semi-annual installments with annual payments of \$129,966 to \$33,627,293 through December 15, 2025. Interest rate: 0.25% to 0.73%.	38,195,000
\$240,510,000 2020 Series Bonds due in semi-annual installments with annual payments of \$4,874,780 to \$22,575,400 through December 15, 2040. Interest rate 2% to 5%.	<u>240,510,000</u>
Total	<u>\$ 779,805,000</u>

The district issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds payable and payments on the bonds for the fiscal year ended June 30, 2022 are comprised of the following:

	Balance June 30, 2021	New and Refunding Issues	Payments & Amortization of Discount	Balance June 30, 2022	Current Portion
<u>General Obligation Bonds</u>					
Refunding - 2010	\$ 129,410,000	\$ -	\$ (30,575,000)	\$ 98,835,000	\$ 32,055,000
Refunding - 2012	34,170,000	-	-	34,170,000	-
Construction - 2012	2,385,000	-	(1,170,000)	1,215,000	1,215,000
Refunding - 2017	70,395,000	-	-	70,395,000	-
Series - 2018	296,490,000	-	(5,000)	296,485,000	5,000
Refunding - 2020	38,930,000	-	(735,000)	38,195,000	720,000
Series - 2020	240,510,000	-	-	240,510,000	-
Less deferred amounts discounts & premiums	121,691,816	-	(11,132,123)	110,559,693	10,657,020
	<u>\$ 933,981,816</u>	<u>\$ -</u>	<u>\$ (43,617,123)</u>	<u>\$ 890,364,693</u>	<u>\$ 44,652,020</u>

Future year's general obligation bonds repayment schedule:

<u>Fiscal year ending June 30</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 33,995,000	\$ 34,005,858
2024	35,530,000	32,326,130
2025	37,220,000	30,604,172
2026	38,975,000	29,474,118
2027	39,900,000	28,221,825
2028-2032	194,135,000	113,535,450
2033-2037	243,345,000	63,510,050
2038-2041	156,705,000	10,497,725
Total	<u>\$ 779,805,000</u>	<u>\$ 342,175,328</u>

The bonds are secured by the district's covenant to certify a rate of levy sufficient to meet the principal and interest payments with respect to the bonds. Payment of principal and interest for general obligation bonds is made from the bond redemption debt service fund. The legal debt limit and debt margin as of June 30, 2022, are \$2,351,432,956 and \$1,648,179,463, respectively. Management of the District believes it is in compliance with the legal debt limit.

9. Defeased debt

In December 2017, the District issued bonds of \$70,395,000 for the purpose of refunding the long-term portion of the 2012 Series Bonds. The 2012 Series Bonds have short-term maturity bonds remaining through 2022 for \$4,585,000 remaining. The proceeds of these bonds were placed in an irrevocable trust to provide the future debt service payments on the defeased bonds that have a call date of 12/15/2022. The trust account assets and the liabilities for the defeased bonds are not included in the district's basic financial statements. At June 30, 2022 the defeased debt and outstanding principal was \$72,260,000.

In December 2020, the District issued bonds of \$38,930,000 for the purpose of refunding a portion of the 2012 Series Bonds. The proceeds of these bonds were placed in an irrevocable trust to provide the future debt service payments on the defeased bonds that have a call date of 12/15/2025. The trust account assets and the liabilities for the defeased bonds are not included in the district's basic financial statements. At June 30, 2022 the defeased debt and outstanding principal was \$35,370,000.

10. Risk management

The employee benefits fund and insurance reserve fund are provided to maintain and to account for insurance reserves on a self-insurance basis and other benefits provided to employees. The insurance reserve fund was established in 1981 by the Colorado Legislature to provide insurance reserves to fund certain liability, property and workers' compensation claims, including estimates for incurred but not reported claims, premiums and applicable administrative costs. The Insurance Reserve Fund allows the District to manage its exposure to risk, i.e., loss of assets by fire, weather, etc., loss through third party litigation, and work place injury obligations based on statutory requirements imposed by the Workers' Compensation Act. This is accomplished by self-insuring at the various risk retention levels and the purchase of appropriate excess insurance coverage above the risk retention levels.

For property insurance on wind and hail damage peril the district has a deductible of two percent of each building value. All other property perils have a \$100,000 deductible. The district retains the first \$500,000 of any liability loss, or school entity professional errors and omissions loss. The district also retains the first \$500,000 of any in state automobile liability loss and the first \$350,000 of any out of state automobile liability loss. For workers' compensation losses the district retains the first \$450,000. In order to minimize expenditures for self-insured losses and for excess premiums, the district adjusts its own workers' compensation claims and manages the handling of all other claims.

The district manages a loss control program and maintains a security department and system which provides 24/7 electronic monitoring of district facilities for intrusion and fire.

The cost of insurance reserve fund claims and premiums are recorded when incurred. Estimates for unsettled and incurred but not reported claims in the amount of \$7,088,752 are included as an estimated liability in the insurance reserve fund as of June 30, 2022. Claim liabilities are calculated considering the effects of inflation and claim settlement trends that include such factors as pay-out amounts and economic and social indicators. The incurred but not reported amount was calculated by Aon Risk Solutions at the request of the district. It is contained in the Unpaid Loss and Allocated Loss Adjustment Expense Reserve Review as of June 30, 2022 for the district. The claim liability is classified as current as the bulk of the claims are expected to be settled within the year. There were no claims exceeding the excess coverage in the past three years.

The change in the Insurance Reserve Fund estimates for unsettled and incurred but not reported claims are:

Balance July 1, 2021	\$ 7,547,776
Increase (Decrease) in estimated claims	
Estimated property claims	(329,638)
Automobile claims	(287,327)
General liability claims	(320,867)
Workers' compensation claims	<u>478,808</u>
Balance June 30, 2022	<u>\$ 7,088,752</u>

The following is a reconciliation of changes in the aggregate liabilities for claims for the current fiscal year and the prior fiscal year:

	2021	2022
Amount of claims liabilities at July 1	\$ 6,253,059	\$ 7,547,776
Incurring claims and change in reserve	5,057,714	4,519,398
Payments on claims	(3,762,997)	(4,060,374)
Amount of claims liabilities at June 30	<u>\$ 7,547,776</u>	<u>\$ 7,088,752</u>

The employee benefits fund was established in 1984 to account for the district's previous self-insured medical plan and retired paid-up life insurance programs for eligible employees, retirees, dependents, and other approved individuals. The employee benefits fund is reimbursed by the other funds based on predetermined rates or allowances. Included in the current liability total in the Employee Benefits Fund is \$244,000 and \$44,300 to cover the estimated cost of claims incurred but not paid or reported as of June 30, 2022, related to the district's self-insured dental and vision plans respectively and \$532,433 for medical insurance and other benefit premiums. The claim liability is classified as current as the bulk of the claims are expected to be settled within the year.

	2021	2022
Amount of claims liabilities at July 1	\$ 278,000	\$ 279,500
Incurring claims and change in reserve	6,315,475	5,998,707
Payments on claims	(6,313,975)	(6,007,507)
Amount of claims liabilities at June 30	<u>\$ 279,500</u>	<u>\$ 288,300</u>

11. Commitments and contingencies

A number of claims are presently pending against the district, but management believes final settlement of these matters will not result in any material adverse effect on the financial operations of the district. The district receives revenues from various federal and state grant programs subject to final review and approval as to allow ability of expenditures by the respective grantor agencies. District management believes that disallowances, if any, will be immaterial to the basic financial statements. From time to time, the district enters into long-term construction contracts for which future commitments may exist.

12. Defined benefit pension plan

Summary of Significant Accounting Policies

Pensions

The district participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

Plan Description

Eligible employees of the district are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits Provided as of December 31, 2021

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the

1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA’s Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2022: Eligible employees of, the District and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 10.50% of their PERA-includable salary during the period of July 1, 2021 through June 30, 2022. Employer contribution requirements are summarized in the table below:

	July 1, 2021 Through June 30, 2022
Employer contribution rate	10.90%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. §24-51-205(1)(f)	-1.02%
Amount apportioned to the SCHDTF	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. §24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. §24-51-411	5.50%
Total employer contribution rate to the SCHDTF	19.88%

**Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the district is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$122,112,450 for the year ended June 30, 2022.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial

Division Trust Fund, and Denver Public Schools Division Trust Fund. In addition to the \$225 million direct distribution due July 1, 2022, House Bill (HB) 22-1029, instructs the State treasurer to issue a warrant to PERA in the amount of \$380 million, upon enactment, with reductions to future direct distributions scheduled to occur July 1, 2023, and July 1, 2024.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2021, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the TPL to December 31, 2021. The district proportion of the net pension liability was based on District contributions to the SCHDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing District.

At June 30, 2022 the District reported a liability of \$1,032,420,784 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing District. The amount recognized by the district as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing District, and the total portion of the net pension liability that was associated with the district were as follows:

The District's proportionate share of the net pension liability	\$ 1,032,420,784
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the District	<u>118,353,857</u>
Total	<u>\$ 1,150,774,641</u>

At December 31, 2021, the District proportion was 8.87%, which was a decrease of 1.20% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the District recognized pension expense of (\$348,733,323) and revenue of \$28,292,415 for support from the State as a nonemployer contributing District. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 39,525,205	\$ -
Changes of assumptions or other inputs	78,817,618	-
Net difference between projected and actual earnings on pension plan investments	-	388,159,375
Changes in proportion and differences between contributions recognized and proportionate share of contributions	110,743,004	154,090,347
Contributions subsequent to the measurement date	<u>56,546,554</u>	-
Total	<u>\$ 285,632,381</u>	<u>\$ 542,249,722</u>

\$56,546,554 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net

pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30	
2023	\$ (16,689,935)
2024	(135,361,800)
2025	(113,997,922)
2026	(47,114,238)
2027	-
Thereafter	-

Actuarial assumptions.

The TPL in the December 31, 2020, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30 percent
Real wage growth	0.70 percent
Wage inflation	3.00 percent
Salary increases, including wage inflation	3.40 – 11.00 percent
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07; and DPS benefit structure (automatic) ¹	
1.25 percent compounded annually	
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic) ¹	Financed by the Annual Increase Reserve

Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The TPL as of December 31, 2021, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis. Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Discount Rate

The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in Senate Bill (SB) 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing District, will provide an annual direct distribution of \$225 million, commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.25% to 1.00%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit

payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District Proportionate Share of the Net pension Liability to Changes in the Discount Rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$1,519,638,958	\$1,032,420,784	\$ 625,855,407

Pension Plan Fiduciary Net Position

Detailed information about the SCHDTF’s FNP is available in PERA’s ACFR which can be obtained at www.copera.org/investments/pera-financial-reports

13. Defined Benefit Other Post Employment Benefit (OPEB) Plan

General Information about the OPEB Plan

Plan Description

Eligible employees of the district are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits Provided

The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member’s years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient’s eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the

benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions

Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the district is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$6,265,327 for the year ended June 30, 2022.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2022, the district reported a liability of \$49,949,079 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2021, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the TOL to December 31, 2021. The district's proportion of the net OPEB liability was based on district contributions to the HCTF for the calendar year 2021 relative to the total contributions of participating employers to the HCTF.

At December 31, 2021, the district proportion was 5.79%, which was a decrease of 0.04% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the District recognized OPEB expense of (\$3,249,517). At June 30, 2022, the district reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 76,114	\$ 11,843,534
Changes of assumptions or other inputs	1,034,136	2,709,445
Net difference between projected and actual earnings on pension plan investments	-	3,091,866
Changes in proportion and differences between contributions recognized and proportionate share of contributions	973,494	1,034,427
Contributions subsequent to the measurement date	2,901,282	-
Total	<u>\$ 4,985,026</u>	<u>\$ 18,679,272</u>

\$2,901,282 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30	
2023	\$ (4,552,083)
2024	(4,750,792)
2025	(4,400,498)
2026	(2,328,333)
2027	(493,348)
Thereafter	(70,474)

Actuarial Assumptions

The TOL in the December 31, 2020 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

	Trust Fund			
	State Division	School Division	Local Government Division	Judicial Division
Actuarial Cost Method			Entry Age	
Price Inflation			2.30%	
Real Wage Growth			0.70%	
Wage Inflation			3.00%	
Salary Increases, Including Wage Inflation				
Members other than State Troopers	3.30%-10.90%	3.40%-11.00%	3.20%-11.30%	2.80%-5.30%
State Troopers	3.20%-12.40%	N/A	3.20%-12.40%	N/A
Long-Term Investment Rate of Return, Net of OPEB Plan Investment Expenses, Including Price Inflation			7.25%	
Discount rate			7.25%	
Health Care Cost Trend Rates				
Service-based Premium Subsidy			0.00%	
PERACare Medicare Plans			4.50% in 2021, 6.00% in 2022, gradually decreasing to 4.50% in 2029	
Medicare Part A Premiums			3.75% for 2021, gradually increasing to 4.50% in 2029	
DPS benefit structure				
Service-based Premium Subsidy			0.00%	
PERACare Medicare Plans			N/A	
Medicare Part A Premiums			N/A	

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2020, valuation, the following monthly costs/premiums are assumed for 2021 for the PERA Benefit Structure.

	Initial Costs for Members without Medicare Part A		
	Monthly Cost	Monthly premium	Monthly Cost Adjusted to Age 65
Medicare Advantage/Self-Insured Prescription	\$ 633	\$ 230	\$ 591
Kaiser Permanente Medicare Advantage HMO	596	199	562

The 2021 Medicare Part A premium is \$471 per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2020, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

Mortality assumptions used in the December 31, 2020, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Year	PERACare Medicare Plans	Medicare Part A Premiums
2021	4.50%	3.75%
2022	6.00%	3.75%
2023	5.80%	4.00%
2024	5.60%	4.00%
2025	5.40%	4.00%
2026	5.10%	4.25%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2021 plan year.

- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board’s actuary, as discussed above.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Sensitivity of the District’s Proportionate Share of the net OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	<u>1% Decrease in Trend Rates</u>	<u>Current Trend Rates</u>	<u>1% Increase in Trend Rates</u>
Initial PERACare Medicare Trend Rate	3.50%	4.50%	5.50%
Ultimate PERACare Medicare Trend Rate	3.50%	4.50%	5.50%
Initial Medicare Part A Trend Rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A Trend Rate	<u>3.50%</u>	<u>4.50%</u>	<u>5.50%</u>
Proportionate Share of the Net OPEB Liability	\$ 48,514,681	\$ 49,949,079	\$ 51,610,718

Discount Rate

The discount rate used to measure the TOL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2021, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

	<u>1% Decrease (6.25%)</u>	<u>Current Discount Rate (7.25%)</u>	<u>1% Increase (8.25%)</u>
Proportionate Share of the Net OPEB Liability	\$ 58,010,628	\$ 49,949,079	\$ 43,063,121

OPEB Plan Fiduciary Net Position

Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at www.copera.org/investments/pera-financial-reports.

14. Tax Abatement

GASB issued Statement No. 77 *Tax Abatement Disclosures* went into effect in fiscal year 2017. Statement No. 77 captures all abatements between a government and an individual or entity in which the government promises to forego tax revenue and the entity promises to subsequently take a specific action that contributes to the economy. The District receives the majority of its tax revenue from Jefferson County and a small portion from Broomfield County. Responses from both Jefferson County and Broomfield County state that they do not currently have any tax abatement agreements with an individual or entity in which the government promises to forego tax revenue.

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Required Supplementary Information

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of the District's Proportionate Share of the Net Pension Liability
Last 10 Measurement Periods (began in 2013)

	2021	2020	2019
District's proportion (percentage) of the collective net pension liability	8.87%	10.08%	9.02%
District's proportionate share of the collective pension liability	\$ 1,032,420,784	\$ 1,523,282,578	\$ 1,347,298,360
State's Proportionate Share of the Net Pension Liability	118,353,857	-	170,887,661
Total Net Pension Liability	<u>\$ 1,150,774,641</u>	<u>\$ 1,523,282,578</u>	<u>\$ 1,518,186,021</u>
Covered payroll	600,014,953	581,783,468	\$ 570,877,669
District's proportionate share of the net pension liability as a percentage of its covered payroll	172.07%	261.83%	236.00%
Plan fiduciary net position as a percentage of the total pension liability	74.86%	66.99%	64.52%

The amounts presented for each fiscal year were determined as of December 31.
Primary government only, does not include component units.

2018	2017	2016	2015	2014	2013
8.85%	10.14%	10.43%	10.40%	10.71%	11.14%
\$ 1,567,522,188	\$ 3,280,057,279	\$ 3,107,987,859	\$ 1,590,707,061	\$ 1,451,023,165	\$ 1,420,871,997
214,336,891	-	-	-	-	-
<u>\$ 1,781,859,079</u>	<u>\$ 3,280,057,279</u>	<u>\$ 3,107,987,859</u>	<u>\$ 1,590,707,061</u>	<u>\$ 1,451,023,165</u>	<u>\$ 1,420,871,997</u>
\$ 511,406,769	\$ 464,620,159	\$ 466,519,811	\$ 444,493,990	\$ 448,446,768	\$ 449,164,037
306.51%	705.97%	666.21%	357.87%	323.57%	316.34%
57.01%	43.96%	43.10%	59.20%	62.80%	64.06%

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of the District's Proportionate Share of the Net OPEB Liability
Last 10 Measurement Periods (began in 2016)

	2021		2020
District's proportion (percentage) of the collective net OPEB liability	5.79%		5.83%
District's proportionate share of the collective OPEB liability	\$ 49,949,079	\$	55,380,519
Covered payroll	\$ 600,014,953	\$	581,783,468
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	8.32%		9.52%
Plan fiduciary net position as a percentage of the total OPEB liability	39.40%		32.78%

The amounts presented for each fiscal year were determined as of December 31.
Primary government only, does not include component units.

	2019		2018		2017		2016
	5.89%		5.75%		5.76%		5.93%
\$	66,246,239	\$	78,288,417	\$	74,902,573	\$	76,832,214
\$	570,877,669	\$	511,406,769	\$	464,620,159	\$	466,519,811
	11.60%		15.31%		16.12%		16.47%
	24.49%		17.03%		17.53%		16.72%

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Pension Contributions and Related Ratios
Last 10 Fiscal Years

As of June 30,	2022	2021	2020	2019
Statorily required contributions	\$ 122,112,450	\$ 114,187,350	\$ 112,632,076	\$ 99,722,465
Contributions in relation to the statorily required contribution	122,112,450	114,187,350	112,632,076	99,722,465
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll	614,247,738	581,561,305	581,258,468	521,288,369
Contribution as a percentage of covered payroll	19.88%	19.63%	19.38%	19.13%

The amounts presented for each fiscal year were determined as of June 30.
Primary government only, does not include component units.

2018	2017	2016	2015	2014	2013
\$ 87,572,892	\$ 86,576,161	\$ 80,716,775	\$ 76,073,368	\$ 71,460,506	\$ 68,180,512
87,572,892	86,576,161	80,716,775	76,073,368	71,460,506	68,180,512
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
470,576,691	471,682,591	455,031,063	450,960,315	445,953,649	450,325,361
18.61%	18.35%	17.74%	16.87%	16.02%	15.14%

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of OPEB Contributions and Related Ratios
Last 10 Fiscal Years

As of June 30,	2022	2021	2020	2019
Statorily required contributions	\$ 6,265,327	\$ 5,934,191	\$ 5,928,004	\$ 5,317,146
Contributions in relation to the statorily required contribution	6,265,327	5,934,191	5,928,004	5,317,146
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll	614,247,738	581,561,305	581,258,468	521,288,369
Contribution as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%

The amounts presented for each fiscal year were determined as of June 30.
Primary government only, does not include component units.

2018	2017	2016	2015	2014	2013
\$ 4,799,882	\$ 4,811,163	\$ 4,641,317	\$ 4,599,795	\$ 4,548,727	\$ 4,593,319
4,799,882	4,811,163	4,641,317	4,599,795	4,548,727	4,593,319
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
470,576,691	471,682,591	455,031,063	450,960,315	445,953,649	450,325,361
1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

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Supplementary Information

The combining financial statements represent the second level of financial reporting for the district. These financial statements present more detailed information for the individual funds in a format that segregates information by fund type.

Nonmajor Governmental Funds

Special Revenue Funds

Special revenue funds account for revenues that are legally restricted to expenditures for specified purposes.

Campus Activity Fund – This fund is used to account for revenues collected on behalf of the participants who will benefit from the expenditures.

Transportation Fund – This fund is used to account for student transportation services.

Food and Nutrition Services Fund – This fund is used to account for all food services related to serving student meals.

Capital Projects

Building Fund 2018 – Capital Projects – This fund is used to account for the first issuance of resources from the 2018 voter approved bond for a six-year capital improvement program. This fund is nearly spent down.

Major Governmental Funds

Bond Redemption Debt Service

Bond Redemption Debt Service Fund – This fund is used to account for the accumulation of resources for, and the payment of, long-term general obligation debt principal, interest, and related costs.

Capital Projects

Capital Reserve Capital Projects Fund – This fund is authorized by Colorado School Law and is used to fund ongoing capital needs such as site acquisition, building additions and equipment purchases.

Building Fund 2020 – Capital Projects – This fund is used to account for the second issuance of resources from the 2018 voter approved bond for a six-year capital improvement program.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2022

	Special Revenue Funds			Building Fund 2018 Capital Projects	Total Nonmajor Governmental Funds
	Campus Activity Fund	Transportation Fund	Food & Nutrition Services Fund		
ASSETS					
Cash	\$ 107,649	\$ 500	\$ 327	\$ 6,133,823	\$ 6,242,299
Equity in pooled cash with investments	13,141,541	3,044,673	9,816,602	1,386,081	27,388,897
Investments	-	-	-	4,189,414	4,189,414
Accounts and interest receivable	2,864	173,801	26,985	-	203,650
Intergovernmental receivables:					
From the federal/state government	-	-	3,009,617	-	3,009,617
Inventories	381,816	749,447	1,275,291	-	2,406,554
Prepaid items	61,323	52,826	-	-	114,149
Total assets	<u>\$ 13,695,193</u>	<u>\$ 4,021,247</u>	<u>\$ 14,128,822</u>	<u>\$ 11,709,318</u>	<u>\$ 43,554,580</u>
LIABILITIES					
Accounts payable	\$ 618,880	\$ 1,292,938	\$ 180,008	\$ 4,159,044	\$ 6,250,870
Accrued salaries and benefits	17,458	1,926,036	984,686	-	2,928,180
Unearned revenues	1,000	-	824,058	-	825,058
Total liabilities	<u>637,338</u>	<u>3,218,974</u>	<u>1,988,752</u>	<u>4,159,044</u>	<u>10,004,108</u>
FUND BALANCES					
Nonspendable:					
Inventory	381,816	749,447	1,275,291	-	2,406,554
Prepaid items	61,323	52,826	-	-	114,149
Restricted for:					
TABOR	434,785	-	88,035	-	522,820
Food Service	-	-	10,776,744	-	10,776,744
Construction	-	-	-	7,550,274	7,550,274
Assigned					
Current year budget	12,179,931	-	-	-	12,179,931
Total fund balance	<u>13,057,855</u>	<u>802,273</u>	<u>12,140,070</u>	<u>7,550,274</u>	<u>33,550,472</u>
Total liabilities and fund balances	<u>\$ 13,695,193</u>	<u>\$ 4,021,247</u>	<u>\$ 14,128,822</u>	<u>\$ 11,709,318</u>	<u>\$ 43,554,580</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Revenues, Expenditures
and Changes in Fund Balances
Nonmajor Governmental Funds
Fiscal year ended June 30, 2022

	Campus Activity Fund	Transportation Fund	Food & Nutrition Services Fund	Building Fund 2018 Capital Projects	Total Nonmajor Governmental Funds
Revenues					
Intergovernmental:					
Federal government	\$ -	\$ -	\$ 30,422,673	-	\$ 30,422,673
State of Colorado	-	5,586,137	178,501	-	5,764,638
Commodities	-	-	1,921,325	-	1,921,325
Other:					
Interest	-	-	-	18,877	18,877
Food Sales	-	-	2,675,002	-	2,675,002
Student activities	4,870,743	-	-	-	4,870,743
Fundraising	1,955,751	-	-	-	1,955,751
Fees and dues	6,865,635	-	-	-	6,865,635
Donations	4,355,558	-	-	-	4,355,558
Field trip and fees	-	2,155,590	-	-	2,155,590
Miscellaneous	1,726,553	340,619	81,013	-	2,148,185
Total revenues	<u>19,774,240</u>	<u>8,082,346</u>	<u>35,278,514</u>	<u>18,877</u>	<u>63,153,977</u>
Expenditures					
Current:					
General instruction	19,682,269	-	-	-	19,682,269
Food service operations	-	-	28,181,967	-	28,181,967
Capital Outlay	-	-	-	44,997,272	44,997,272
Transportation	-	25,408,669	-	-	25,408,669
Total expenditures	<u>19,682,269</u>	<u>25,408,669</u>	<u>28,181,967</u>	<u>44,997,272</u>	<u>118,270,177</u>
Revenues over (under) expenditures	91,971	(17,326,323)	7,096,547	(44,978,395)	(55,116,200)
Other Sources and Financing					
Transfers in	699,769	17,418,951	-	-	18,118,720
Total other sources (uses)	<u>699,769</u>	<u>17,418,951</u>	<u>-</u>	<u>-</u>	<u>18,118,720</u>
Net change in fund balance	791,740	92,628	7,096,547	(44,978,395)	(36,997,480)
Fund balances - July 1, 2021	12,266,115	709,645	5,043,523	52,528,669	70,547,952
Fund balances - June 30, 2022	<u>\$ 13,057,855</u>	<u>\$ 802,273</u>	<u>\$ 12,140,070</u>	<u>\$ 7,550,274</u>	<u>\$ 33,550,472</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual (Budget Basis)
Campus Activity Fund
Fiscal year ended June 30, 2022

	Campus Activity Fund		
	Budget Original and Final	Actual	Variance with Final Budget - Positive (Negative)
Revenues			
Student activities	\$ 6,230,527	\$ 4,870,743	\$ (1,359,784)
Fundraising	2,985,910	1,955,751	(1,030,159)
Fees and dues	8,390,864	6,865,635	(1,525,229)
Donations	4,194,059	4,355,558	161,499
Miscellaneous	4,746,430	1,726,553	(3,019,877)
Total revenues	26,547,790	19,774,240	(6,773,550)
Expenditures			
Current:			
Athletics and activities	27,392,092	19,682,269	7,709,823
Total expenditures	27,392,092	19,682,269	7,709,823
Excess of revenues over (under) expenditures	(844,302)	91,971	936,273
Other Sources and Financing			
Transfers in	900,000	699,769	(200,231)
Total other sources (uses)	900,000	699,769	(200,231)
Net change in fund balance	\$ 55,698	791,740	\$ 736,042
Fund balance - July 1, 2021		12,266,115	
Fund balance - June 30, 2022		\$ 13,057,855	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Transportation Fund
Fiscal year ended June 30, 2022

	Transportation Fund			Variance with Final Budget - Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
Revenues				
State Transportation Revenue	\$ 3,631,728	\$ 5,055,253	\$ 5,586,137	\$ 530,884
Field Trips and Fees		3,628,232	2,155,590	(1,472,642)
Other Revenue	5,109,993	-	340,619	340,619
Total revenues	8,741,721	8,683,485	8,082,346	(601,139)
Expenditures				
Current:				
Transportation	26,937,065	28,814,473	25,408,669	3,405,804
Total expenditures	26,937,065	28,814,473	25,408,669	3,405,804
Excess of revenues over (under) expenditures	(18,195,344)	(20,130,988)	(17,326,323)	2,804,665
Other Sources and Financing				
Transfers in	18,195,344	20,130,988	17,418,951	(2,712,037)
Total other sources (uses)	18,195,344	20,130,988	17,418,951	(2,712,037)
Net change in fund balance	\$ -	\$ -	92,628	\$ 92,628
Fund balance - July 1, 2021			709,645	
Fund balance - June 30, 2022			\$ 802,273	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Food and Nutrition Service Fund
Fiscal year ended June 30, 2022

	Food and Nutrition Service Fund			Variance with Final Budget - Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
Revenues				
Intergovernmental:				
Federal Government	\$ 19,305,499	\$ 19,305,499	\$ 30,422,673	\$ 11,117,174
State of Colorado	178,500	178,500	178,501	1
Commodities	1,615,480	1,615,480	1,921,325	305,845
Other:				
Food Sales	4,532,458	4,532,458	2,675,002	(1,857,456)
Service Contracts	40,000	40,000	81,013	41,013
Interest	25,000	25,000	-	(25,000)
Total revenues	25,696,937	25,696,937	35,278,514	9,581,577
Expenditures				
Current:				
Purchased food	8,658,467	9,221,153	9,366,015	(144,862)
USDA commodities	1,615,480	1,615,480	1,792,789	(177,309)
Salaries and employee benefits	14,211,718	14,211,718	14,107,616	104,102
Administrative services	1,827,500	1,827,500	1,570,990	256,510
Supplies	1,118,000	1,118,000	1,163,720	(45,720)
Repairs and maintenance	20,000	20,000	29,845	(9,845)
Capital Outlay	200,000	200,000	150,992	49,008
Total expenditures	27,651,165	28,213,851	28,181,967	31,884
Excess of revenues over (under) expenditures	(1,954,228)	(2,516,914)	7,096,547	9,613,461
Net change in fund balance	\$ (1,954,228)	\$ (2,516,914)	7,096,547	\$ 9,613,461
Fund balance - July 1, 2021			5,043,523	
Fund balance - June 30, 2022			\$ 12,140,070	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Building Fund 2018 Capital Projects Fund
Fiscal year ended June 30, 2022

	Building Fund 2018 - Capital Projects Fund		
	Budget Original and Final	Actual	Variance with Final Budget - Positive (Negative)
Revenues			
Interest	\$ 100,000	\$ 18,877	\$ (81,123)
Total revenues	100,000	18,877	(81,123)
Expenditures			
Capital outlay:			
Facility improvements	9,231,289	8,147,028	1,084,261
District utilization	-	-	-
New construction	41,589,553	34,730,919	6,858,634
Charter Capital Projects	1,807,827	2,112,637	(304,810)
Administration	-	6,688	(6,688)
Total expenditures	52,628,669	44,997,272	7,631,397
Excess of revenues over (under) expenditures	\$ (52,528,669)	(44,978,395)	\$ 7,550,274
Fund balance - July 1, 2021		52,528,669	
Fund balance - June 30, 2022		\$ 7,550,274	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures,
and Changes in Fund Balances - Budget and Actual
Bond Redemption Debt Service Fund
Fiscal year ended June 30, 2022

	Bond Redemption - Debt Service Fund		
	Budget Original and Final	Actual	Variance with Final Budget - Positive (Negative)
Revenues			
Taxes:			
Property taxes	\$ 67,895,281	\$ 67,577,680	\$ (317,601)
Interest	200,000	55,763	(144,237)
Total taxes	68,095,281	67,633,443	(461,838)
Expenditures			
Debt Service			
Principal retirement	32,485,000	32,485,000	-
Interest and fiscal charges	35,610,281	35,604,181	6,100
Total expenditures	68,095,281	68,089,181	6,100
Excess of revenues over expenditures	-	(455,738)	(455,738)
Net change in fund balance	\$ -	(455,738)	\$ (455,738)
Fund balance - July 1, 2021		67,237,567	
Fund balance - June 30, 2022		\$ 66,781,829	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Capital Reserve Capital Projects Fund
Fiscal year ended June 30, 2022

	Capital Reserve Capital Projects Fund			Variance with Final Budget - Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
Revenues				
Interest	\$ 500,000	\$ 500,000	\$ 6,431	\$ (493,569)
Other	1,633,029	1,633,029	1,633,755	726
Total revenues	2,133,029	2,133,029	1,640,186	(492,843)
Expenditures				
Capital outlay:				
Facility improvements	2,707,931	3,707,931	3,225,541	482,390
Vehicles	926,341	926,341	240,698	685,643
Principal Payment - COP	1,655,000	1,655,000	1,655,000	-
Interest payment - COP & Bank Debt	1,550,950	1,550,950	1,741,304	(190,354)
Total expenditures	6,840,222	7,840,222	6,862,543	977,679
Excess of revenues over (under) expenditures	(4,707,193)	(5,707,193)	(5,222,357)	484,836
Other Sources and Financing				
Lease Financing Issuance	-	17,605,000	17,605,000	-
Transfers in	23,884,494	23,884,494	29,134,494	5,250,000
Total other sources (uses)	23,884,494	41,489,494	46,739,494	5,250,000
Net change in fund balance	\$ 19,177,301	\$ 35,782,301	41,517,137	\$ 10,984,836
Fund balance - July 1, 2021			63,907,342	
Fund balance - June 30, 2022			\$ 105,424,479	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Building Fund 2020 Capital Projects Fund
Fiscal year ended June 30, 2022

	Building Fund 2020 - Capital Projects Fund		
	Budget Original and Final	Actual	Variance with Final Budget - Positive (Negative)
Revenues			
Interest	\$ 300,000	\$ (358,747)	\$ (658,747)
Total revenues	300,000	(358,747)	(658,747)
Expenditures			
Capital outlay:			
Facility improvements	127,196,748	87,794,954	39,401,794
District utilization	446,229	201,014	245,215
New construction	34,240,957	38,848,990	(4,608,033)
Charter Capital Projects	6,268,105	5,273,873	994,232
Administration	-	50,914	(50,914)
Total expenditures	168,152,039	132,169,745	35,982,294
Excess of revenues over (under) expenditures	(167,852,039)	(132,528,492)	35,323,547
Net change in fund balance	\$(167,852,039)	(132,528,492)	\$ 35,323,547
Fund balance - July 1, 2021		282,959,329	
Fund balance - June 30, 2022		\$ 150,430,837	

Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments and schools on a cost-reimbursement basis.

Central Services Fund – This fund accounts for costs of operations to various users. Costs of operations include all direct costs plus depreciation, space rental, utilities, interest, and maintenance costs. Programs include Copier, Printing, and Equipment Repair.

Employee Benefits Fund – This fund accounts for the self-insurance programs for dental, vision, and group life.

Insurance Reserve Fund – This fund is authorized by state law to allow the district to maintain an insurance reserve for self-insurance purposes and to fund liability, workers' compensation, and property insurance premiums.

Technology Fund – This fund is used to allocate the costs for the various technology-related activities to schools and departments.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Net Position
Internal Service Funds
June 30, 2022

	Central Services Fund	Employee Benefits Fund	Insurance Reserve Fund	Technology Fund	Total Governmental Activities - Internal Service Funds
Assets					
Current assets:					
Cash	\$ 300	\$ -	\$ -	\$ -	\$ 300
Restricted cash	-	37,000	-	-	37,000
Equity in pooled cash with investments	756,867	29,017,329	3,991,935	3,082,836	36,848,967
Accounts and other receivable	8,397	18,066	84,233	76,632	187,328
Inventories	204,489	-	-	-	204,489
Prepaid items	40,025	-	5,224,367	3,013,554	8,277,946
Total current assets	1,010,078	29,072,395	9,300,535	6,173,022	45,556,030
Capital assets:					
Vehicles and equipment	2,780,848	-	85,132	34,974,298	37,840,278
Less accumulated depreciation	(2,049,132)	-	(85,132)	(27,847,759)	(29,982,023)
Total capital assets net of acc. Depreciation	731,716	-	-	7,126,539	7,858,255
Total assets	\$ 1,741,794	\$ 29,072,395	\$ 9,300,535	\$ 13,299,561	\$ 53,414,285
Liabilities					
Current liabilities:					
Accounts payable	68,939	532,433	587,838	570,530	1,759,740
Accrued salaries, benefits, and comp. absences	66,571	2,468,932	48,804	1,311,359	3,895,666
Payroll withholding	-	13,957,036	-	-	13,957,036
Interest Payable	-	-	-	-	-
Due to other funds	-	-	-	-	-
Other unearned revenues	-	-	-	169,175	169,175
Current capital lease obligations	-	-	-	-	-
Estimated liability for premiums and claims	-	288,300	7,088,752	-	7,377,052
Total current liabilities	135,510	17,246,701	7,725,394	2,051,064	27,158,669
Non-current liabilities:					
Compensated absences	54,111	5,620	40,602	1,136,417	1,236,750
Total non-current liabilities	54,111	5,620	40,602	1,136,417	1,236,750
Total liabilities	189,621	17,252,321	7,765,996	3,187,481	28,395,419
Net Position					
Investment in capital assets	731,716	-	-	7,126,539	7,858,255
Restricted for:					
TABOR	221	5,221	30,843	70,818	107,103
Unrestricted	820,236	11,814,853	1,503,696	2,914,723	17,053,508
Total net position	1,552,173	11,820,074	1,534,539	10,112,080	25,018,866
Total liabilities and net position	\$ 1,741,794	\$ 29,072,395	\$ 9,300,535	\$ 13,299,561	\$ 53,414,285

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position
Internal Service Funds
Fiscal year ended June 30, 2022

	Central Services Fund	Employee Benefits Fund	Insurance Reserve Fund	Technology Fund	Total Governmental Activities - Internal Service Funds
Revenues					
Insurance premiums	\$ -	\$ 7,514,319	\$ 1,188,203	\$ -	\$ 8,702,522
Service contracts	2,743,733	-	-	24,471,003	27,214,736
Total revenues	<u>2,743,733</u>	<u>7,514,319</u>	<u>1,188,203</u>	<u>24,471,003</u>	<u>35,917,258</u>
Expenditures					
Salaries and employee benefits	1,025,097	153,875	931,155	17,609,554	19,719,681
Administration services	229,269	538,881	1,122,213	2,264,713	4,155,076
Utilities	801	-	-	55,870	56,671
Supplies	851,105	-	-	3,670,834	4,521,939
Repairs and maintenance	138,822	-	-	6,902,717	7,041,539
Depreciation	341,909	-	-	1,400,628	1,742,537
Other	-	-	-	35,306	35,306
Claim losses	-	5,998,707	4,519,398	-	10,518,105
Premiums paid	-	31,576	4,939,956	-	4,971,532
Total expenses	<u>2,587,003</u>	<u>6,723,039</u>	<u>11,512,722</u>	<u>31,939,622</u>	<u>52,762,386</u>
Income (loss) from operations	<u>156,730</u>	<u>791,280</u>	<u>(10,324,519)</u>	<u>(7,468,619)</u>	<u>(16,845,128)</u>
Non-operating revenues (expenses):					
Loss on sale of fixed assets	-	-	-	(4,630)	(4,630)
Total non-operating revenues (expenses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(4,630)</u>	<u>(4,630)</u>
Income (loss) before transfers	156,730	791,280	(10,324,519)	(7,473,249)	(16,849,758)
Transfers from the general fund	-	-	9,446,885	6,821,776	16,268,661
Change in net position	<u>156,730</u>	<u>791,280</u>	<u>(877,634)</u>	<u>(651,473)</u>	<u>(581,097)</u>
Net assets (deficit) - July 1, 2021	1,395,443	11,028,794	2,412,173	10,763,553	25,599,963
Net assets (deficit) - June 30, 2022	<u>\$ 1,552,173</u>	<u>\$ 11,820,074</u>	<u>\$ 1,534,539</u>	<u>\$ 10,112,080</u>	<u>\$ 25,018,866</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Cash Flows
Internal Service Funds
Fiscal year ended June 30, 2022

	Central Services Fund	Employee Benefits Fund	Insurance Reserve Fund	Technology Fund	Governmental Activities - Internal Service Funds
Cash flows from operating activities:					
Cash received from customers	\$ 2,748,979	\$ 7,624,988	\$ 1,171,344	\$ 24,434,151	\$ 35,979,462
Cash paid to employees	(1,017,456)	(254,607)	(1,029,201)	(17,654,985)	(19,956,249)
Cash paid to vendors	(1,228,811)	(22,442,731)	(11,317,579)	(12,691,811)	(47,680,932)
Net cash provided by (used for) in operating activities	<u>502,712</u>	<u>(15,072,350)</u>	<u>(11,175,436)</u>	<u>(5,912,645)</u>	<u>(31,657,720)</u>
Cash flows from noncapital other activities:					
Transfers in and (out)	-	-	9,446,885	6,821,776	16,268,661
Net cash provided by noncapital other activities	<u>-</u>	<u>-</u>	<u>9,446,885</u>	<u>6,821,776</u>	<u>16,268,661</u>
Cash flows from capital and related financing activities:					
Purchase of capital assets	-	-	-	(3,038,570)	(3,038,570)
Net cash (used for) capital and related financing activities	<u>-</u>	<u>-</u>	<u>-</u>	<u>(3,038,570)</u>	<u>(3,038,570)</u>
Net increase (decrease) in cash and cash equivalents	<u>-</u>	<u>(15,072,350)</u>	<u>(1,728,551)</u>	<u>(2,129,439)</u>	<u>(18,427,629)</u>
Cash and cash equivalents - July 1, 2021	254,455	44,126,679	5,720,487	5,212,276	55,313,897
Cash and cash equivalents - June 30, 2022	<u>\$ 757,167</u>	<u>\$ 29,054,329</u>	<u>\$ 3,991,936</u>	<u>\$ 3,082,837</u>	<u>\$ 36,886,268</u>
Reconciliation of cash flows from operating activities:					
Income (Loss) from operations	\$ 156,730	\$ 791,280	\$ (10,324,519)	\$ (7,468,619)	\$ (16,845,128)
Cash flows from operating activities:					
Depreciation	341,909	-	-	1,400,628	1,742,537
(Increase) decrease intergovernmental and other receivables	5,246	110,669	(16,860)	(3,972)	95,084
(Increase) decrease in prepaid items	(21,538)	-	(872,129)	(125,226)	(1,018,893)
Increase in other inventories	(19,305)	-	-	-	(19,305)
Increase (decrease) in accounts payable	32,029	374,779	42,174	362,857	811,839
Increase (decrease) in accrued salaries, benefits, and compensated balances	7,641	(100,733)	(4,103)	(45,431)	(142,627)
Increase in payroll withholding	-	(16,248,345)	-	-	(16,248,345)
Increase (decrease) in unearned revenues	-	-	-	(32,882)	(32,882)
Net cash provided by (used for) in operating activities	<u>\$ 502,712</u>	<u>\$ (15,072,350)</u>	<u>\$ (11,175,436)</u>	<u>\$ (5,912,646)</u>	<u>\$ (31,657,720)</u>
Noncash investing, capital, and financing activities:					
Disposal and write off of capital assets	-	-	-	(4,630)	(4,630)
Total noncash investing, capital, and financing activities	<u>-</u>	<u>-</u>	<u>-</u>	<u>(4,630)</u>	<u>(4,630)</u>

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Component Units

The component units consist of sixteen charter school administrative units: Addenbrooke Classical Academy, Collegiate Academy of Colorado, Compass Montessori - Wheatridge, Compass Montessori – Golden, Doral Academy, Excel, Great Work Montessori School, Jefferson Academy, Lincoln Academy, Montessori Peaks, Mountain Phoenix, New America, Rocky Mountain Academy Evergreen, Rocky Mountain Deaf School, Two Roads High School, and Woodrow Wilson Charter Schools. The schools have separate governing boards.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Net Position
Component Units
June 30, 2022

	Addenbrooke Classical Academy	Collegiate Academy of Colorado	Compass Montessori - Golden	Compass Montessori - Wheatridge	Doral Academy	Excel Charter School	Great Work Montessori
Assets							
Current assets:							
Cash	1,500	1,000	500	400	500	500	300
Restricted cash for debt service and deposits	994,504	41,452	-	-	18,681,628	635,327	-
Restricted cash for TABOR	233,490	110,010	127,702	95,878	49,811	148,849	73,097
Equity in pooled cash and temporary investments	1,750,122	1,991,971	2,396,915	1,867,376	637,207	4,085,231	743,555
Accounts receivable	20,963	9,650	9,657	5,761	3,279	15,299	3,964
Inventory	-	-	-	-	-	-	-
Total current assets:	3,000,579	2,154,083	2,534,774	1,969,415	19,372,425	4,885,206	820,916
Noncurrent assets:							
Nondepreciable Assets	5,553,000	4,676,795	1,389,377	2,741,137	4,944,641	4,029,486	-
Depreciable Assets	22,516,439	7,681,650	5,196,734	2,537,230	271,978	5,527,551	-
Accumulated Depreciation	(2,557,140)	(4,585,198)	(2,940,782)	(1,263,313)	(271,978)	(3,166,103)	-
Total noncurrent assets:	25,512,299	7,773,247	3,645,329	4,015,054	4,944,641	6,390,934	-
Total assets	28,512,878	9,927,330	6,180,103	5,984,469	24,317,066	11,276,140	820,916
Deferred Outflows of Resources							
Loss on refunding	-	-	-	-	-	355,457	-
Pension							
Deferred outflows - Contributions subsequent to measurement date	412,720	213,072	240,191	171,691	94,175	289,412	162,936
Deferred outflows - Change in Assumptions	625,155	293,056	340,513	256,202	153,469	397,151	158,843
Deferred outflows - Change in proportionate share	878,376	411,760	478,439	359,978	215,633	558,019	223,182
Deferred outflows - Change in Experience	313,501	146,961	170,759	128,479	76,961	199,162	79,656
OPEB							
Deferred outflows - Contributions subsequent to measurement date	21,176	10,932	12,324	8,809	4,832	14,849	8,360
Deferred outflows - Change in Experience	604	283	329	247	148	384	153
Deferred outflows - Change in proportionate share	7,721	3,620	4,206	3,164	1,896	4,905	1,962
Deferred outflows - Change in Assumptions	8,202	3,845	4,468	3,362	2,014	5,211	2,084
Total Deferred outflow	2,267,455	1,083,529	1,251,229	931,932	549,128	1,824,550	637,176
Liabilities							
Current liabilities:							
Accounts payable	113,010	7,330	15,658	9,560	1,273,923	68,074	3,826
Accrued salaries and benefits	364,858	198,679	226,657	131,708	76,557	237,708	62,436
Due to the general fund	-	-	-	-	-	-	-
Unearned revenues	-	-	-	-	-	-	-
Accrued interest	46,584	5,736	-	-	36,923	12,975	-
Current capital leases due next year	460,000	90,000	-	-	-	299,871	-
Total Current liabilities:	984,452	301,745	242,315	141,268	1,387,403	618,628	66,262
Noncurrent Liabilities:							
Capital leases	24,385,000	3,595,000	-	-	19,640,000	4,168,641	-
Pension liability	8,188,814	3,838,704	4,460,334	3,355,955	2,010,272	5,202,230	2,080,657
OPEB liability	396,179	185,719	215,793	162,363	97,258	251,687	100,663
Total Noncurrent liabilities:	32,969,993	7,619,423	4,676,127	3,518,318	21,747,530	9,622,558	2,181,320
Total liabilities	33,954,445	7,921,168	4,918,442	3,659,586	23,134,933	10,241,186	2,247,582
Deferred Inflows of Resources							
Pension							
Deferred inflows - Change in proportionate share	1,222,193	572,932	665,711	500,881	300,036	776,441	310,541
Deferred inflows - Investment earnings	3,078,749	1,443,238	1,676,952	1,261,739	755,802	1,955,883	782,265
Deferred inflows - Change in experience	-	-	-	-	-	-	-
Deferred inflows - Change in assumptions	-	-	-	-	-	-	-
OPEB							
Deferred inflows - Change in proportionate share	8,205	3,846	4,469	3,362	2,014	5,212	2,085
Deferred inflows - Change in investment earnings	24,524	11,496	13,358	10,050	6,020	15,579	6,231
Deferred inflows - Change in experience	93,939	44,036	51,167	38,498	23,061	59,678	23,868
Deferred inflows - Change in assumptions	21,490	10,074	11,706	8,807	5,276	13,653	5,460
Total Deferred Inflows of Resources	4,449,100	2,085,622	2,423,363	1,823,337	1,092,209	2,826,446	1,130,450
Net Position							
Net investment in capital assets	1,458,620	4,088,247	3,645,329	4,015,054	1,997,586	2,726,597	-
Restricted for:							
Capital projects	8,906	-	-	-	-	-	-
Debt service	147,692	35,716	-	-	1,951,761	173,633	-
TABOR	233,490	110,010	127,702	95,878	49,811	148,849	73,097
Unrestricted	(9,471,920)	(3,229,904)	(3,683,504)	(2,677,454)	(3,360,106)	(3,016,021)	(1,993,037)
Total net position	(7,623,212)	1,004,069	89,527	1,433,478	639,052	33,058	(1,919,940)

	Rocky Mountain									
	Lincoln Academy					Academy	Rocky Mountain	Two Roads High	Woodrow Wilson	Total Charter
Jefferson Academy	Charter School	Montessori Peaks	Mountain Phoenix	New America	Evergreen	Deaf School	School	School	Academy	Schools
1,300	700	500	-	300	-	-	500	500	500	8,500
584,069	2,495,639	252,173	1,232,907	-	27,592	-	358,842	-	-	25,304,133
553,342	264,001	137,490	190,398	53,047	125,599	103,729	157,023	205,799	-	2,629,265
7,335,911	3,694,765	1,227,206	1,392,381	350,053	1,837,434	296,918	1,588,898	5,972,047	5,972,047	37,167,990
55,023	17,725	35,975	13,565	169,265	9,109	268,466	10,906	15,990	15,990	664,597
-	-	-	-	-	-	-	-	-	414	414
8,529,645	6,472,830	1,653,344	2,829,251	572,665	1,999,734	669,113	2,116,169	6,194,750	6,194,750	65,774,899
1,924,793	2,721,586	2,257,920	4,295,006	-	4,834,862	3,260,497	581,648	1,006,808	1,006,808	44,217,556
46,641,575	12,819,129	8,253,009	5,768,842	3,935,803	6,919,592	12,400,469	5,739,969	15,469,319	15,469,319	161,679,289
(12,728,130)	(3,149,530)	(3,407,655)	(1,553,575)	(507,883)	(4,096,820)	(2,920,132)	(2,467,055)	(6,083,931)	(6,083,931)	(51,699,225)
35,838,238	12,391,185	7,103,274	8,510,273	3,427,920	7,657,634	12,740,834	3,854,562	10,392,196	10,392,196	154,197,620
44,367,883	18,864,015	8,756,618	11,339,524	4,000,585	9,657,368	13,409,947	5,970,731	16,586,946	16,586,946	219,972,519
-	699,098	-	-	-	96,946	-	-	-	-	1,151,501
980,960	461,377	249,598	347,016	80,767	182,657	190,235	283,076	369,268	369,268	4,729,151
1,299,011	618,165	335,291	458,353	122,529	251,722	257,660	393,699	516,547	516,547	6,477,366
1,825,180	868,556	471,102	644,010	172,161	353,683	362,026	553,168	725,776	725,776	9,101,049
651,424	309,996	168,141	229,853	61,446	126,233	129,210	197,431	259,036	259,036	3,248,249
50,331	23,672	12,806	17,805	4,144	9,372	9,761	14,524	18,946	18,946	242,643
1,254	597	324	443	118	243	249	380	499	499	6,255
16,044	7,635	4,141	5,661	1,513	3,109	3,182	4,863	6,380	6,380	80,002
17,044	8,111	4,399	6,014	1,608	3,303	3,381	5,166	6,777	6,777	84,989
4,841,248	2,997,207	1,245,802	1,709,155	444,286	1,027,268	955,704	1,452,307	1,903,229	1,903,229	25,121,205
182,697	202,247	16,013	52,895	57,105	231,356	11,005	10,313	63,055	63,055	2,318,067
930,988	406,407	153,158	-	72,282	146,844	192,470	223,497	352,078	352,078	3,776,327
-	-	-	-	-	-	-	-	-	-	-
-	28,706	-	39,770	-	-	-	-	2,115	2,115	70,591
111,092	79,756	26,864	112,350	-	13,865	-	6,275	-	-	452,420
534,851	145,397	180,000	132,600	-	125,000	-	25,000	-	-	1,992,719
1,759,628	862,513	376,035	337,615	129,387	517,065	203,475	265,085	417,248	417,248	8,610,124
19,044,419	8,698,102	5,340,000	6,135,707	-	3,844,218	-	1,180,000	-	-	96,031,087
17,015,559	8,097,261	4,391,932	6,003,897	1,604,996	3,297,273	3,375,051	5,157,005	6,766,173	6,766,173	84,846,113
823,222	391,750	212,484	290,472	77,651	159,524	163,287	249,499	327,351	327,351	4,104,902
36,883,200	17,187,113	9,944,416	12,430,076	1,682,647	7,301,015	3,538,338	6,586,504	7,093,524	7,093,524	184,982,102
38,642,828	18,049,626	10,320,451	12,767,691	1,812,034	7,818,080	3,741,813	6,851,589	7,510,772	7,510,772	193,592,226
2,539,598	1,208,528	655,502	896,091	239,548	492,123	503,731	769,691	1,009,861	1,009,861	12,663,408
6,397,342	3,044,328	1,651,235	2,257,286	603,431	1,239,676	1,268,918	1,938,880	2,543,879	2,543,879	31,899,603
-	-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-	-
17,049	8,113	4,400	6,016	1,608	3,304	3,382	5,167	6,779	6,779	85,011
50,958	24,249	13,153	17,980	4,807	9,875	10,108	15,444	20,263	20,263	254,095
195,196	92,889	50,383	68,874	18,412	37,825	38,717	59,159	77,619	77,619	973,321
44,655	21,250	11,526	15,756	4,212	8,653	8,857	13,534	17,757	17,757	222,666
9,244,798	4,399,357	2,386,199	3,262,003	872,018	1,791,456	1,833,713	2,801,875	3,676,158	3,676,158	46,098,104
16,258,968	4,719,548	1,583,274	3,078,417	3,427,920	3,785,362	12,740,834	2,749,877	10,392,196	10,392,196	76,667,829
-	1,822,588	162,792	-	-	4,087	-	-	-	-	1,998,373
472,977	120,532	62,517	284,106	-	9,639	-	252,252	-	-	3,510,825
553,342	264,001	137,490	190,398	53,047	125,599	103,729	157,023	205,799	205,799	2,629,265
(15,963,782)	(7,514,429)	(4,650,303)	(6,533,936)	(1,720,148)	(2,849,587)	(4,054,438)	(5,389,578)	(3,294,750)	(3,294,750)	(79,402,898)
1,321,505	(587,761)	(2,704,230)	(2,981,015)	1,760,819	1,075,100	8,790,125	(2,230,426)	7,303,245	7,303,245	5,403,394

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JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Activities
Component Units
Fiscal year ended June 30, 2022

	Expenses	Charges For Services	Net Expenses	General Revenues	Change in net position	Net position beginning	Net position ending
Schools							
Addenbrooke Classical Academy	\$ 7,372,126	\$ 449,086	\$ (6,923,040)	\$ 8,725,336	\$ 1,802,296	\$ (9,425,508)	\$ (7,623,212)
Collegiate Academy of Colorado	2,310,685	142,056	(2,168,629)	4,243,339	2,074,710	(1,070,641)	1,004,069
Compass Montessori - Golden	2,794,469	686,970	(2,107,499)	4,263,411	2,155,912	(2,066,385)	89,527
Compass Montessori - Wheat Ridge	2,395,144	986,186	(1,408,958)	2,625,832	1,216,874	216,605	1,433,479
Doral Academy	(1,392,665)	91,970	1,484,635	1,914,105	3,398,740	(2,759,689)	639,051
Excel Charter School	3,469,612	161,777	(3,307,835)	5,763,022	2,455,187	(2,422,129)	33,058
Great Work Montessori	1,814,963	665,445	(1,149,518)	2,144,522	995,004	(2,914,944)	(1,919,940)
Jefferson Academy	15,728,380	767,051	(14,961,329)	21,176,302	6,214,973	(4,893,468)	1,321,505
Lincoln Academy Charter School	6,372,886	1,050,177	(5,322,709)	8,079,269	2,756,560	(3,344,321)	(587,761)
Montessori Peaks	3,345,425	627,943	(2,717,482)	4,092,948	1,375,466	(4,079,697)	(2,704,231)
Mountain Phoenix	3,443,063	754,550	(2,688,513)	5,852,331	3,163,818	(6,144,833)	(2,981,015)
New America	960,222	533,516	(426,706)	1,281,669	854,963	905,857	1,760,820
Rocky Mountain Academy Evergreen	1,778,897	443,102	(1,335,795)	4,168,271	2,832,476	(1,757,376)	1,075,100
Rocky Mountain Deaf School	2,206,465	2,140,742	(65,723)	1,088,548	1,022,825	7,767,300	8,790,125
Two Roads High School	3,423,035	172,579	(3,250,456)	5,327,139	2,076,683	(4,307,109)	(2,230,426)
Woodrow Wilson Academy	3,418,903	324,885	(3,094,018)	6,824,006	3,729,988	3,573,257	7,303,245
Total	\$ 59,441,610	\$ 9,998,035	\$ (49,443,575)	\$ 87,570,050	\$ 38,126,475	\$ (32,723,081)	\$ 5,403,394

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
All Component Units
Combining Balance Sheet
June 30, 2022

	Addenbrooke Classical Academy	Collegiate Academy of Colorado	Compass Montessori - Golden	Compass Montessori - Wheatridge	Doral Academy	Excel Charter School	Great Work Montessori
Assets:							
Cash	1,500	1,000	500	400	500	500	300
Restricted Cash	1,227,994	151,462	127,702	95,878	18,731,439	784,176	73,097
Equity in pooled cash	1,750,122	1,991,971	2,396,915	1,867,376	637,207	4,085,231	743,555
Accounts, notes, contracts, and interest receivable	20,963	9,650	9,657	5,761	3,279	15,299	3,964
Inventory	-	-	-	-	-	-	-
Total Assets and Other Debits	<u>3,000,579</u>	<u>2,154,083</u>	<u>2,534,774</u>	<u>1,969,415</u>	<u>19,372,425</u>	<u>4,885,206</u>	<u>820,916</u>
Liabilities, Equity (Deficit), and Other Credits							
Liabilities:							
Accounts and retainages payable	113,010	7,330	15,658	9,560	1,273,923	68,074	3,826
Accrued salaries, benefits, and compensated absences	364,858	198,679	226,657	131,708	76,557	237,708	62,436
Unearned revenues	-	-	-	-	-	-	-
Total Liabilities	<u>477,868</u>	<u>206,009</u>	<u>242,315</u>	<u>141,268</u>	<u>1,350,480</u>	<u>305,782</u>	<u>66,262</u>
Equity (Deficit) and Other Credits:							
Fund balances:							
Restricted for:							
TABOR	233,490	110,010	127,702	95,878	49,811	148,849	73,097
Inventory	-	-	-	-	-	-	-
Debt service	194,276	41,452	-	-	1,988,684	186,608	-
Construction	800,227	-	-	-	16,692,945	448,718	-
Unreserved, undesignated reported in:							
General Fund	1,294,717	1,796,612	2,164,757	1,732,269	(709,494)	3,795,248	681,557
Total fund balances	<u>2,522,711</u>	<u>1,948,074</u>	<u>2,292,459</u>	<u>1,828,147</u>	<u>18,021,945</u>	<u>4,579,424</u>	<u>754,654</u>
Total Liabilities, Equity (Deficit), and Other Credits	<u>3,000,579</u>	<u>2,154,083</u>	<u>2,534,774</u>	<u>1,969,415</u>	<u>19,372,425</u>	<u>4,885,206</u>	<u>820,916</u>
Amounts reported for component unit activities in the statement of net position are different because:							
Component units total fund balance and other credits	2,522,711	1,948,074	2,292,459.00	1,828,147	18,021,945	4,579,424	754,654
Add: Capital Assets	28,069,439	12,358,445	6,586,111.00	5,278,367	5,216,619	9,557,037	-
Deferred outflows - Loss on refundings	-	-	-	-	-	355,457	-
Pension							
Deferred outflows - Contributions subsequent to measurement date	412,720	213,072	240,191	171,691	94,175	289,412	162,936
Deferred outflows - Change in Assumptions	625,155	293,056	340,513	256,202	153,469	397,151	158,843
Deferred outflows - Change in proportionate share	878,376	411,760	478,439	359,978	215,633	558,019	223,182
Deferred outflows - Change in Experience	313,501	146,961	170,759	128,479	76,961	199,162	79,656
OPEB							
Deferred outflows - Contributions subsequent to measurement date	21,176	10,932	12,324	8,809	4,832	14,849	8,360
Deferred outflows - Change in Experience	604	283	329	247	148	384	153
Deferred outflows - Change in proportionate share	7,721	3,620	4,206	3,164	1,896	4,905	1,962
Deferred outflows - Change in Assumptions	8,202	3,845	4,468	3,362	2,014	5,211	2,084
Less: Accumulated depreciation	(2,557,140)	(4,585,198)	(2,940,782)	(1,263,312)	(271,979)	(3,166,103)	-
Long-term liabilities	(24,845,000)	(3,685,000)	-	-	(19,640,000)	(4,468,512)	-
Accrued interest	(46,584)	(5,736)	-	-	(36,923)	(12,975)	-
Pension							
Deferred inflows - Change in proportionate share	(1,222,193)	(572,932)	(665,711)	(500,881)	(300,036)	(776,441)	(310,541)
Deferred inflows - Investment earnings	(3,078,749)	(1,443,238)	(1,676,952)	(1,261,739)	(755,802)	(1,955,883)	(782,265)
Deferred inflows - Change in assumptions	-	-	-	-	-	-	-
Pension liability	(8,188,814)	(3,838,704)	(4,460,334)	(3,355,955)	(2,010,272)	(5,202,230)	(2,080,657)
OPEB							
Deferred inflows - Change in proportionate share	(8,205)	(3,846)	(4,469)	(3,362)	(2,014)	(5,212)	(2,085)
Deferred inflows - Investment earnings	(24,524)	(11,496)	(13,358)	(10,050)	(6,020)	(15,579)	(6,231)
Deferred inflows - Change in experience	(93,939)	(44,036)	(51,167)	(38,498)	(23,061)	(59,678)	(23,868)
Deferred inflows - Change in assumptions	(21,490)	(10,074)	(11,706)	(8,807)	(5,276)	(13,653)	(5,460)
OPEB liability	(396,179)	(185,719)	(215,793)	(162,363)	(97,258)	(251,687)	(100,663)
Net position of component unit activities	<u>(7,623,212)</u>	<u>1,004,069</u>	<u>89,527.00</u>	<u>1,433,479</u>	<u>639,051</u>	<u>33,058</u>	<u>(1,919,940)</u>

	Lincoln Academy Charter School	Montessori Peaks	Mountain Phoenix	New America	Rocky Mountain Academy Evergreen	Rocky Mountain Deaf School	Two Roads High School	Woodrow Wilson Academy	Total Charter Schools	
Jefferson Academy	1,300	700	500	-	300	-	-	500	500	8,500
	1,137,411	2,759,640	389,663	1,423,305	53,047	153,191	103,729	515,865	205,799	27,933,398
	7,335,911	3,694,765	1,227,206	1,392,381	350,053	1,837,434	296,918	1,588,898	5,972,047	37,167,990
	55,023	17,725	35,975	13,565	169,265	9,109	268,466	10,906	15,990	664,597
	-	-	-	-	-	-	-	-	414	414
	8,529,645	6,472,830	1,653,344	2,829,251	572,665	1,999,734	669,113	2,116,169	6,194,750	65,774,899
	182,697	202,247	16,013	52,895	57,105	231,356	11,005	10,313	63,055	2,318,067
	930,988	406,407	153,158	-	72,282	146,844	192,470	223,497	352,078	3,776,327
	-	28,706	-	39,770	-	-	-	-	2,115	70,591
	1,113,685	637,360	169,171	92,665	129,387	378,200	203,475	233,810	417,248	6,164,985
	553,342	264,001	137,490	190,398	53,047	125,599	103,729	157,023	205,799	2,629,265
	-	-	-	-	-	-	-	-	414	414
	584,069	200,288	89,381	396,456	-	23,504	-	258,527	-	3,963,245
	-	2,295,351	162,792	836,451	-	4,087	-	100,315	-	21,340,887
	6,278,550	3,075,830	1,094,510	1,313,281	390,231	1,468,343	361,909	1,366,494	5,571,289	31,676,103
	7,415,960	5,835,470	1,484,173	2,736,586	443,278	1,621,534	465,638	1,882,359	5,777,502	59,609,914
	8,529,645	6,472,830	1,653,344	2,829,251	572,665	1,999,734	669,113	2,116,169	6,194,750	65,774,899
	7,415,960	5,835,470	1,484,173	2,736,586	443,278	1,621,534	465,638	1,882,359	5,777,502	59,609,914
	48,566,368	15,540,715	10,510,929	10,063,848	3,935,803	11,754,454	15,660,966	6,321,617	16,476,127	205,896,845
	-	699,098	-	-	-	96,946	-	-	-	1,151,501
	980,960	461,377	249,598	347,016	80,767	182,657	190,235	283,076	369,268	4,729,151
	1,299,011	618,165	335,291	458,353	122,529	251,722	257,660	393,699	516,547	6,477,366
	1,825,180	868,556	471,102	644,010	172,161	353,683	362,026	553,168	725,776	9,101,049
	651,424	309,996	168,141	229,853	61,446	126,233	129,210	197,431	259,036	3,248,249
	50,331	23,672	12,806	17,805	4,144	9,372	9,761	14,524	18,946	242,643
	1,254	597	324	443	118	243	249	380	499	6,255
	16,044	7,635	4,141	5,661	1,513	3,109	3,182	4,863	6,380	80,002
	17,044	8,111	4,399	6,014	1,608	3,303	3,381	5,166	6,777	84,989
	(12,728,130)	(3,149,530)	(3,407,656)	(1,553,575)	(507,882)	(4,096,820)	(2,920,132)	(2,467,055)	(6,083,931)	(51,699,225)
	(19,579,270)	(8,843,499)	(5,520,000)	(6,268,307)	-	(3,969,218)	-	(1,205,000)	-	(98,023,806)
	(111,092)	(79,756)	(26,864)	(112,350)	-	(13,865)	-	(6,275)	-	(452,420)
	(2,539,598)	(1,208,528)	(655,502)	(896,091)	(239,548)	(492,123)	(503,731)	(769,691)	(1,009,861)	(12,663,408)
	(6,397,342)	(3,044,328)	(1,651,235)	(2,257,286)	(603,431)	(1,239,676)	(1,268,918)	(1,938,880)	(2,543,879)	(31,899,603)
	(17,015,559)	(8,097,261)	(4,391,932)	(6,003,897)	(1,604,996)	(3,297,273)	(3,375,051)	(5,157,005)	(6,766,173)	(84,846,113)
	(17,049)	(8,113)	(4,400)	(6,016)	(1,608)	(3,304)	(3,382)	(5,167)	(6,779)	(85,011)
	(50,958)	(24,249)	(13,153)	(17,980)	(4,807)	(9,875)	(10,108)	(15,444)	(20,263)	(254,095)
	(195,196)	(92,889)	(50,383)	(68,874)	(18,412)	(37,825)	(38,717)	(59,159)	(77,619)	(973,321)
	(44,655)	(21,250)	(11,526)	(15,756)	(4,212)	(8,653)	(8,857)	(13,534)	(17,757)	(222,666)
	(823,222)	(391,750)	(212,484)	(290,472)	(77,651)	(159,524)	(163,287)	(249,499)	(327,351)	(4,104,902)
	1,321,505	(587,761)	(2,704,231)	(2,981,015)	1,760,820	1,075,100	8,790,125	(2,230,426)	7,303,245	5,403,394

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
All Component Units
Combining Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Fiscal Year Ended June 30, 2022

	Addenbrooke Classical Academy	Collegiate Academy of Colorado	Compass Montessori - Golden	Compass Montessori - Wheatridge	Doral Academy	Excel Charter School	Great Work Montessori
Revenues:							
Intergovernmental	8,725,336	4,243,339	4,263,411	2,625,832	1,914,105	5,763,022	2,144,522
Other Revenue	449,086	142,056	686,970	986,186	91,970	161,777	665,445
Total other revenues	9,174,422	4,385,395	4,950,381	3,612,018	2,006,075	5,924,799	2,809,967
Expenditures:							
Current:							
Salaries and benefits	5,739,432	2,840,872	3,276,630	2,456,496	1,290,299	3,724,741	1,884,814
Purchased Services	1,856,195	727,290	910,604	552,366	1,159,163	1,054,531	697,577
Materials and Supplies	311,851	153,594	272,012	214,537	71,232	333,302	62,066
Capital Outlay	369,009	-	11,613	11,984	1,632,497	-	-
Debt service	1,577,825	498,339	-	-	-	431,100	-
Total other instructional programs	9,854,312	4,220,095	4,470,859	3,235,383	4,153,191	5,543,674	2,644,457
Excess of Revenues Under Expenditures	(679,890)	165,300	479,522	376,635	(2,147,116)	381,125	165,510
Other Financing Sources (uses):							
Other financing sources - New Debt	-	-	-	-	19,640,000	-	-
Total other financing sources (uses)	-	-	-	-	19,640,000	-	-
Excess of Revenues and other Financing Sources Over (Under) Expenditures	(679,890)	165,300	479,522	376,635	17,492,884	381,125	165,510
Fund balance (deficit) - July 1, 2021	3,202,601	1,782,774	1,812,937	1,451,512	529,061	4,198,299	589,144
Fund balance (deficit) - June 30, 2022	2,522,711	1,948,074	2,292,459	1,828,147	18,021,945	4,579,424	754,654
Amounts reported for component unit activities in the statement of activities are different because:							
Excess of Revenues and other Financing Sources Over (Under) Expenditures	(679,890)	165,300	479,522	376,635	17,492,884	381,125	165,510
Less:							
Depreciation expense	(995,226)	(291,736)	(196,498)	(109,548)	-	(201,676)	-
Loss on disposal of assets	-	-	(25,095)	(36,206)	-	-	-
Other sources (amort of disc & prem)	-	(21,192)	-	-	(19,640,000)	8,831	-
Loss on refunding	-	-	-	-	-	(30,909)	-
Accrued interest on note	825	249	-	-	(36,923)	900	-
Pension expense	2,191,532	1,628,748	1,499,097	637,540	632,764	1,984,190	816,610
OPEB expense	6,283	27,917	16,157	(8,133)	5,375	28,651	12,884
Add:							
Capital outlay asset	-	-	-	-	-	-	-
additions/donations/transfers/adj	838,772	205,424	382,729	356,586	4,944,640	14,075	-
Principal payment on long-term liabilities	440,000	360,000	-	-	-	270,000	-
Change in net position of component unit activities	1,802,296	2,074,710	2,155,912	1,216,874	3,398,740	2,455,187	995,004

Jefferson Academy	Lincoln Academy Charter School	Montessori Peaks	Mountain Phoenix	New America	Rocky Mountain			Two Roads High School	Woodrow Wilson Academy	Total Charter Schools
					Academy Evergreen	Rocky Mountain Deaf School				
21,176,302	8,079,269	4,092,948	5,852,331	1,281,669	4,168,271	1,088,548	5,327,139	6,824,006	87,570,050	
767,051	1,050,177	627,943	754,550	533,516	443,102	2,140,742	172,579	324,885	9,998,035	
21,943,353	9,129,446	4,720,891	6,606,881	1,815,185	4,611,373	3,229,290	5,499,718	7,148,891	97,568,085	
12,598,035	6,058,292	3,134,657	4,394,473	1,135,128	2,113,332	2,599,456	3,829,151	4,669,314	61,745,122	
4,519,106	1,341,443	825,792	1,451,232	560,057	850,162	514,883	1,105,687	1,064,402	19,190,490	
1,225,054	259,707	280,916	217,969	66,617	114,898	76,760	193,920	232,074	4,086,509	
799,873	412,762	300,296	-	-	3,863,303	-	45,095	164,459	7,610,891	
1,081,202	459,686	391,532	583,950	-	292,514	-	96,350	-	5,412,498	
20,223,270	8,531,890	4,933,193	6,647,624	1,761,802	7,234,209	3,191,099	5,270,203	6,130,249	98,045,510	
1,720,083	597,556	(212,302)	(40,743)	53,383	(2,622,836)	38,191	229,515	1,018,642	(477,425)	
-	-	-	-	-	29,137	-	-	-	19,669,137	
-	-	-	-	-	29,137	-	-	-	19,669,137	
1,720,083	597,556	(212,302)	(40,743)	53,383	(2,593,699)	38,191	229,515	1,018,642	19,191,712	
5,695,877	5,237,914	1,696,475	2,777,329	389,895	4,215,233	427,447	1,652,844	4,758,860	40,418,202	
7,415,960	5,835,470	1,484,173	2,736,586	443,278	1,621,534	465,638	1,882,359	5,777,502	59,609,914	
1,720,083	597,556	(212,302)	(40,743)	53,383	(2,593,699)	38,191	229,515	1,018,642	19,191,712	
(2,057,342)	(667,190)	(268,047)	(222,796.00)	(124,840.00)	(307,041.00)	(420,202.00)	(255,166.00)	(688,321.00)	(6,805,629)	
-	-	-	-	-	(5,551.00)	-	-	-	(66,852)	
-	(169,322)	-	-	-	(29,137)	-	6,451	-	(19,844,369)	
-	(15,281)	(538,521)	-	-	76,817	-	-	-	(507,894)	
(82,539)	(8,585)	891	2,275	-	(7,205)	-	88	-	(130,023)	
5,102,500	2,649,941	1,756,071	2,323,441	905,580	1,148,598	1,260,451	1,690,091	2,557,448	28,784,602	
36,907	26,644	27,576	34,578	20,840	13,660	17,507	16,960	36,234	320,040	
1,029,634	167,797	384,798	951,863	-	4,467,797	126,878	368,744	805,985	15,045,723	
465,730	175,000	225,000	115,200	-	68,237	-	20,000	-	2,139,167	
6,214,973	2,756,560	1,375,466	3,163,818	854,963	2,832,476	1,022,825	2,076,683	3,729,988	38,126,475	

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Statistical Section

This part of the district's annual comprehensive financial report presents detailed information as additional context to the information supplied elsewhere in the annual report.

Financial Trends

These schedules contain trend information to help the reader understand how the district's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the district's property tax revenue.

Debt Capacity

These schedules present information to help the reader assess the affordability of the district's current levels of outstanding debt and the district's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the district's financial activities take place.

Operating Information

These schedules contain staffing, key operating statistics comparisons, and capital asset data to help the reader understand how the information in the district's financial report relates to the services the district provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Financial Trend Schedule 1
Jefferson County School District, No. R-1
Net Assets/Net Position by Component,
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year			
	<u>2013</u>	<u>2014</u>	<u>2015*</u>	<u>2016</u>
Governmental Activities				
Net investment in capital assets	\$ 403,794,024	\$ 409,948,271	\$ 407,426,358	\$ 364,870,945
Restricted	69,044,589	78,132,683	83,081,688	91,018,886
Unrestricted	105,448,605	104,852,827	(1,319,700,082)	(1,291,788,213)
Total governmental activities net assets/net position	\$ 578,287,218	\$ 592,933,781	\$ (829,192,036)	\$ (835,898,382)
Business-type activities				
Net investment in capital assets	\$ 3,555,684	\$ 3,388,248	\$ 3,297,928	\$ 3,422,469
Restricted	708,022	729,971	5,622,279	775,822
Unrestricted	12,987,974	13,548,826	10,131,353	15,264,044
Total business-type activities net assets/net position	\$ 17,251,680	\$ 17,667,045	\$ 19,051,560	\$ 19,462,335
Primary government				
Net investment in capital assets	\$ 407,349,708	\$ 413,336,519	\$ 410,724,287	\$ 368,293,414
Restricted	69,752,611	78,862,654	88,703,967	91,794,708
Unrestricted	118,436,579	118,401,653	(1,309,568,730)	(1,276,524,169)
Total primary government net assets/net position	\$ 595,538,898	\$ 610,600,826	\$ (810,140,476)	\$ (816,436,047)

*Starting in 2015 GASB 68 required writing on future obligation for PERA Pension liability.

**Starting in 2018 GASB 75 required writing on future obligation for PERA OPEB liability.

<u>2017</u>	<u>2018**</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
\$ 393,437,822	\$ 410,495,440	\$ 398,121,140	\$ 366,492,535	\$ 329,173,777	\$ 263,000,590
87,661,174	94,757,855	112,896,901	114,800,561	101,340,844	112,484,795
(1,802,185,821)	(2,422,242,967)	(2,214,966,272)	(1,897,684,109)	(1,452,596,511)	(983,798,675)
<u>\$ (1,321,086,825)</u>	<u>\$ (1,916,989,672)</u>	<u>\$ (1,703,948,231)</u>	<u>\$ (1,416,391,013)</u>	<u>\$ (1,022,081,890)</u>	<u>\$ (608,313,290)</u>
\$ 3,230,241	\$ 1,362,898	\$ 1,216,370	\$ 1,169,847	\$ 1,151,164	\$ 1,036,164
6,905,076	521,857	553,325	464,568	181,299	275,770
9,175,963	9,114,769	9,373,021	8,502,627	7,990,817	8,230,906
<u>\$ 19,311,280</u>	<u>\$ 10,999,524</u>	<u>\$ 11,142,716</u>	<u>\$ 10,137,042</u>	<u>\$ 9,323,280</u>	<u>\$ 9,542,840</u>
\$ 396,668,063	\$ 411,858,338	\$ 399,337,510	\$ 367,662,382	\$ 330,324,941	\$ 264,036,754
94,566,250	95,279,712	113,450,226	115,265,129	101,522,143	112,760,565
(1,793,009,858)	(2,413,128,198)	(2,205,593,251)	(1,889,181,482)	(1,444,605,694)	(975,567,769)
<u>\$ (1,301,775,545)</u>	<u>\$ (1,905,990,148)</u>	<u>\$ (1,692,805,515)</u>	<u>\$ (1,406,253,971)</u>	<u>\$ (1,012,758,610)</u>	<u>\$ (598,770,450)</u>

Financial Trend Schedule 2

Jefferson County School District, No.R-1

Changes in Net Assets/Net Position, Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year				
	2013	2014	2015	2016	2017
Expenses					
Governmental activities:					
School administration	\$ 54,996,871	\$ 56,613,420	\$ 61,622,289	\$ 63,315,375	\$ 100,562,166
General instruction	405,528,254	410,335,528	440,423,884	433,932,814	679,657,697
Special education instruction	69,392,712	71,357,688	76,419,427	74,429,360	121,065,638
Instructional support	64,686,916	68,774,854	93,132,858	91,727,374	151,608,229
Operations and maintenance	67,985,826	78,844,714	87,346,892	82,019,992	129,182,158
Food services *	-	-	-	-	-
Direct instruction	-	-	-	-	-
Indirect instruction	-	-	-	-	-
Transportation	24,115,123	23,177,884	27,654,266	27,781,099	44,542,645
Custodial services	-	-	-	-	-
Field services	-	-	-	-	-
Telecommunications, networking and utilities	-	-	-	-	-
Support services	-	-	-	-	-
General administration	27,617,388	25,908,579	25,647,057	25,347,367	46,268,361
District-wide	-	-	-	-	-
Interest expense, unallocated	25,135,731	24,692,063	26,445,984	19,888,625	18,707,099
Total governmental activities expenses	739,458,821	759,704,730	838,692,657	818,442,006	1,291,593,993
Business-type activities					
Food services *	24,588,376	24,059,390	24,335,013	23,708,332	24,943,806
Child care	14,253,323	15,669,253	16,365,381	13,553,606	13,509,401
Property management	1,298,134	1,653,841	1,881,209	1,643,904	1,722,727
Other enterprise	-	-	-	-	-
Total business-type activities expenses	40,139,833	41,382,484	42,581,603	38,905,842	40,175,934
Total primary government expenses	\$ 779,598,654	\$ 801,087,214	\$ 881,274,260	\$ 857,347,848	\$ 1,331,769,927
Program Revenues					
Governmental activities:					
Charges for services:					
General administration	\$ 1,323,748	\$ 2,669,066	\$ 906,896	\$ 931,133	\$ 977,969
General instruction	26,903,962	27,047,349	27,346,106	33,178,144	33,960,682
Special education instruction	4,932,848	3,195,644	5,435,234	6,048,054	6,393,941
Operations and maintenance	4,929,770	6,116,159	4,685,037	5,162,139	6,371,921
Direct instruction	-	-	-	-	-
Indirect instruction	-	-	-	-	-
Food services *	-	-	-	-	-
Transportation	1,974,372	2,133,779	1,979,155	2,066,642	2,052,196
Field services	-	-	-	-	-
District-wide	-	-	-	-	-
Operating grants and contributions:					
General administration	3,889,298	3,706,405	4,002,024	3,447,090	2,609,255
School administration	-	49,851	3,883	17,761	82,198
General instruction	16,103,053	16,423,080	17,807,677	15,976,711	16,748,158
Special education instruction	24,338,028	27,343,034	26,830,057	28,050,732	26,427,242
Instructional support	15,731,027	16,251,832	18,028,401	16,368,008	12,777,100
Operations and maintenance	165,699	7,920,034	6,609,171	1,044,100	266,611
Food services *	-	-	-	-	-
Direct instruction	-	-	-	-	-
Indirect instruction	-	-	-	-	-
Transportation	5,009,964	5,275,093	5,383,718	5,653,141	5,103,470
Total governmental activities program revenues	105,301,769	118,131,326	119,017,359	117,943,655	113,770,743
Business-type activities					
Charges for services:					
Food services *	11,049,462	9,830,452	10,612,859	10,641,334	10,978,683
Child care	10,630,601	11,111,356	11,417,547	6,804,445	7,383,970
Property management	1,796,862	1,920,377	2,276,591	2,256,716	2,415,137
Other enterprise	-	-	-	-	-
Operating grants and contributions:					
Food services *	13,520,079	13,389,433	14,083,555	14,024,955	13,877,640
Child Care	-	-	5,526,102	5,748,802	5,952,792
Capital grants and contributions:					
Food services	135,253	96,924	234,780	-	-
Property management	-	-	-	-	-
Other enterprise	-	-	-	-	-
Total business-type activities program revenues	37,132,257	36,348,542	44,151,434	39,476,252	40,608,222
Total primary government program revenues	\$ 142,434,026	\$ 154,479,868	\$ 163,168,793	\$ 157,419,907	\$ 154,378,965
Net (Expense)/Revenue					
Governmental activities	\$ (634,157,052)	\$ (641,573,404)	\$ (719,675,298)	\$ (694,998,351)	\$ (1,177,823,250)
Business-type activities	(3,007,576)	(5,033,942)	1,569,831	570,410	432,288
Total primary government net expense	\$ (637,164,628)	\$ (646,607,346)	\$ (718,105,467)	\$ (694,427,941)	\$ (1,177,390,962)

*Food Services became a special revenue fund in fiscal year 2018

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
\$	107,454,780	\$ 57,184,224	\$ 55,093,987	\$ 45,382,896	\$ 38,283,658
	689,803,039	338,352,008	339,365,183	263,752,821	237,213,486
	125,986,386	60,078,428	58,668,097	45,882,175	42,230,694
	177,535,468	87,358,735	99,441,221	70,501,522	92,925,284
	125,858,843	90,139,921	64,845,718	75,465,174	25,933,231
	43,950,669	18,396,673	17,910,261	9,476,795	31,654,256
	-	-	-	-	-
	-	-	-	-	-
	46,130,547	21,757,237	23,209,626	15,952,466	26,375,353
	-	-	-	-	-
	-	-	-	-	-
	-	-	-	-	-
	34,010,421	25,577,408	19,804,229	9,453,037	29,269,203
	-	-	-	-	-
	28,918,125	27,254,231	32,874,959	38,868,012	25,957,612
	<u>1,379,648,278</u>	<u>726,098,865</u>	<u>711,213,281</u>	<u>574,734,898</u>	<u>549,842,777</u>
	-	-	-	-	-
	14,329,881	15,770,645	18,461,481	13,392,903	15,820,026
	1,805,591	1,843,658	1,341,614	557,634	1,279,554
	-	-	-	-	-
	<u>16,135,472</u>	<u>17,614,303</u>	<u>19,803,095</u>	<u>13,950,537</u>	<u>17,099,580</u>
\$	<u>1,395,783,750</u>	<u>\$ 743,713,168</u>	<u>\$ 731,016,376</u>	<u>\$ 588,685,435</u>	<u>\$ 566,942,357</u>
\$	1,163,075	\$ 1,232,924	\$ 1,273,248	\$ 1,169,604	\$ 1,339,591
	35,857,623	36,890,661	25,180,874	14,674,989	7,746,291
	7,122,128	6,852,969	7,575,343	7,582,321	7,761,966
	9,521,864	10,113,814	5,795,473	4,268,641	2,062,749
	-	-	-	-	-
	-	-	-	-	-
	12,021,320	11,484,300	9,981,762	481,097	2,756,015
	3,330,780	2,026,676	2,399,835	222,490	-
	-	-	-	-	-
	-	-	-	-	-
	2,084,224	2,974,340	3,537,191	6,010,002	1,855,000
	51,326	363,945	352,359	249,721	3,413,594
	16,358,570	15,958,015	15,266,901	54,926,196	9,894,950
	27,879,724	28,436,367	31,545,369	32,313,062	26,396,660
	13,002,528	15,392,691	37,756,734	22,804,338	9,828,481
	95,563	346,352	892,109	6,884,827	(703,250)
	12,641,266	11,931,665	11,106,292	15,935,500	32,522,499
	-	-	-	-	-
	-	-	-	-	-
	3,863,626	5,263,064	5,670,121	5,525,274	8,186,901
	<u>144,993,617</u>	<u>149,267,783</u>	<u>158,333,611</u>	<u>173,048,062</u>	<u>113,061,447</u>
	-	-	-	-	-
	8,310,307	9,014,931	7,140,872	5,021,148	7,925,514
	2,887,289	2,902,390	2,053,448	1,022,151	2,143,271
	-	-	-	-	-
	-	-	-	-	-
	6,066,190	6,245,151	6,031,148	4,543,476	7,400,355
	-	-	-	-	-
	-	-	-	-	-
	-	-	-	-	-
	<u>17,263,786</u>	<u>18,162,472</u>	<u>15,225,468</u>	<u>10,586,775</u>	<u>17,469,140</u>
\$	<u>162,257,403</u>	<u>\$ 167,430,255</u>	<u>\$ 173,559,079</u>	<u>\$ 183,634,837</u>	<u>\$ 130,530,587</u>
\$	(1,234,654,661)	\$ (576,831,082)	\$ (552,879,670)	\$ (401,686,836)	\$ (436,781,330)
	1,128,314	548,169	(4,577,627)	(3,363,762)	369,560
\$	<u>(1,233,526,347)</u>	<u>\$ (576,282,913)</u>	<u>\$ (557,457,297)</u>	<u>\$ (405,050,598)</u>	<u>\$ (436,411,770)</u>

Financial Trend Schedule 2
Jefferson County School District, No.R-1
Changes in Net Assets/Net Position, Last Ten Fiscal Years, continued
(accrual basis of accounting)

	Fiscal Year			
	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
General revenues and other changes in net assets/net position				
Taxes				
Local property taxes	\$ 345,921,281	\$ 349,115,550	\$ 355,606,853	\$ 364,385,070
Automotive ownership taxes	25,006,758	27,486,392	28,916,207	30,799,478
School finance act	276,148,509	284,144,134	296,285,316	292,098,015
Earnings on investments	37,569	873,530	504,048	809,442
Special Item	-	-	-	-
Transfers (a)	(4,065,067)	(5,399,639)	200,000	200,000
Total governmental activities	<u>643,049,050</u>	<u>656,219,967</u>	<u>681,512,424</u>	<u>688,292,005</u>
Business-type activities:				
Earnings on investments	-	49,668	14,684	40,367
Transfers	4,065,067	5,399,639	(200,000)	(200,000)
Total business-type activities	<u>4,065,067</u>	<u>5,449,307</u>	<u>(185,316)</u>	<u>(159,633)</u>
Total primary government	<u>\$ 647,114,117</u>	<u>\$ 661,669,274</u>	<u>\$ 681,327,108</u>	<u>\$ 688,132,372</u>
 Change in net assets/net position				
Governmental activities	\$ 8,891,998	\$ 14,646,563	\$ (38,162,874)	\$ (6,706,346)
Business-type activities	1,057,491	415,365	1,384,515	410,777
Total primary government	<u>\$ 9,949,489</u>	<u>\$ 15,061,928</u>	<u>\$ (36,778,359)</u>	<u>\$ (6,295,569)</u>

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
\$	365,608,757	\$ 390,410,501	\$ 446,393,000	\$ 483,567,567	\$ 484,553,570	\$ 489,457,156
	33,300,878	38,543,552	39,646,824	39,500,224	40,389,511	36,454,553
	291,894,387	272,182,129	302,623,503	308,862,586	273,247,679	325,060,033
	1,180,785	2,503,137	10,205,724	11,818,331	355,199	(571,812)
	-	-	-	-	-	-
	650,000	1,350,000	700,680	(3,311,820)	(2,550,000)	150,000
	<u>692,634,807</u>	<u>704,989,319</u>	<u>799,569,731</u>	<u>840,436,888</u>	<u>795,995,959</u>	<u>850,549,930</u>
	66,655	131,422	295,703	260,133	-	-
	(650,000)	(1,350,000)	(700,680)	3,311,820	2,550,000	(150,000)
	<u>(583,345)</u>	<u>(1,218,578)</u>	<u>(404,977)</u>	<u>3,571,953</u>	<u>2,550,000</u>	<u>(150,000)</u>
\$	<u>692,051,462</u>	<u>\$ 703,770,741</u>	<u>\$ 799,164,754</u>	<u>\$ 844,008,841</u>	<u>\$ 798,545,959</u>	<u>\$ 850,399,930</u>
\$	(485,188,279)	\$ (529,665,342)	\$ 222,738,649	\$ 287,557,218	\$ 394,309,123	\$ 413,768,602
	(151,057)	(90,264)	143,192	(1,005,674)	(813,762)	219,560
\$	<u>(485,339,336)</u>	<u>\$ (529,755,606)</u>	<u>\$ 222,881,841</u>	<u>\$ 286,551,544</u>	<u>\$ 393,495,361</u>	<u>\$ 413,988,162</u>

Financial Trend Schedule 3
Jefferson County School District, No.R-1
Fund Balances, Governmental Funds, Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year				
	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General fund					
Non-spendable	\$ 982,570	\$ 942,951	\$ 1,023,267	\$ 964,265	\$ 1,059,474
Restricted	15,756,129	16,494,681	17,041,991	17,756,207	17,457,866
Committed	2,000,000	2,000,000	220,000	220,000	283,080
Assigned	11,500,000	9,600,000	10,000,000	30,322,072	22,500,000
Unassigned	19,727,866	32,260,251	43,475,863	76,419,654	76,545,047
Reserved	-	-	-	-	-
Unreserved	-	-	-	-	-
Total general fund	<u>\$ 49,966,565</u>	<u>\$ 61,297,883</u>	<u>\$ 71,761,121</u>	<u>\$ 125,682,198</u>	<u>\$ 117,845,467</u>
All other governmental funds					
Non-spendable	\$ 1,058,751	\$ 909,314	\$ 1,000,168	\$ 953,103	\$ 972,780
Restricted	169,532,657	147,439,129	98,783,448	81,337,848	70,760,836
Committed	20,833,322	16,731,273	36,503,429	66,893,007	44,869,122
Assigned	9,344,242	9,620,670	9,458,866	10,400,102	10,612,889
Reserved	-	-	-	-	-
Unreserved, reported in:					
Special revenue funds	-	-	-	-	-
Total all other governmental funds	<u>\$ 200,768,972</u>	<u>\$ 174,700,386</u>	<u>\$ 145,745,911</u>	<u>\$ 159,584,060</u>	<u>\$ 127,215,627</u>

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
\$	1,003,870	\$ 1,053,960	\$ 1,131,194	\$ 1,644,203	\$ 2,366,694
	18,633,897	20,727,895	20,855,636	19,141,453	21,237,410
	283,080	301,868	-	406,988	456,601
	24,000,000	31,146,763	48,127,421	40,183,329	50,120,109
	73,093,329	87,836,722	107,908,664	151,134,131	139,490,492
	-	-	-	-	-
	-	-	-	-	-
<u>\$</u>	<u>117,014,176</u>	<u>\$ 141,067,208</u>	<u>\$ 178,022,915</u>	<u>\$ 212,510,104</u>	<u>\$ 213,671,306</u>
\$	2,591,430	\$ 2,217,828	\$ 2,590,630	\$ 2,424,452	\$ 2,602,984
	75,080,753	429,423,609	325,206,403	418,901,489	99,500,360
	42,003,525	33,426,270	44,355,900	63,859,139	255,277,960
	10,105,412	11,004,435	11,571,872	11,576,599	12,179,931
	-	-	-	-	-
	-	-	-	-	-
<u>\$</u>	<u>129,781,120</u>	<u>\$ 476,072,142</u>	<u>\$ 383,724,805</u>	<u>\$ 496,761,679</u>	<u>\$ 369,561,235</u>

Financial Trend Schedule 4
Jefferson County School District, No.R-1
Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year			
	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
Revenues				
Taxes	\$ 374,687,742	\$ 378,048,173	\$ 380,599,789	\$ 404,560,724
Intergovernmental	340,256,614	358,175,604	372,350,762	361,029,972
Interest	37,569	776,697	478,408	733,117
Other	44,315,203	48,291,123	47,781,409	54,214,629
Total revenues	759,297,128	785,291,597	801,210,368	820,538,442
Expenditures				
School administration	46,137,612	47,722,016	47,559,947	50,360,162
General instruction	356,803,464	360,680,650	355,751,698	359,332,908
Special education instruction	68,713,508	70,387,243	68,085,954	68,966,033
Instructional support	64,140,368	68,286,176	84,015,992	84,890,534
Operation and maintenance	64,358,499	73,348,304	73,709,330	68,842,837
Food service operation *	-	-	-	-
Direct instruction	-	-	-	-
Indirect instruction	-	-	-	-
Transportation	21,786,813	22,286,274	24,282,575	24,914,870
Custodial services	-	-	-	-
Field services	-	-	-	-
Telecommunications, networking and utilities	-	-	-	-
Support services	-	-	-	-
General administration	28,427,746	29,420,652	23,813,835	25,479,589
Districtwide	-	-	-	-
Capital outlay	34,662,226	55,002,104	73,515,424	51,509,990
Debt service				
Principal	52,955,000	28,395,000	29,495,000	32,265,000
Interest	24,156,542	24,704,907	22,788,423	19,851,183
Total expenditures	762,141,778	780,233,326	803,018,178	786,413,106
Excess of revenues over (under) expenditures	(2,844,650)	5,058,271	(1,807,810)	34,125,336
Other financing sources (uses)				
Certificates of participation proceeds	-	-	29,180,000	-
Certificate of Participation issuance	-	-	-	45,450,000
Payments to refunded certificates of participation escrow	-	-	(30,485,732)	-
Premium from COP issuance	-	-	-	2,971,858
Free Horizon Montessori site acquisition	-	-	-	-
General obligation Issuance	168,540,000	-	40,345,000	-
Payment to refunded escrow agent	(83,415,163)	-	(40,937,195)	-
Premium from GO Issuance	31,296,785	-	-	-
Transfers out	(51,448,042)	(55,823,437)	(69,854,455)	(38,228,726)
Transfers in	35,334,275	36,027,898	55,068,955	23,440,758
Total other financing sources (uses)	100,307,855	(19,795,539)	(16,683,427)	33,633,890
Special Item: Supplemental Retirement Contribution	-	-	-	-
Net change in fund balances	\$ 97,463,205	\$ (14,737,268)	\$ (18,491,237)	\$ 67,759,226
Debt service as a percentage of noncapital expenditures	10.6%	7.3%	7.2%	7.1%

*Food Services became a special revenue fund in fiscal year 2018

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
\$	398,504,536	\$ 427,326,631	\$ 486,207,355	\$ 519,017,767	\$ 528,050,396	\$ 526,726,982
	354,649,323	336,455,979	392,857,120	425,417,602	415,505,389	452,257,957
	928,828	2,087,839	9,336,859	11,091,668	355,199	(571,812)
	54,269,793	82,144,791	72,482,620	60,861,286	35,673,300	48,873,483
	<u>808,352,480</u>	<u>848,015,240</u>	<u>960,883,954</u>	<u>1,016,388,323</u>	<u>979,584,284</u>	<u>1,027,286,610</u>
	53,526,362	55,972,307	64,060,854	64,458,119	65,660,490	71,919,281
	371,727,896	368,598,809	397,919,493	395,416,480	390,311,174	436,686,387
	71,418,326	72,632,209	79,906,420	81,730,277	81,987,359	87,730,639
	89,265,076	102,032,375	113,808,597	139,613,166	126,450,459	129,908,266
	71,126,138	71,672,920	80,432,452	79,072,349	83,581,776	81,564,083
	-	25,643,286	24,130,817	24,718,272	24,503,968	28,181,967
	-	-	-	-	-	-
	-	-	-	-	-	-
	26,885,845	26,025,233	26,932,111	27,506,608	17,707,244	25,522,791
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	28,610,164	29,212,511	32,602,733	34,004,550	37,573,624	38,168,896
	-	-	-	-	-	-
	68,922,126	40,075,141	82,718,228	119,686,840	208,129,577	180,582,342
	33,425,000	28,435,000	31,375,000	53,400,000	49,330,000	36,690,000
	18,762,960	20,158,118	26,643,859	32,976,749	39,749,314	37,857,539
	<u>833,669,893</u>	<u>840,457,909</u>	<u>960,530,564</u>	<u>1,052,583,410</u>	<u>1,124,984,985</u>	<u>1,154,812,191</u>
	(25,317,413)	7,557,331	353,390	(36,195,087)	(145,400,701)	(127,525,581)
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	5,585,000	-	-	-
	-	70,395,000	326,490,000	-	279,440,000	17,605,000
	-	(81,052,400)	-	-	(35,370,000)	-
	-	11,114,303	50,165,349	-	68,309,148	-
	(71,032,634)	(68,097,143)	(56,886,292)	(66,497,321)	(64,142,767)	(63,571,875)
	56,144,883	55,279,437	42,993,884	47,300,778	44,688,383	47,453,214
	<u>(14,887,751)</u>	<u>(12,360,803)</u>	<u>368,347,941</u>	<u>(19,196,543)</u>	<u>292,924,764</u>	<u>1,486,339</u>
	-	-	-	-	-	-
\$	<u>(40,205,163)</u>	<u>(4,803,472)</u>	<u>\$ 368,701,331</u>	<u>\$ (55,391,630)</u>	<u>\$ 147,524,063</u>	<u>\$ (126,039,242)</u>
	6.8%	6.1%	6.5%	9.3%	9.2%	7.6%

Revenue Capacity Schedule 5
 Jefferson County School District, No.R-1
 Assessed Value and Estimated Actual Value of Taxable Property,
 Last Ten Fiscal Years
 (in thousands of dollars)

Fiscal Year Ended June 30	Residential Property (1)	Commercial Property (1)	Industrial Property (1)	Agriculture Property (1)	Natural Resources (1)	Public Utilities (1)
2013	4,105,825	1,985,242	561,340	33,785	3,660	297,197
2014	4,123,082	2,024,122	554,163	33,948	4,281	316,639
2015	4,155,617	2,030,792	558,960	34,535	5,317	325,732
2016	5,053,143	2,158,609	585,936	36,956	6,062	337,378
2017	5,150,357	2,504,507	260,145	10,569	1,029	347,009
2018	5,963,504	2,886,558	294,407	15,216	5,893	367,208
2019	6,002,474	2,892,005	288,188	11,342	6,417	374,375
2020	6,644,629	3,444,260	407,217	12,684	6,310	384,166
2021	6,704,935	3,451,845	325,198	12,879	5,495	418,312
2022	7,449,490	3,367,964	459,965	12,717	5,059	430,247

Source: (1) - Jefferson County Assessor annual Abstracts of Assessments
 (2) - Jefferson County Assessor Certification of Value to Jefferson County School District

Note: Assessed value as per official notice from Jefferson County Assessor. (Colorado)
 Revised Statutes 39-1-104, 39-1-105).

Total Taxable Assessed Value (1)	Total Direct Tax Rate	Estimated Actual Taxable Value (2)	Assessed Value as a Percentage of Actual Value
6,987,049	50.62	60,780,934	11.50
7,056,234	50.37	61,043,655	11.56
7,110,953	50.17	61,468,510	11.57
8,178,084	47.49	73,501,703	11.13
8,273,616	45.94	75,452,772	10.97
9,532,785	42.88	92,622,321	10.29
9,574,801	49.42	93,592,739	10.23
10,899,266	47.08	107,606,622	10.13
10,918,663	47.04	108,309,215	10.08
11,989,603	45.81	119,902,684	10.00

Revenue Capacity Schedule 6
 Jefferson County School District, No.R-1
 Direct and Overlapping Property Tax Rates,
 Last Ten Fiscal Years
 (rate per \$1,000 of assessed value)

Fiscal Year	School District Rates			Overlapping Rates	
	General Fund	Debt Service Fund	Total	Jefferson County	Broomfield County
2013	43.13	7.49	50.62	24.35	26.72
2014	42.88	7.49	50.37	25.85	26.72
2015	42.68	7.49	50.17	25.85	26.72
2016	40.74	6.75	47.49	24.21	26.72
2017	40.19	5.75	45.94	24.71	26.72
2018	38.33	4.55	42.88	22.42	26.72
2019	42.03	7.38	49.41	23.74	26.72
2020	40.33	6.74	47.07	23.33	26.72
2021	40.62	6.42	47.04	24.58	26.72
2022	40.03	5.78	45.81	26.24	26.72

Source: Jefferson County and Broomfield Assessor annual Abstracts of Assessments

Note: The District's property tax rate may be increased only by a majority vote of the county's residents. Rates for debt service are set based on each year's requirements for bonds authorized by a majority vote of the county's residents.
 The Special Revenue Fund and the Capital Project Funds have been included in the General Fund.

Revenue Capacity Schedule 7
Jefferson County School District, No.R-1
Principal Property Tax Payers
Most Recent Full Calendar Year and Nine Years Ago

Taxpayer	2021			2012		
	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value
Public Service Co of Colorado	\$ 310,549,285	1	2.7	\$ 162,363,799	1	2.3
Lockheed Martin Corporation	74,384,844	2	0.6	20,415,680	8	0.3
Martin Marietta Corporation	67,498,350	3	0.6	32,635,150	4	0.5
MillerCoors USA LLC	57,420,489	4	0.5	120,435,185	2	1.7
Belmar Commercial Owner LP	41,904,671	5	0.4	17,382,484	10	0.3
Qwest Corp	37,232,400	6	0.3	58,973,900	3	0.8
Colorado Mills Mall Limited Partnership	36,623,784	7	0.3	31,320,000	5	0.5
Kore Westmoor Center Inc.	32,446,244	8	0.3			
MillerCoors LLC	27,774,882	9	0.2			
Vestar Bowles Crossing LLC	21,690,999	10	0.2			
Ball Metal Beverage Container Corp				28,373,798	6	0.4
SP4 Westmoor LP				25,483,750	7	0.4
Southwest Denver Land LLC				18,738,640	9	0.3
Total	\$ 707,525,948		6.1	\$ 516,122,386		7.4

Source: Jefferson County, Colorado ACFR 2021

Revenue Capacity Schedule 8
Jefferson County School District, No.R-1
Property Tax Levies and Collections
Last Ten Fiscal Periods

Fiscal Year	Total Tax Levy	Current Tax Collections	Percent of Levy Collected	Delinquent Tax Collected	(1) Total Tax Collections	% of Total Tax Collected to Tax Levy
2013	351,754,785	333,000,851	94.7	16,290,293	349,291,144	99.3
2014	353,214,798	336,584,984	95.3	13,640,227	350,225,211	99.2
2015	354,248,674	334,475,473	94.4	16,862,479	351,337,952	99.2
2016	386,006,577	381,122,906	98.7	2,850,569	383,973,475	99.5
2017	377,095,980	373,599,439	99.1	2,395,487	375,994,926	99.7
2018	403,710,867	398,317,453	98.7	1,772,059	400,089,512	99.1
2019	466,776,335	459,062,691	98.3	1,216,768	460,279,459	98.6
2020	504,273,568	491,347,647	97.4	2,722,184	494,069,831	98.0
2021	503,313,343	495,905,383	98.5	6,712,994	502,618,377	99.9
2022	538,572,204	532,350,529	98.8	3,179,670	535,530,199	99.4

Notes: (1) Includes General and Debt Service Funds

Assessments : Jefferson County assesses and collects all District property taxes charging a collection fee of .5 percent of the gross taxes collected.

Taxes Due: General property taxes are due January 1 of each year. The first half is due on and becomes delinquent after the last day of February and the second half is due on June 15 and becomes delinquent after July 31. If the entire amount of the tax is paid at one time on or before April 30, no interest will be charged on the first half.

Delinquent Taxes and Tax Sales: Delinquent general property taxes are advertised and subject to distraint, seizure, and sale after delinquent dates. When real estate is sold for taxes, the tax, plus interest, advertising, and certificate fees, draw interest from the date of the sale.

Delinquent Taxes Outstanding: The District's delinquent tax payments are not received based upon tax year; therefore, delinquent taxes outstanding by tax year are not readily available. After the sale, real estate may be redeemed at any time within three years from the date of sale or at any time before a tax deed is issued.

Debt Capacity Schedule 9
 Jefferson County School District, No.R-1
 Ratios of Outstanding Debt by Type
 Last Ten Fiscal Periods

Fiscal Year	Governmental Activities				Ratio of Net Debt to Assessed Value (a)	Net Debt Per Capita	Population	Percentage of Personal Income
	General Obligation Bonds	Certificates of Participation	Capital Leases	Total Primary Government				
2013	560,441,507	30,155,000	-	590,596,507	8.5%	1,080	546,653	2.1
2014	526,628,634	28,580,000	-	555,208,634	7.9%	1,010	549,643	2.1
2015	492,857,215	29,180,000	-	522,037,215	7.3%	934	558,896	2.1
2016	457,333,067	75,366,858	-	532,699,925	6.5%	943	565,106	1.7
2017	421,157,155	72,782,384	-	493,939,539	6.0%	864	571,775	1.5
2018	387,711,708	70,205,212	-	457,916,920	4.8%	791	578,627	1.4
2019	730,629,404	71,671,039	-	802,300,443	8.4%	1,384	579,631	2.3
2020	678,951,035	61,872,962	-	740,823,997	6.8%	1,270	583,105	2.1
2021	933,981,816	57,576,169	-	991,557,985	9.1%	1,696	584,725	2.5
2022	890,364,693	70,770,850	-	961,135,543	8.0%	1,649	582,978	2.2

Note: Details regarding the District's outstanding debt can be found in the notes to statements. General obligation bonds and certificates of participation are both repaid from property tax revenue.

(a) See schedule 5 for taxable property value data.

Debt Capacity Schedule 10
Jefferson County School District, No.R-1
Ratios of Net General Bonded Debt Outstanding and Legal Debt Margin
Last Ten Fiscal Periods

	Fiscal Year			
	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
General bonded debt outstanding				
General obligation debt	500,785,000	473,965,000	447,370,000	457,333,066
Percentage of estimated property value (a)	0.8%	0.8%	0.7%	0.6%
Per capita (b)	916	862	800	809
Less: Amounts set aside to repay general debt	<u>(53,644,274)</u>	<u>(54,882,086)</u>	<u>(59,372,593)</u>	<u>(62,973,258)</u>
Total net debt applicable to debt limit	447,140,726	419,082,914	387,997,407	394,359,808
Legal debt limit (c)	1,389,895,624	1,402,508,676	1,412,333,992	1,625,735,787
Legal debt margin (d)	<u>942,754,898</u>	<u>984,412,410</u>	<u>1,023,660,242</u>	<u>1,272,250,462</u>
Legal debt margin as a percentage of the debt limit	67.8%	70.2%	72.5%	78.3%

Note: Details regarding the District's outstanding debt can be found in the notes to the financial statements. The debt reflected is all direct and there is no overlapping debt to display.

(a) Property value data can be found in Schedule 5: Taxable Assessed and Estimated Full Value of Property

(b) Population data can be found in Schedule 9: Ratios of Outstanding Debt by type.

(c) Colorado Revised Statute 22-42-104 limits the district's available borrowing to no more than 20% of the assessed value of property.

(d) The legal debt margin is the district's available borrowing authority calculated by subtracting the net debt applicable to the legal debt from the debt limit.

<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
421,157,155	387,711,708	730,629,404	678,951,035	933,981,816	890,364,693
0.6%	0.4%	0.8%	0.6%	0.9%	0.7%
737	670	1,261	1,164	1,597	1,527
(61,217,378)	(60,776,013)	(78,455,899)	(76,229,428)	(66,023,467)	(66,079,128)
359,939,777	326,935,695	652,173,505	602,721,607	867,958,349	824,285,565
1,641,653,338	1,883,067,622	1,889,170,854	2,142,426,206	2,140,028,669	2,351,432,956
1,317,311,485	1,586,056,654	1,311,373,222	1,605,512,713	1,404,290,176	1,648,179,463
80.2%	84.2%	69.4%	74.9%	65.6%	70.1%

Demographic and Economic Information Schedule 11
 Jefferson County School District, No. R-1
 Demographic and Economic Statistics
 Last Ten Calendar Years

Year	Population	Personal Income (thousands of dollars)	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2012	545,880	25,459,586	46,640	41	85,542	7.4
2013	551,411	26,077,248	47,292	41	86,009	6.3
2014	558,610	28,630,911	51,254	41	86,574	4.5
2015	564,619	30,975,333	54,861	41	86,731	3.5
2016	571,711	32,230,590	56,376	41	86,361	3.0
2017	578,627	33,536,735	57,959	41	86,130	2.6
2018	579,631	37,370,270	64,473	42	84,631	3.0
2019	583,105	39,025,390	66,927	42	84,061	2.5
2020	584,725	40,361,034	69,026	41	80,098	7.1
2021	582,978	41,885,925	71,848	42	78,488	5.0

Source: Jefferson County, Colorado ACFR 2021

Demographic and Economic Information Schedule 12
 Jefferson County School District, No. R-1
 Principal Employers
 Current Year and Nine Years Ago

Employer	2021			2012		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Lockheed Martin Space Systems	7,080	1	2.1	5,550	2	3.3
Terumo BCT	2,330	2	0.7	1,720	6	1.0
Lutheran Medical Center	2,300	3	0.7	2,400	3	1.4
National Renewable Energy Laboratory	2,265	4	0.7	2,300	4	1.4
Molson Coors Beverage Company	2,010	5	0.6	1,950	5	1.2
Ball Corporation	1,830	6	0.5	1,200	8	0.7
St. Anthony Hospital	1,780	7	0.5			
First Bank Holding Co. of Colorado	1,750	8	0.5			
CoorsTek	1,300	9	0.4	1,200	9	0.7
Angi Homeservices Inc	1,130	10	0.3			
Denver Federal Center				6,200	1	3.7
United Launch Alliance (ULA)				1,220	7	0.7
Travelers Express/MoneyGram				850	10	0.5

Source: Jefferson County Economic Development Corporation

Note: Numbers reflect employees in Jefferson County only. State/local government agencies not included.

Operating Information Schedule 13
Jefferson County School District, No. R-1
Full-time Equivalent District Employees by Category with Hourly FTE's
Last Ten Fiscal Years

Employee Category	As of June 30						
	2013	2014	2015	2016	2017	2018	2019
Administrative services							
Superintendent	1	0	1	1	1	1	1
Chief Academic Officer	1	0	0	0	0	0	0
Chief Operating Officer	1	0	0	0	0	0	0
Chief Information Officer	1	0	0	0	0	0	0
Chief Technology Officer	1	1	0	0	0	0	0
Chief Financial Officer	1	0	0	0	0	0	0
Chief Officer	0	5	8	9	10	10	11
Executive Director	19	18	11	11	14	12	15
Principal	143	142	142	138	140	137	137
Director/Assistant Director	46	63	69	74	73	79	81
Assistant Principal	124	131	131	129	152	152	155
Community Superintendent	4	0	0	0	0	0	0
Manager/Supervisor	52	63	62	63	68	72	80
Technical Specialist	84	95	111	112	122	122	134
Resource Specialist	0	1	1	1	1	2	1
Coordinator - Administrative	12	10	14	17	22	30	43
Administrator	15	11	14	16	13	18	14
Food Service Coordinator	8	8	8	7	5	4	4
Administrative Assistant	9	9	13	14	12	13	14
School Business Manager	0	0	0	0	0	0	0
Investigator	2	2	2	2	2	2	2
Total administrative services	524	559	587	594	635	654	692
Licensed services							
Dean	0	0	2	12	13	17	35
Teacher	4,401	4,372	4,341	4,316	4,329	4,308	4,338
Counselor	143	143	154	154	187	187	215
Teacher Librarian	118	116	114	111	113	114	111
Coordinator	22	17	18	14	15	13	14
Resource Teachers	70	72	87	125	107	92	91
Instructional Coach	130	129	130	126	126	131	140
Physical Therapists	12	12	12	12	13	12	12
Occupational Therapists	29	29	26	29	29	30	30
Nurse	41	48	49	48	45	52	58
Psychologist	67	60	48	52	51	52	51
Social Worker	64	70	75	80	88	93	98
Audiologist	5	5	5	5	5	5	4
Speech Therapist	120	117	115	119	118	117	120
Certificated - Hourly	17	19	18	22	27	43	18
Total licensed services	5,239	5,209	5,194	5,225	5,265	5,266	5,335
Support services							
Director/Assistant Director - Preschool	44	49	50	52	59	48	38
Supervisor	0	1	1	1	1	1	0
Technical Specialist/Coordinator Classified	9	8	8	10	6	6	8
Accountant	2	2	1	1	1	1	1
Accounts Receivable	0	0	1	0	2	0	0
Specialist/Technicians - Classified	321	309	312	329	338	334	325
Buyer/Buyer Assistant	5	5	4	5	5	4	4
Transportation Trainer	5	5	5	5	5	5	5
Group Leader	18	14	15	15	14	12	14
School Secretary	328	331	329	329	339	343	346
Secretary/Clerk	28	32	30	36	31	32	36
Paraprofessional/Para-Educator	1,125	1,098	1,127	1,136	1,127	1,132	1,101
Special Interpreter/Tutor	67	64	62	72	77	77	79
Clinic Aides	84	79	83	82	114	112	112
Trade Technician	166	163	167	174	168	167	171
Food Equipment Repair Assistant	2	2	2	2	2	2	3
Bus Driver	235	234	219	225	230	225	214
Printing Equipment Operator	2	2	2	2	2	2	2
Custodian	452	456	453	446	456	445	440
Campus Supervisor	66	66	67	70	66	71	72
Security Officer/Alarm Monitors	19	17	20	19	25	27	29
Food Service/Satellite Manager	117	123	119	117	117	124	125
Food Service Hourly Worker	167	157	150	146	144	142	152
Warehouse Worker	14	14	15	14	15	15	14
Classified/Certificated Hourly	172	181	164	192	202	199	188
Total Support Services	3,448	3,412	3,406	3,480	3,544	3,526	3,479
Grand total	9,211	9,180	9,187	9,299	9,444	9,446	9,506

Source: Jefferson County Schools employee management analysis.
Note: Staffing information prior to 2010 is not available at this level of detail.

<u>2020</u>	<u>2021</u>	<u>2022</u>
1	2	2
0	0	0
0	0	0
0	0	0
0	0	0
0	0	0
11	9	8
16	18	18
136	137	137
82	75	75
165	163	165
0	0	0
82	80	76
139	139	117
0	0	0
41	39	45
16	15	12
3	4	4
12	12	13
10	14	22
2	2	1
<u>716</u>	<u>709</u>	<u>695</u>

33	25	34
4,335	4,264	4,302
259	267	275
104	105	106
18	17	17
94	89	86
132	116	125
12	12	12
31	31	31
70	74	63
51	55	56
95	93	85
5	5	5
126	120	118
14	8	8
<u>5,379</u>	<u>5,281</u>	<u>5,323</u>

28	17	16
0	0	0
9	8	12
1	1	1
0	0	0
327	297	298
5	5	4
5	5	5
15	16	15
335	326	311
36	33	17
1,151	989	997
73	64	55
124	122	114
161	156	160
3	2	2
202	197	175
2	2	2
461	438	406
75	70	75
34	31	28
122	124	118
147	119	146
12	10	11
207	216	244
<u>3,535</u>	<u>3,248</u>	<u>3,212</u>
<u>9,630</u>	<u>9,238</u>	<u>9,230</u>

Operating Information Schedule 14
 Jefferson County School District, No. R-1
 Operating Statistics
 Last Ten Fiscal Years

Fiscal Year	Expenditures (1)	Enrollment (2)	Cost per Pupil	Percentage Change	Teaching Staff (3)	Pupil Teacher Ratio	Graduation Rate (2)
2013	617,955,694	78,534	7,869	0.5%	4,401	17.84	81.5
2014	633,048,988	78,417	8,073	2.6%	4,372	17.94	82.9
2015	647,540,353	78,492	8,250	2.2%	4,341	18.08	82.9
2016	630,595,087	77,699	8,116	-1.6%	4,316	18.00	82.8
2017	693,979,445	76,897	9,025	11.2%	4,329	17.76	83.5
2018	704,980,883	76,367	9,231	2.3%	4,308	17.73	85.3
2019	758,562,376	75,579	10,037	8.7%	4,338	17.42	85.3
2020	778,312,072	74,874	10,395	3.6%	4,335	17.27	84.8
2021	739,568,558	71,006	10,416	0.2%	4,264	16.65	85.8
2022	826,836,374	69,528	11,892	14.2%	4,302	16.16	*

- (1) Expenses and transfers from Statement of Revenues, Expenditures and Changes in Fund Balance for General Fund.
 - (2) Enrollment data report does not include charter schools.
 - (3) From the Jefferson County Schools employee management analysis 4th quarter report. Full time equivalent teaching st
- *Not available

Operating Information Schedule 15
Jefferson County School District, No. R-1
School Building Information
Last Ten Fiscal Years

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Elementary/Pre-K campuses	99	99	99	100	99	99	98	98	97	92
Total square feet	4,582,688	4,583,299	4,579,989	4,746,203	4,714,483	4,824,248	4,775,087	4,768,127	4,751,082	4,748,432
Total program capacity	43,088	43,408	43,408	43,013	44,600	45,507	45,194	44,970	44,717	47,814
Enrollment	40,774	40,670	40,652	40,017	39,371	38,837	35,463	34,250	30,806	29,944
Middle school campuses	19	19	19	17	17	17	17	17	17	17
Total square feet	2,037,237	2,037,237	2,037,237	1,817,299	1,817,299	1,817,299	1,856,465	1,898,936	1,893,210	1,917,803
Total program capacity	15,786	15,786	15,786	15,786	14,199	14,199	15,039	15,907	16,006	16,420
Enrollment	10,720	10,757	10,745	10,060	10,052	9,986	12,224	12,707	12,075	11,241
High school campuses	17	17	17	17	17	17	17	17	17	17
Total square feet	3,692,597	3,692,597	3,692,597	3,724,284	3,724,284	3,724,284	3,724,309	3,724,307	3,733,247	3,796,206
Total program capacity	29,764	29,764	29,764	29,835	29,835	29,835	29,835	29,835	29,538	27,260
Enrollment	22,958	22,959	22,935	23,589	23,388	23,496	23,062	23,075	23,022	22,098
Option schools/Innovation	15	15	15	17	17	17	18	17	18	18
Total square feet	928,709	930,932	907,020	956,482	956,481	952,978	1,006,690	980,287	1,022,772	1,078,566
Total program capacity	5,868	5,868	5,868	6,344	6,344	6,277	6,862	6,527	7,211	8,302
Enrollment	3,801	4,031	4,160	4,033	4,086	4,048	4,830	4,842	5,103	6,245
Charter schools	15	16	16	17	18	18	16	16	16	16
Enrollment	7,008	7,592	8,082	9,032	9,464	9,763	9,052	9,187	9,092	8,960
Support facilities										
Total square feet	485,210	493,488	493,488	493,488	525,595	527,123	559,068	656,871	659,081	695,469

Sources: Jefferson County Schools Enrollment Data
Jefferson County Schools Facilities Conditions Assessment Report

Operating Information Schedule 16
 Jefferson County School District, No. R-1
 Certificated staff Data - Number of certificated staff by salary level with average salaries
 Last Ten Fiscal Years

Fiscal Year	Non-Degree Vocational	Bachelor's Degree	Master's or Higher Level Degree	Salary Ranges	Average Salary
2013	16	1,986	3,318	32,934 to 92,642	58,100
2014	17	2,109	3,173	33,616 to 94,562	57,900
2015	16	1,417	3,877	38,000 to 91,787	57,800
2016	16	1,518	3,834	38,000 to 91,819	57,400
2017	16	1,291	4,058	38,000 to 91,819	58,000
2018	19	1,514	3,855	38,000 to 90,862	58,800
2019	20	1,384	4,058	40,989 to 93,271	60,800
2020	19	1,382	4,100	42,853 to 107,004	73,200
2021	19	1,454	4,189	42,014 to 90,696	72,300
2022	18	1,271	4,118	43,274 to 93,417	77,100

Source: Jefferson County Schools human resources and budget departments.

Note: Licensed staff includes teachers, library media specialists, counselors, psychologists, nurses, occupational therapists, physical therapists and other specialists. The data shown is by head count of employees within each level.

Colorado Department of Education Auditor's Electronic Financial Data Integrity Check Figures

The Auditor's Electronic Financial Data Integrity Check Figures is a fiscal year report of each fund according to the provisions of section 22-44-204(3), Colorado Revised Statutes (C.R.S.), concerning the use of the Financial Policies and Procedures Handbook adopted by the State Board of Education. C.R.S. 29-1-603



Colorado Department of Education
Auditors Integrity Report
 District: 1420 - Jefferson County R-1
 Fiscal Year 2021-22
 Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
Governmental	+		-	=
10 General Fund	212,510,104	777,061,482	775,900,281	213,671,306
18 Risk Mgmt Sub-Fund of General Fund	0	0	0	0
19 Colorado Preschool Program Fund	0	0	0	0
Sub- Total	212,510,104	777,061,482	775,900,281	213,671,306
11 Charter School Fund	40,418,207	117,237,222	98,045,515	59,609,914
20,26-29 Special Revenue Fund	0	0	0	0
06 Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07 Total Program Reserve Fund	0	0	0	0
21 Food Service Spec Revenue Fund	5,043,522	35,278,515	28,181,967	12,140,070
22 Govt Designated-Purpose Grants Fund	12,109,488	67,420,175	66,156,045	13,373,618
23 Pupil Activity Special Revenue Fund	12,266,115	20,474,009	19,682,269	13,057,855
25 Transportation Fund	709,646	25,501,297	25,408,670	802,273
31 Bond Redemption Fund	67,237,567	67,633,443	68,089,181	66,781,829
39 Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41 Building Fund	335,488,000	-339,871	177,167,018	157,981,111
42 Special Building Fund	0	0	0	0
43 Capital Reserve Capital Projects Fund	63,907,342	48,379,680	6,862,543	105,424,479
46 Supplemental Cap Const, Tech, Main Fund	0	0	0	0
Totals	749,689,992	1,158,645,952	1,265,493,489	642,842,455
Proprietary				
50 Other Enterprise Funds	9,323,279	17,319,140	17,099,579	9,542,840
64 (63) Risk-Related Activity Fund	2,412,174	10,544,527	11,422,161	1,534,540
60,65-69 Other Internal Service Funds	23,187,790	9,295,162	8,998,625	23,484,327
Totals	34,923,243	37,158,829	37,520,365	34,561,707
Fiduciary				
70 Other Trust and Agency Funds	0	0	0	0
72 Private Purpose Trust Fund	0	0	0	0
73 Agency Fund	0	0	0	0
74 Pupil Activity Agency Fund	0	0	0	0
79 GASB 34:Permanent Fund	0	0	0	0
85 Foundations	0	0	0	0
Totals	0	0	0	0

FINAL

Single Audit

The Single Audit Act Amendments of 1996 mandate independent financial and compliance audits of federal award programs. In addition to the required independent auditor's reports, the schedule of expenditures of federal awards and summary of findings and questioned costs are provided to support the requirements for compliance with Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.

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JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1

Single Audit

Fiscal Year Ended June 30, 2022

Table of Contents

	<u>Page</u>
Schedule of Expenditures of Federal Awards.....	150
Notes to Schedule of Expenditures of Federal Awards	151
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	152
Independent Auditors' Report on Compliance for each major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance	154
Summary of Findings and Questioned Costs	157

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**Schedule of Expenditures
of Federal Awards**

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Expenditures of Federal Awards
Expenditures July 1, 2021 through June 30, 2022

Federal Grantor/Pass-through Grantor/Program Title	Federal	Pass-through	Expenditures
	Assistance	Entity Identifying	
	Listing Number	Number	
<u>U.S. Department of Agriculture</u>			
Passed through Colorado Department of Human Services:			
		51200800800040	
Donated commodities: June 30, 2022	10.555	10	\$ 1,921,325
Passed through Colorado Department of Education:			
National school breakfast program June 30, 2022	10.553	5553	3,993,501
National school lunch program June 30, 2022	10.555	5555	25,783,700
National Snack program June 30, 2022	10.555	4555	101,328
Fresh Fruit and Vegetable Program	10.582	4582	178,796
Summer food service program for children June 30, 2022	10.559	4559	365,349
			<u>30,422,674</u>
<i>Child nutrition cluster subtotal</i>			
National School Lunch Equipment Assistance	10.579	5579	50,000
COVID-19 SNAP CN Local P-EBT Administrative Funds Grant	10.649	4649	5,814
			<u>32,399,813</u>
			Agency subtotal
<u>Federal Communications Commission</u>			
Direct:			
Emergency Connectivity Fund Program	32.009	8009	<u>2,742,625</u>
Total direct			<u>2,742,625</u>
<u>U. S. Department of Education</u>			
Direct:			
Title VI - Indian education-formula grants to LEA and tribal schools	84.060a	4060	78,811
Community Service-Title VII-A	84.184	5184	-
Office of bilingual education	84.195		-
JAVITS gifted/talented students	84.206		-
Fund for improvement of education	84.215	5215	-
Title V Part D Teacher Incentive Fund	84.374	5374	-
Total direct			<u>78,811</u>
Passed through Colorado Department of Education:			
Individuals with disabilities education act-part B/Increasing Achievement	84.027	4027/5027	14,244,188
Individuals with disabilities education act-preschool services	84.173	4173	389,001
COVID-19 - ARP: Special Education: Grants to States IDEA Part B	84.027X	6027	3,629
			<u>14,636,818</u>
<i>Special education cluster subtotal</i>			
Adult education-state administered basic grant program	84.002	5002/6002	345,401
Title I grants to local education agencies	84.010	4010/5010/7010	11,312,674
Twenty-First century community learning	84.287	5287	623,188
McKinney Homeless - education for children and youth	84.196	5196	
Public charter schools start-up	84.282	5282	
Charter Management Organization (CSP-Remote Learning)	84.282	6282	
Title I-G - Advanced Placement for Disadvantaged Students	84.330	5330	
Colorado Graduation Pathways	84.360	5360	
Title III - English language learners	84.365	4365	396,755
Title II - A - Teacher Quality	84.367	4367	1,629,437
Title IV-A - Student Support and Academic Enrichment	84.424	4424	608,068
Race to the Top - School Readiness	84.412	5412	
COVID-19 - Elementary and Secondary School Emergency Relief (ESSER I)	84.425D	4425/5425	79,800
COVID-19 - Elementary and Secondary School Emergency Relief (ESSER II)	84.425D	4420	7,466,731
COVID-19 - Elementary and Secondary School Emergency Relief (ESSER III)	84.425U	4414/9414	6,942,510
COVID-19 - ARP ESSER III State Set-Aside EASI	84.425D	4437	43,452
21st CCLC	84.425D	5625	415,623
COVID-19 - ARP Homeless Children and Youth	84.425W	8425	128
			<u>14,948,244</u>
<i>ESSER 84.425 subtotal</i>			
Passed through Colorado Community College and Occupational: Educational			
Vocational and applied technology education-basic state grants	84.048a	4048	505,640
			<u>45,085,036</u>
			Agency subtotal
<u>U.S. Department of Health and Human Services</u>			
Passed through Jefferson County Human Services			
Temporary Assistance for Needy Families (TANF)	93.558	8558	54,456
			<u>54,456</u>
<i>TANF cluster subtotal</i>			
Passed through Colorado Department of Public Health and the Environment			
COVID-19 - Epidemiology and Laboratory Capacity COVID 19 Testing	93.323	7323	105,233
Refugee and Entrant Assistance State Programs	93.566	8566	46,701
Passed through Colorado Department of Human Services:			
Child Care Assistance Block Grant (Child Care Stabilization)	93.575	7575	2,653,500
Colorado State Opioid Response Grant	93.788	7788	79,284
Maternal and Child Health Services Block Grant	93.994	7994	-
Passed through Colorado Department of Education:			
Improving Student Health And Academic Achievement	93.981	7981	2,496
			<u>2,941,670</u>
			Agency subtotal
<u>Corporation for National and Community Service</u>			
Passed through Colorado Department of Local Affairs:			
AmeriCorps	94.006	7006	-
			<u>-</u>
			Agency subtotal
<u>U.S. Department of Homeland Security</u>			
Passed through Colorado Department of Public Safety:			
Disaster Grants Public Assistance (FEMA)	97.036	9036	-
Passed through Colorado Division of Homeland Security via Arapahoe County(North/Central Region):			
State Homeland Security Program - DONATED ASSETS	97.067		-
			<u>-</u>
			Agency subtotal
			<u>\$ 83,169,144</u>
			Total expenditures of federal awards

*See Notes to Schedule of Federal Awards (SEFA)

JEFFCO PUBLIC SCHOOLS
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30 2022

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Programs (Uniform Guidance)*, using the modified accrual basis of accounting. Therefore, some amounts presented in this schedule may differ from amounts presented in the financial statements.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3 INDIRECT COSTS

The district has elected not to use the 10 percent de minimus indirect cost rate as allowed under the Uniform Guidance.

NOTE 4 SUBRECIPIENTS

The district provided no federal awards to subrecipients.



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Education
Jefferson County School District, No. R-1
Jefferson County, Colorado

We have audited Jefferson County School District, No. R-1 in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jefferson County School District, No. R-1's, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Jefferson County School District, No. R-1's basic financial statements, and have issued our report thereon dated November 21, 2022.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Jefferson County School District, No. R-1's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County School District, No. R-1's internal control. Accordingly, we do not express an opinion on the effectiveness of Jefferson County School District, No. R-1's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2022-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2022-002 to be a significant deficiency.

Report on Compliance and Other Matters

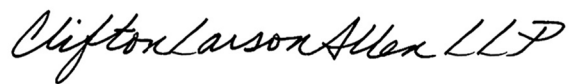
As part of obtaining reasonable assurance about whether Jefferson County School District, No. R-1's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as item 2022-003.

Jefferson County School District, No. R-1's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Jefferson County School District, No. R-1's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Jefferson County School District, No. R-1's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Greenwood Village, Colorado
November 21, 2022



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

Board of Education
Jefferson County School District, No. R-1
Jefferson County, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Jefferson County School District, No. R-1's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Jefferson County School District, No. R-1's major federal programs for the year ended June 30, 2022. Jefferson County School District, No. R-1's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Jefferson County School District, No. R-1 complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Jefferson County School District, No. R-1 and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Jefferson County School District, No. R-1's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Jefferson County School District, No. R-1's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Jefferson County School District, No. R-1's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Jefferson County School District, No. R-1's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Jefferson County School District, No. R-1's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Jefferson County School District, No. R-1's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County School District, No. R-1's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2022-003. Our opinion on each major federal program is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on Jefferson County School District, No. R-1's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. Jefferson County School District, No. R-1's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2022-003 to be material weaknesses.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on Jefferson County School District, No. R-1's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Jefferson County School District, No. R-1's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



CliftonLarsonAllen LLP

Greenwood Village, Colorado
November 21, 2022

Section I – Summary of Auditors’ Results

Financial Statements

1. Type of auditors’ report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? X yes no
 - Significant deficiency(ies) identified? X yes none reported
3. Noncompliance material to financial statements noted? yes X no

Federal Awards

1. Internal control over major federal programs:
- Material weakness(es) identified? X yes no
 - Significant deficiency(ies) identified? yes X none reported
2. Type of auditors’ report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? X yes no

Identification of Major Federal Programs

ALN(s)

32.009
84.027, 84.173
84.425
93.489, 93.575, 93.596

Name of Federal Program or Cluster

Emergency Connectivity Fund Program
Special Education Cluster (IDEA)
Covid-19 Education Stabilization Fund
CCDF Cluster

Dollar threshold used to distinguish between Type A and Type B programs:

\$ 2,495,074

Auditee qualified as low-risk auditee?

 x yes no

Section II – Financial Statement Findings

2022 – 001 Reconciliation of Accounts Receivable and related Revenue

Type of Finding: Material Weakness in Internal Control over Financial Reporting

Condition: Accounts receivable and related revenues did not agree to reasonable expectations of what would be received in the proper time period.

Criteria: Based on the guidance in Governmental Accounting Standards Board Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, grant revenue should be recognized when eligibility requirements are met, and the resources are available. For this purpose, the District considered revenues to be available if they are collected within 180 days after year-end.

Context: The errors were noted during testing of accounts receivable and deferred inflows of resources for unavailable revenue which included reconciliation of the account balance to underlying transactional level detail and testing of significant transactions.

Effect: As a result of this issue, the District posted adjustments to expenditures, revenues, and receivables. The net effect of those adjustments was an increase to expenses and decrease to cash of \$711,558 in the Technology Services Fund and a decrease to accounts receivable and revenue of \$707,123 in the Grants Fund.

Cause: The District's process for monitoring correspondence from the grantor did not support timely reconciliation of eligible and ineligible expenses to the related receivables.

Repeat Finding: This is not a repeat finding for the current year.

Recommendation: We recommend that the District improve the process for tracking and recording grant related accounts receivable activity.

Views of responsible officials and planned corrective actions: The District agrees with the finding and has adjusted revenue, accounts receivable, expenses, and cash accordingly. The District will improve the process for tracking and recording grant related accounts receivable process to ensure that this error does not occur again. All the factors contributing to the cause of this error are being actively addresses to minimize the change of future errors.

Responsible Official: Christie Moss, Controller

2022-002 Reconciling Debt Activity

Type of Finding: Significant Deficiency in Internal Control over Financial Reporting

Condition: During audit procedures, it was noted that overall tracking of long-term debt for the District and Charter Schools wasn't reported correctly for financial statement reporting purposes.

Criteria: Based on the guidance in Governmental Accounting Standards Board Statement No. 38, *Certain financial Statement Note Disclosures*, long term debt obligations should be disclosed and reported for financial statement purposes.

Context: The District's loss on refunding activity was improperly calculated. Additionally, during work performed over long-term debt, it was noted that the Charter School opinion unit didn't record a debt payment. This resulted in an audit adjustment of \$275,000 to the principal payments schedule for the full accrual statements.

Cause: The Charter Schools made additional payments to principal that were not originally listed on the amortization schedules obtained by the District.

Effect: Long-term debt was corrected to reflect all debt payments made by charter schools and to correctly present loss on refunding activity on full accrual statements.

Repeat Finding: This is not a repeat finding for the current year.

Recommendation: We recommend management implement procedures and controls to enhance review over long-term debt payments to ensure that all fiscal year activity is captured.

Views of Responsible Officials and Planned Corrective Actions: Management is in agreement with this finding. The District will improve the process for tracking debt related activity to ensure that this error does not occur again. All the factors contributing to the cause of this error are being actively addresses to minimize the change of future errors.

Responsible Official: Christie Moss, Controller

Section III – Findings and Questioned Costs – Major Federal Programs

2022-003

Federal Agency: Federal Communications Commission

Federal Program: Emergency Connectivity Fund Program

Assistance Listing Number: 32.009

Federal Award Identification Number and Year: 8009 - 2022

Award Periods: July 1, 2021 – June 30, 2022

Compliance Requirement: Allowable Costs/Activity and SEFA Presentation

Type of Finding: Material Weakness in Internal Control over compliance and other matters

Criteria or specific requirement: Per the 2 CFR 200.502, *Basis for Determining Federal Awards Expended*, the schedule of expenditures of federal awards (SEFA) for the period covered by the financial statements must be complete, accurate, and include the total federal awards expended. Per the 2022 OMB Compliance Supplement for ALN No. 32.009, Allowable costs must meet general criteria for allowability, including being necessary and reasonable for the performance of the Federal award, allocable thereto and adequately documented.

Condition: The amounts presented for the Emergency Connectivity Fund Program on the District's SEFA were adjusted by \$707,123. Of this amount, \$138,673.08 was for ineligible cases submitted for reimbursement that are not allowable under the program.

Questioned costs: \$138,673.08.

Context: Federal award requires accurate and reliable documentation of allowable costs and SEFA reporting.

Cause: The District was unaware cases for laptops would be deemed ineligible. They believe the remaining amount rejected of \$568,449 for warranties and licenses will get accepted during litigation but won't have a resolution during 2022. Therefore, the SEFA was adjusted for the full amount of \$707,123.

Effect: An adjustment of \$707,123 was required to be made to the District's SEFA and \$138,673.08 of this amount was deemed ineligible for reimbursement.

Repeat Finding: No.

Recommendation: We recommend that the District improve the review process over tracking and reporting reimbursements of federal expenditures.

Views of responsible officials: There is no disagreement with the audit finding.

Section IV – Prior Year Findings

FINDINGS – FINANCIAL STATEMENT AUDIT

There were no financial statement audit findings in the prior year.

FINDINGS— FEDERAL AWARD PROGRAMS AUDITS

There were no federal award program audit findings in the prior year.

Colorado Department of Education

Jeffco Public Schools respectfully submits the following corrective action plan for the year ended June 30, 2022.
Audit period: June 30, 2022

The findings from the schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

FINDINGS—FINANCIAL STATEMENT AUDIT

MATERIAL WEAKNESS

2022-001 Reconciliation of Accounts Receivable and related Revenue

Recommendation: We recommend management improve the process for tracking and recording grant related accounts receivable activity.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action planned and taken in response to finding: The district was in the process of resubmitting the reimbursement request in the midst of the audit work. As it became apparent that the district would need to file a formal appeal, the district made a correcting entry as described in the finding to reflect that grant reimbursement for the full amount is not expected to occur within the 180 day window, per district policy. As noted by the auditor, there was a time lag between receiving the initial denial communication from the grantor and the decision to restate receivables and revenue. Going forward, the district will conduct additional and periodic reviews when finalizing year-end grants accounting to ensure that all receivables are correctly reported and such receivables continue to be classified correctly according to verified expectations of receipt, based on grants eligible expenditures. In the event that grants management becomes aware of a denied (partially or fully) grant reimbursement, immediate notice will be provided to the Controller to ensure timely adjustments to receivables and revenues, consistent with the 180 day window.

Name(s) of the contact person(s) responsible for corrective action: Christie Moss, Controller

Planned completion date for corrective action plan: June 2023

SIGNIFICANT DEFICIENCY

2022-002 Reconciling Debt Activity

Recommendation: We recommend management implement procedures and controls to enhance review over long-term debt payments to ensure that all fiscal year activity is captured.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action taken in response to finding: District management will ensure that all future debt activity is correctly tracked and managed by assigning one primary point of contact to all debt activities. These activities will be tracked in a centrally located shared file with monthly reconciliation to ensure continued accuracy throughout the debt lifecycle. All debt activity will be correctly reconciled against prior year financial statements moving forward.

Name(s) of the contact person(s) responsible for corrective action: Christie Moss, Controller

Planned completion date for corrective action plan: June 2023

FINDINGS—FEDERAL AWARD PROGRAMS AUDITS

Federal Communications Commission

MATERIAL WEAKNESS

2022-003 Emergency Connectivity Fund Program – Assistance Listing No. 32.009

Recommendation: We recommend that the district improve the review process over tracking and reporting reimbursements of federal expenditures.

Explanation of disagreement with audit finding: There is no disagreement with the audit finding.

Action planned in response to finding: As the subject matter experts, the district grants accounting department will work with other district departments to ensure eligibility rules and requirements are fully met when seeking reimbursement for expenditures. Grants team members will further work to support departments who play an active role in obtaining and monitoring federal grants to seek reimbursement within a timely manner, and when possible, seeking such reimbursement by the close of the fiscal year or immediately thereafter. Specific guidance will be communicated with other department management and future updates to the district Financial Services Guide will include updated guidance for all departments to reference. The Grants Manager will be responsible for monitoring all correspondence with grant-making entities to ensure timely response to potentially disputed submissions.

Name(s) of the contact person(s) responsible for corrective action: Andy Flinn, Grants Manager

Planned completion date for corrective action plan: June 2023

If the Colorado Department of Education has questions regarding this plan, please call Christie Moss at 303-982-6950.

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